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# THE BROWN ACT

## California's Open Meeting Law

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Office of the City Attorney  
2022

# THE BROWN ACT

- The Brown Act was **enacted in 1953**.

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- Is codified in the **California Government Code**, section 54950, *et seq.*

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- Requires the **deliberations** and **actions** of California's public agency governing boards, commissions and councils be taken openly and in public.

# KEY PROVISIONS



- A meeting shall be **open** and **public** except when the Brown Act authorizes otherwise.
- The public has a **right to attend** and **participate in the meeting**.
- A meaningful agenda must **be posted in advance of the meeting**.
- Discussion and action is limited to the matters **listed on the agenda** for the meeting.
- Discussions (a) outside of noticed meetings (b) by a majority of Museum of Riverside Board Members (c) about an item of business within the subject matter jurisdiction of the Museum of Riverside Board (d) are prohibited.

# COMMON QUESTIONS AND ISSUES

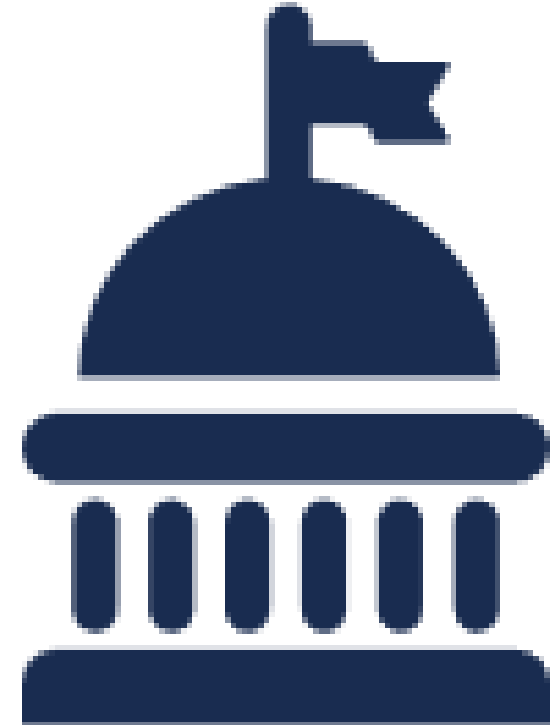


- Who is governed by the **Brown Act**?
- What constitutes a **meeting**?
- What are the **notice** and **agenda requirements**?
- What are the **public's rights** under the Brown Act?
- What are the **consequences** for violating the Brown Act?

# WHO IS GOVERNED BY THE BROWN ACT?

- Any “**legislative body**”
- **Governing body of any local agency**,  
i.e., the City Council
- Local agency commissions, appointed either permanently or temporary, who have **decision making** or advisory powers.
- The Museum of Riverside Board is an advisory body and covered by the Brown Act

(Government Code §54952)



# WHAT IS A MEETING?



## A meeting is: \_\_\_\_\_

- Any congregation of a majority of the Members of the Museum of Riverside Board at the same time and locations including teleconference locations . . . to hear, discuss, deliberate, or take action on any item that is within subject matter jurisdiction of the Museum of Riverside Board.

# WHAT IS THE SUBJECT MATTER JURISDICTION OF THE MUSEUM OF RIVERSIDE BOARD (RMC 2.12.020)?

- Act in the spirit of the museum's mission to advise on the stewardship of the museum's cultural resources for the benefit of the public;
- Make recommendations regarding the scope of the museum activities;
- Review and make recommendations for the annual budget for personnel and operational needs of the museum;

# WHAT IS THE SUBJECT MATTER JURISDICTION OF THE MUSEUM OF RIVERSIDE BOARD (RMC 2.12.020)?

- Review specific collection and exhibition goals and policies for the museum and provide guidance;
- Make recommendations regarding the acceptance or rejection of all proposed gifts of money;
- Approve or decline the accession/deaccession of gifts of specimens and artifacts for/from museum's permanent collection;



# WHAT IS THE SUBJECT MATTER JURISDICTION OF THE MUSEUM OF RIVERSIDE BOARD (RMC 2.12.020)?

- Make recommendations to the City Council regarding contracts with Riverside County, local school districts and/or other agencies for museum services;
- Make recommendations regarding membership or support groups dedicated to the museum;
- Initiate any other recommendations concerning the development, care, maintenance, operation and welfare of the Museum of Riverside



# SERIAL MEETINGS - HUB AND SPOKE/DAISY CHAIN



- 1) A **chain or series** of communications
- 2) Each of which involves **less than a quorum** of the Museum of Riverside Board
- 3) But when taken together involve a **majority of the body's members** (or)
- 4) A concerted plan to **engage in collective deliberation** on public business through a series of letters, telephone calls, e-mails, that pass from one member of the governing body to the next and excluding the public.

# WHAT CONSTITUTES A SERIES OF COMMUNICATIONS?

- A “**series of communications**” includes conference calls, emails, text messages shared among the majority of Museum of Riverside Board Members, or conversations among members in which the position of other Members are shared to the majority.
- **Technological devices** may create a “virtual serial meeting” so be careful when using social media, e-mails, “IM”, texts, chat rooms, blogs, etc.
- **Case held letter** circulated for signature among a legislative body was a violation of the Brown Act.



# ISSUE / CHALLENGE



When can an issue or discussion become  
an **issue for Brown Act purposes?**

# WHEN THE ISSUE IS:



- **Within subject matter jurisdiction** of the Museum of Riverside Board; and,
- A majority of Museum of Riverside Board Members participate; and,
- “Meeting is held”; and,
- Brown Act is not followed.

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**This deprives the public of an opportunity for meaningful observation of and participation in the decision-making.**

# E-MAIL



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- Remember **e-mails never go away.**
  - E-mail can create a **“virtual serial meeting”**
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- **Don't hit “reply all”** in response to email from staff to all Members of the Museum of Riverside Board.
- **Refrain from emailing or forwarding** an email to a majority of the Museum of Riverside Board Members.

# EXAMPLE: E-MAIL

## What starts out as “legal” under the Brown Act:

- I think we should do “x” at our next meeting

## Becomes “illegal” when it is replied to by a majority or by “Reply to All”:

- “I agree” [Reply to All]
- “Good idea!!!” [Reply to All]
- “Concur . . .” [Reply to All]

# USE OF SOCIAL MEDIA



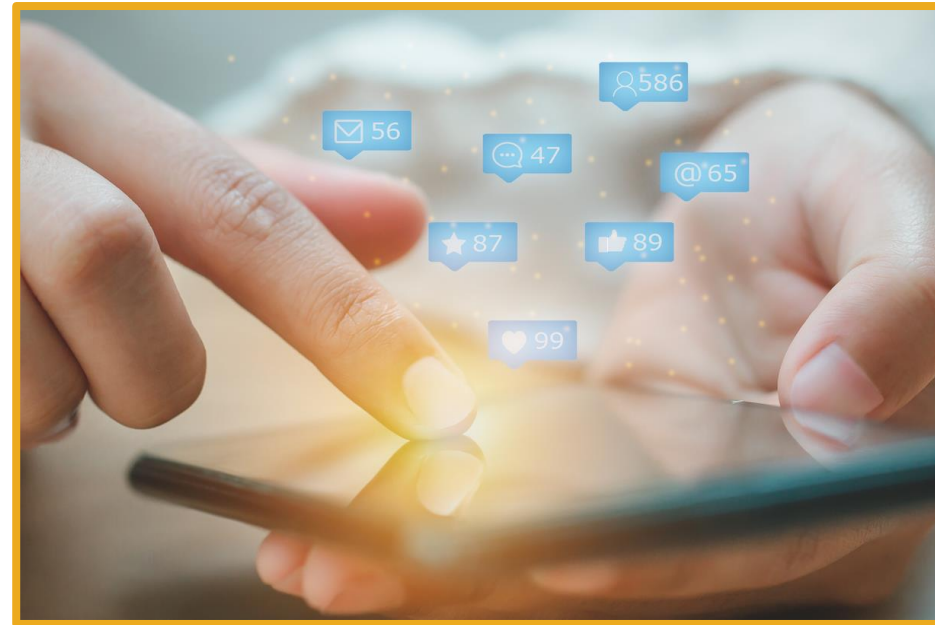
**Museum of Riverside Board**  
**Members may not respond directly**  
to any communication from  
another Member on an internet  
based social media platform  
regarding a matter within your  
subject matter jurisdiction



# USE OF SOCIAL MEDIA

What **did not** make it into the new legislation – language that would have allowed:

- Commenting on another Member's post
- Retweeting
- Forwarding
- Posting an emoji
- Clicking the “like” button



# EXCEPTIONS TO MEETING



- **Individual Contacts**: Individual contacts or conversations between a member of a legislative body and any other person.
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- **Conferences**: Public or educational conferences on matters of general interest.
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- **Community Meetings**: Publicized and public meetings to discuss a topic of local community concern organized by someone other than the City.

# EXCEPTIONS TO MEETING



- **Other Legislative Bodies**: Open and noticed meeting of another body of the public agency.
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- **Standing Committees**: Open and noticed meeting of a standing committee within own agency, provided not a member of standing committee.
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- **Social or Ceremonial Events**: Purely social or ceremonial events as long as no discussion of business w/in subject matter of jurisdiction of local agency.

# AGENDAS AND NOTICE



- Every meeting of the Museum of Riverside Board **must be preceded by a posted agenda.**
- The agenda must be posted **at least 12 days** before the regular meeting. (See Riverside Sunshine Ordinance)
- The agenda must **advise the public of the meeting** and the **matters to be transacted or discussed.**
- The agenda must state the **meeting time and place.**
- **Each item of business** to be transacted must be briefly described.

# ACTION ON NON-AGENDIZED ITEMS

- The Museum of Riverside Board Members or staff may “**briefly**” respond to statements or questions posed by the public at a public meeting.
- A Museum of Riverside Board Member may ask “a **question for clarification**, make a **brief announcement**, or make a **brief report** on his or her own activities.”
- Otherwise, **no action** can be taken on issues or items that were not agendized.



# PUBLIC PARTICIPATION



- The public has a right to **attend, observe** and **participate in meetings**.
- Members of the public **cannot be required** to **register their names** or **provide information**.
- All actions taken by the Museum of Riverside Board must be **in open session**, unless a closed session is authorized and the vote of each Member must be disclosed to the public at the time the action is taken.

# CRIMINAL ENFORCEMENT ACTIONS

## Why do we take this so seriously?

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- It is a **misdemeanor** for a Member to attend a meeting where action is taken that violates the Brown Act, and the Member intended to deprive the public of information that the Member knew or had reason to know that public was entitled.



# CIVIL ENFORCEMENT ACTIONS



- Enforcement actions can be brought by the **District Attorney** or **any interested person** to get a court order to stop a violation of the Brown Act.
- A court action may **also void actions** that were taken in violation of the Brown Act.
- Before bringing suit, the plaintiff must demand the Museum of Riverside Board **cure** or **correct** the offending action.



# CONCLUSION



**Discussion, Questions,  
& Answers**