

# City Council Memorandum

TO: HONORABLE MAYOR AND CITY COUNCIL DATE: NOVEMBER 2, 2021

FROM: CITY ATTORNEY'S OFFICE WARDS: ALL

SUBJECT: PURSUANT TO GOVERNNENT CODE 54953(e)(3), RECONSIDER THE

CIRCUMSTANCES OF THE STATE OF EMERGENCY AND MAKE FINDINGS REGARDING STATE OF EMERGENCY DUE TO THE SARS-CoV-2 (COVID-19)

**PANDEMIC** 

## **ISSUES:**

Reconsider the circumstances of the state of emergency and make findings that either the state of emergency continues to directly impact the ability of its members to safely meet in person, or that state and/or local officials continue to recommend or impose social distancing measures.

## **RECOMMENDATIONS:**

That the City Council:

- 1. Reconsider the circumstances of the state of emergency; and
- 2. Make a finding that state and/or local officials continue to recommend social distancing measures.

## **LEGISLATIVE HISTORY:**

Assembly Bill (AB) 361, effective October 1, 2021, signed by Governor Gavin Newsom on September 16, 2021, amending the Brown Act, CA Government Code 54950, *et seq*.

#### **BACKGROUND:**

The Brown Act, found in CA Government Code Section 54950, *et seq.*, defines "teleconference" as "a meeting of a legislative body, the members of which are in different locations, connected by electronic means, through either audio or video, or both." Gov. C. 54953(a)(4). The Brown Act was recently amended to add requirements for entities that conduct meetings via teleconference during a state of emergency.

Now, every 30 days the legislative body must reconsider the circumstances of the state of emergency and make findings that either (1) the state of emergency continues to directly impact

the ability of its members to safely meet in person, or (2) that state and/or local officials continue to recommend or impose social distancing measures to continue to meet via teleconference.

## **DISCUSSION:**

Government Code Section 54953 was amended to add subdivisions (e) and (f). (Attachment 1).

Section 54953 subdivision (e) paragraph (3) requires the legislative body to make findings, no later than 30 days after the first teleconference and every 30 days thereafter, that (1) the body has reconsidered the circumstances of the state of emergency and (2) the state of emergency continues to directly impact the ability of its members to safely meet in person, or that state or local officials continue to recommend or impose social distancing measures.

Satisfying this requirement will ensure compliance with AB 361 and allows the continued utilization of teleconferencing without having to publish each location from which a member attends via teleconference and granting physical access of that location to the public during the state of emergency.

As of the date of this report, the State of California is still under a declared state of emergency. The City's COVID-19 Prevention Program contained in the City's Safety and Health Policy and Procedure Manual recommends social distancing and wearing masks indoors (see Attachment 2, COVID-19 Prevention Program, pages 7-9). Cal/OSHA currently recommends all individuals wear face coverings while indoors. (See Attachment 3, Cal/OSHA Regulations Title 8 Subchapter 7 Section 3205(c)(5)(D)). The face covering requirement follows recommendations from the California Department of Public Health (CDPH) and the U.S. Centers for Disease Control and Prevention that direct all persons to wear face coverings indoors regardless of vaccination status. Cal/OSHA requires that those who are unmasked to maintain social distancing of at least 6 feet apart from all other persons. (See Attachment 3, Cal/OSHA Regulations Title 8 Subchapter 7 Section 3205(c)(6)(F)).

The County of Riverside Department of Environmental Health's website states, "If you are an older person or have a serious underlying health condition (for example, a condition that impairs your lung or heart function or weakens your immune system), stay home and away from other people." (See attachment 4).

Given the current recommendations and policies of various state and local agencies, the City Council could make the finding that state and/or local officials continue to recommend social distancing measures. This will permit the meetings to continue in the currently hybrid format of inperson and teleconferenced meetings where members and the public may participate in one of several available methods.

### **STRATEGIC PLAN ALIGNMENT:**

1. Community Trust – Riverside is transparent and makes decisions based on sound policy, inclusive community engagement, involvement of City Boards & Commissions, and timely and reliable information. Activities and actions by the City serve the public interest, benefit the City's diverse populations, and result in greater public good. The ability to continue to conduct business via teleconference during the state of emergency has permitted the City to continue meeting during the emergency and provide call-in public comment and other

internet-based broadcasting and attendance capabilities, which all enhance communications between the City Council, its Boards and Commissions, and promote public participation.

- 2. Equity Riverside is supportive of the City's racial, ethnic, religious, sexual orientation, identity, geographic, and other attributes of diversity and is committed to advancing the fairness of treatment, recognition of rights, and equitable distribution of services to ensure every member of the community has equal access to share the benefits of community progress. The continued ability to utilize teleconferencing allows safer participation by those who would otherwise take on additional risk of in-person attendance during the state of emergency, such as those in higher risk categories due to age or health conditions.
- 3. Sustainability & Resiliency Riverside is committed to meeting the needs of the present without compromising the needs of the future and ensuring the City's capacity to persevere, adapt and grow during good and difficult times alike. The utilization of teleconferencing and internet-based platforms encourages greater public participation and enables the City Council to respond to the need for safe remote attendance and participation in meetings during a state of emergency where in-person attendance of its members and the public may pose a risk to attendees. Remote participation means fewer attendees need to physically be present at the City Council chambers, thereby reducing the risk of infections and simultaneously reducing carbon emissions.

## **FISCAL IMPACT:**

There is no fiscal impact for this item.

Prepared by: Rosemary Koo, Senior Deputy City Attorney

Approved by: Al Zelinka, City Manager Approved as to form: Phaedra Norton, City Attorney

#### Attachments:

- 1. California Government Code Section 54953
- 2. City of Riverside Safety and Health Policy and Procedure Manual
- 3. Cal/OSHA Regulations Title 8 Subchapter 7 Section 3205
- 4. Riverside County Department of Environmental Health website https://www.RivCoEH.org/OurServices/Coronavirus