

## Redistricting 2022

August 2, 2022

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## Redistricting Partners

### Experience

Redistricting Partners has conducted over 100 CVRA and FAIR MAPS Act redistricting projects over the last decade and was the line drawer for five of the ten largest cities, including the first Long Beach Independent Redistricting Commission, the cities of San Jose, Oakland, Bakersfield, and Los Angeles.

The work has extended outside of California into several states and the State of New York Independent Redistricting Commission and New York City Districting Commission.

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## Redistricting Partners

### Team / Background

The team for this redistricting includes experts in redistricting and outreach, with a support team to ensure smooth workflow and completion.

- Paul Mitchell, Owner of Redistricting Partners
- Chris Chaffee, Chief Operating Officer
- Liz Stitt, Redistricting Manager & Project Lead

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## Overview

This presentation will cover a range of topics to provide background on the redistricting process, census data, and our timeline.

- The Processes under the Fair Maps Act
- What is Redistricting?
- State and Federal Voting Rights Act
- Required Redistricting Criteria
- Census Data
- Public Outreach Timeline

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## The Redistricting Process

### Under the Fair Maps Act

The City of Riverside is required to hold at least four hearings under the Fair Maps Act (FMA).

- One to two pre-map hearings to collect community of interest testimony
- Two map hearings to discuss proposed maps, the second hearing can be the final if selected map has been identified as a draft plan and been public for seven days.
- An optional final hearing to pass the final map

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## The Redistricting Process

### Under the Fair Maps Act

Other required parts of the process are intended to create a fair and transparent redistricting:

- Encourage public engagement by reaching out to media and community-based organizations.
- Language outreach and creating opportunity for public to attend hearings, including requiring at least one evening / weekend outreach hearing.
- Posting of all redistricting commission information on a website that is maintained *for the next 10 years*.

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## What is Redistricting?

Redistricting is at its core the act of equalizing population among districts.

This is important in order to meet two requirements - one constitutional, one from Supreme Court precedent:

- *Equal Representation (14<sup>th</sup> Amendment)* - how effective any resident can be at advocating for themselves or being represented within a jurisdiction.
- *One Person One Vote* - equal ability to elect a candidate of choice.

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## What is the Voting Rights Act?

The Voting Rights Act is federal law that seeks to remedy racial disenfranchisement. It has two sections impacting redistricting:

**Section 2** – Majority Minority Districts

**Section 5** – Preclearance (inactive)

*The California Voting Rights Act does not apply to the City of Riverside as it deals only with agencies with “at large” elections.*

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## Required Redistricting Criteria

Ranked criteria that must be followed in city redistricting

There are a number of criteria that are required under the FAIR MAPS Act (ranked):

- Relatively equal size - people, not citizens
- Contiguous – districts should not hop/jump
- Maintain “*communities of interest*”
  - Easily identifiable and understandable lines, following city, natural, and man-made boundaries
- Keep districts compact – appearance/function

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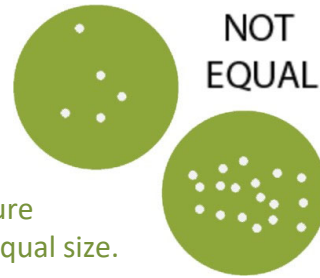


## Equal Population

Utilizing the U.S. Census Decennial File

What is “equal” population has been a key subject in redistricting litigation.

- Population Equality is based on “People” not citizens or voters or other metrics.
- The metric used is called “deviation” which is a measure of how close a district is to equal size.



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## Contiguity

Two definitions for what is contiguous

Contiguity should be thought of as “literal” and “functional.”

- An area that is one whole piece is “literally contiguous.”
- An area that represents how the population functions or how people are connected is “functionally contiguous.”



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## Communities of Interest

Bringing like people together for representation

A community of interest is a population residing close to one another that shares social and economic interests and would benefit from being districted together to ensure effective and fair representation.

- Many more, including:
  - Senior Citizens or Students
  - Downtown / Urban
  - Rural or Agricultural
  - Homeowners or Renters
  - Wilderness – Urban Interface

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## Communities of Interest

Bringing like people together for representation

When discussing historically disadvantaged neighborhoods, “Two is not better than one.”

*“...maintaining a neighborhood in a manner that ‘minimizes its divisions’ and preserving the local neighborhood ‘to the extent practicable.’”*

This is done to preserve communities and maximize representative and voting power for groups even outside of the Voting Rights Act requirements.

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## Easily Identifiable and Understandable Lines

Using logical boundaries to divide wards

FAIR MAPS Act:

*Council district boundaries should be easily identifiable and understandable by residents. To the extent practicable, council districts shall be bounded by natural and artificial barriers, by streets, or by the boundaries of the city*

Examples of natural boundaries:

- Rivers/Creeks
- Mountains

Examples of artificial or man-made boundaries:

- Highways
- Train tracks
- Main roads

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## Compactness

Determining what is “compact”

California has a rather elegant/simple definition.

- Not bypassing nearby populated areas in favor of more distant populated areas

Other states require mathematical formulas or have simply outlawed “funny shapes”



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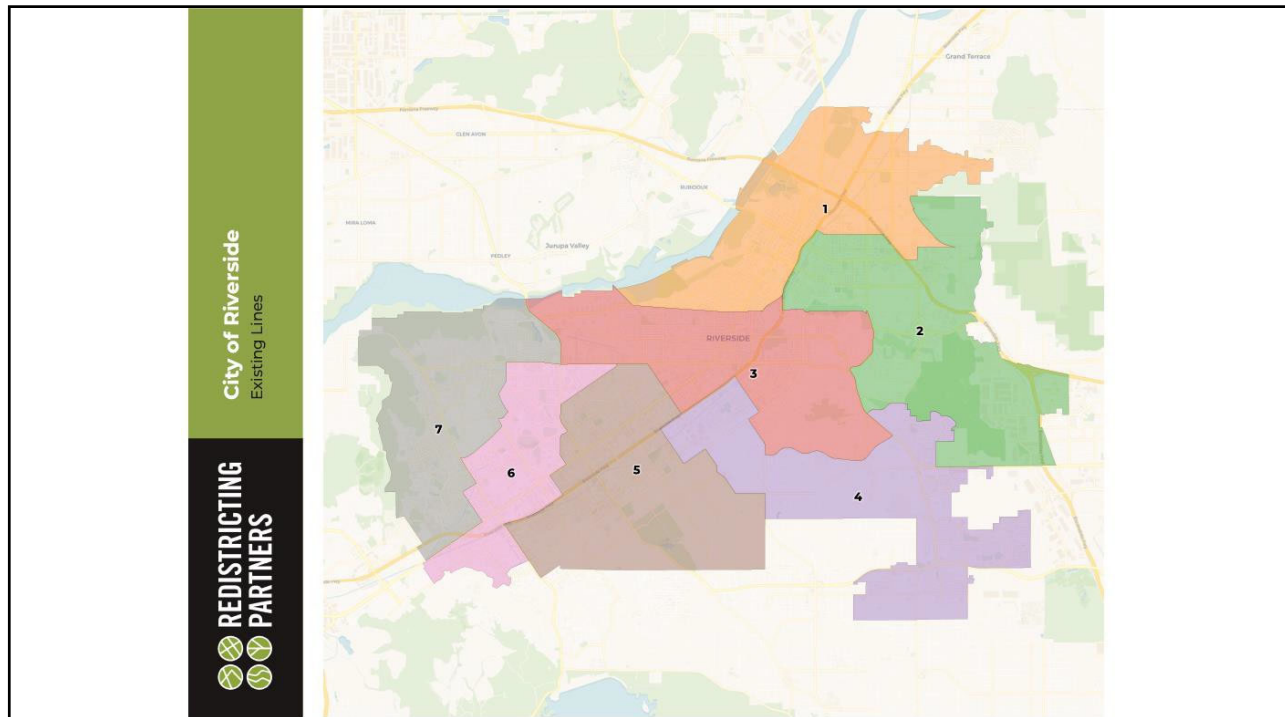


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## City of Riverside Existing Lines

### 2010 Census

	1	2	3	4	5	6	7
Population	42,842	44,124	42,358	44,081	41,934	45,043	43,529
Deviation	-574	708	-1,058	665	-1,482	1,627	113
Deviation %	-1.3%	1.6%	-2.4%	1.5%	-3.4%	3.7%	0.3%
Other	15,908	13,922	20,619	20,794	16,535	11,001	12,173
Other %	37.1%	31.6%	48.7%	47.2%	39.4%	24.4%	28.0%
Latino	18,888	19,620	17,914	14,832	21,610	29,843	26,262
Latino %	44.1%	44.5%	42.3%	33.6%	51.5%	66.3%	60.3%
Asian	3,940	6,085	1,456	4,632	1,635	1,844	2,974
Asian %	9.2%	13.8%	3.4%	10.5%	3.9%	4.1%	6.8%
Black	4,106	4,496	2,369	3,822	2,153	2,355	2,120
Black %	9.6%	10.2%	5.6%	8.7%	5.1%	5.2%	4.9%

### Citizen Voting Age Population (CVAP)

	1	2	3	4	5	6	7
Total CVAP	25,352	24,323	27,406	26,629	24,691	22,839	22,609
Other CVAP	12,922	10,991	16,446	15,080	14,357	10,030	10,304
Other CVAP %	51.0%	45.2%	60.0%	56.6%	58.1%	43.9%	45.6%
Latino CVAP	8,050	7,502	8,286	7,055	7,941	10,360	9,560
Latino CVAP %	31.8%	30.8%	30.2%	26.5%	32.2%	45.4%	42.3%
Asian CVAP	1,701	3,019	1,252	2,309	1,022	892	1,564
Asian CVAP %	6.7%	12.4%	4.6%	8.7%	4.1%	3.9%	6.9%
Black CVAP	2,678	2,812	1,422	2,185	1,371	1,556	1,181
Black CVAP %	10.6%	11.6%	5.2%	8.2%	5.6%	6.8%	5.2%

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Total deviation = |highest pop. ward deviation%| + |smallest pop. ward deviation%|

**Total Deviation: 7.1%**

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### 2020 Census

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Population	44,769	46,179	44,293	44,460	43,553	47,220	45,971
Deviation	-437	973	-913	-746	-1,653	2,014	765
Deviation %	-1.0%	2.2%	-2.0%	-1.7%	-3.7%	4.5%	1.7%
Other	15,189	15,351	18,408	19,290	13,577	9,394	10,480
Other %	33.9%	33.2%	41.6%	43.4%	31.2%	19.9%	22.8%
Latino	23,204	22,227	22,143	16,691	25,518	33,275	30,099
Latino %	51.8%	48.1%	50.0%	37.5%	58.6%	70.5%	65.5%
Asian	3,042	4,636	1,603	5,180	2,445	2,296	3,255
Asian %	6.8%	10.0%	3.6%	11.7%	5.6%	4.9%	7.1%
Black	3,334	3,965	2,139	3,299	2,013	2,255	2,137
Black %	7.4%	8.6%	4.8%	7.4%	4.6%	4.8%	4.6%

### Citizen Voting Age Population (CVAP)

	1	2	3	4	5	6	7
Total CVAP	29,902	31,395	31,213	32,289	31,443	28,946	30,257
Other CVAP	12,700	12,535	15,881	15,610	12,901	8,476	9,763
Other CVAP %	42.5%	39.9%	50.9%	48.3%	41.0%	29.3%	32.3%
Latino CVAP	12,589	12,400	12,433	10,361	14,647	17,068	16,459
Latino CVAP %	42.1%	39.5%	39.8%	32.1%	46.6%	59.0%	54.4%
Asian CVAP	2,158	3,606	1,078	3,229	1,785	1,525	2,380
Asian CVAP %	7.2%	11.5%	3.5%	10.0%	5.7%	5.3%	7.9%
Black CVAP	2,455	2,854	1,821	3,089	2,110	1,877	1,655
Black CVAP %	8.2%	9.1%	5.8%	9.6%	6.7%	6.5%	5.5%

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REDISTRICTING

PARTNERS


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Other	Ward	2010 Total	2020 Total	2020	Change	Change%	
Other %		Pop.	Pop.	Dev.			
Latino	1	42,842	44,769	1.0%	1,927	4.5%	10,480
Latino %	2	44,124	46,179	2.2%	2,055	4.7%	22.8%
Asian	3	42,358	44,293	2.0%	1,935	4.6%	30,099
Asian %	4	44,081	44,460	1.7%	379	0.9%	65.5%
Black	5	41,934	43,553	3.7%	1,619	3.9%	3,255
Black %	6	45,043	47,220	4.5%	2,177	4.8%	7.1%
Citizen Voting Age Population (CVAP)	7	43,529	45,971	1.7%	2,442	5.6%	2,137
Total CVAP							4.6%
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## Public Outreach Timeline (tentative)

	Location	Date
Ward 2	Cesar Chavez Community Center/Bobby Bonds Park	8/23/2022
Ward 1	Main Library Community Room-	8/24/2022
Ward 4	Ysmael Villegas Community Center	8/25/2022
Ward 5	Arlington Library	8/31/2022
Ward 2	UCR	9/13/2022
Ward 6	Arlanza Library	9/14/2022
Ward 7	La Sierra Library	9/15/2022
Citywide	Virtual	9/17/2022
Ward 4	Orange Terrace Library Community Room	10/6/2022
Ward 1	Ruth Lewis Community Center/Reid	10/12/2022
Ward 5	Renck Community Center/Hunt Park	10/13/2022
Ward 3	Joyce Jackson Community Center/Nichols Park	10/19/2022
Ward 6	Arlanza Community Center/Bryant Park	10/20/2022
Citywide	Virtual	10/22/2022
Ward 7	La Sierra Community Center	10/26/2022
Ward 3	RUSD	10/27/2022

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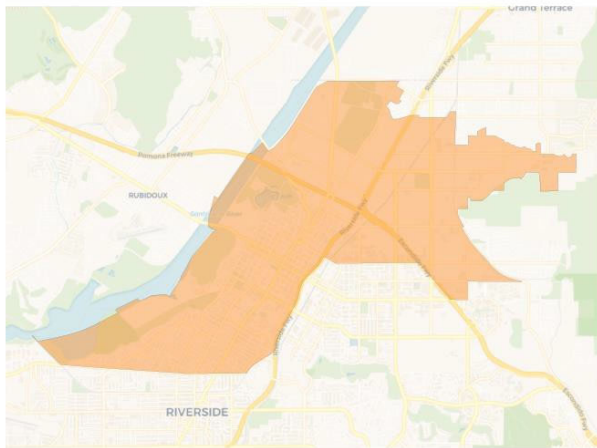
# REDISTRICTING PARTNERS

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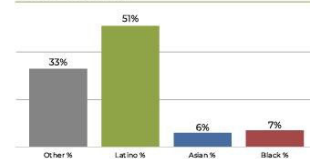


**City of Riverside**  
Existing Lines

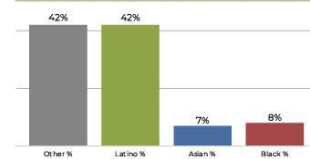
## Ward 1



## 2020 Census

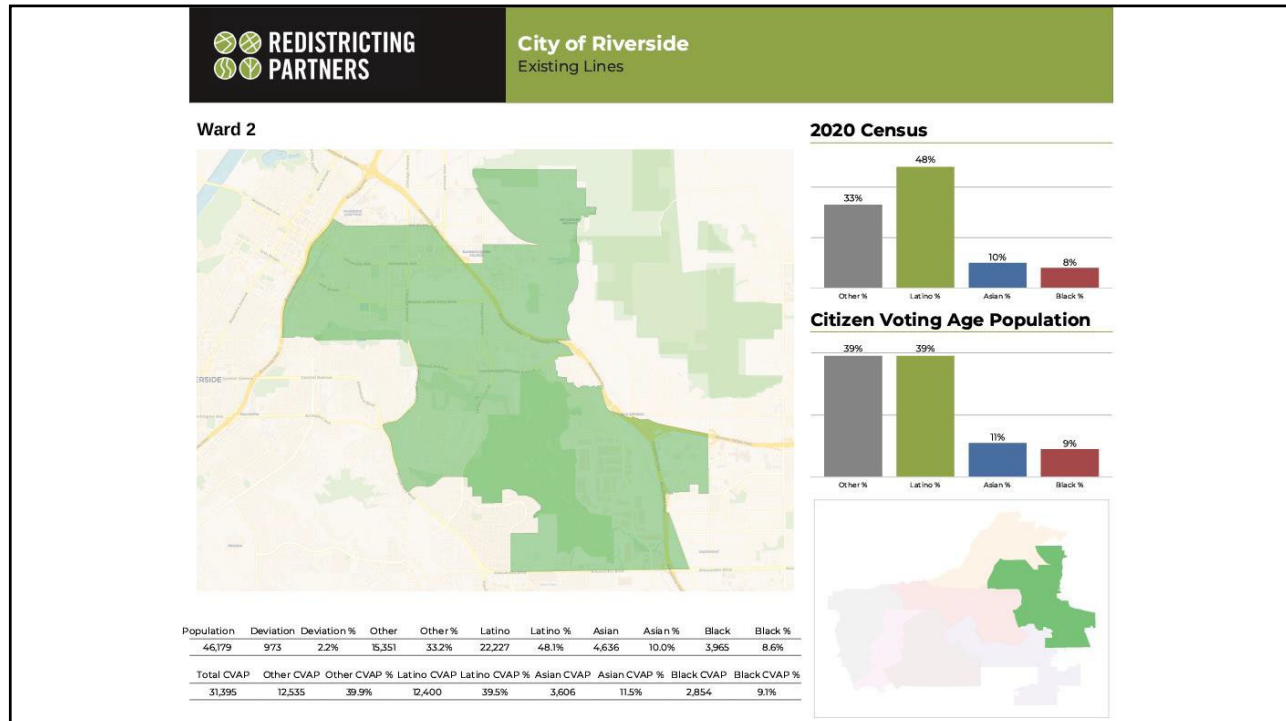


## Citizen Voting Age Population

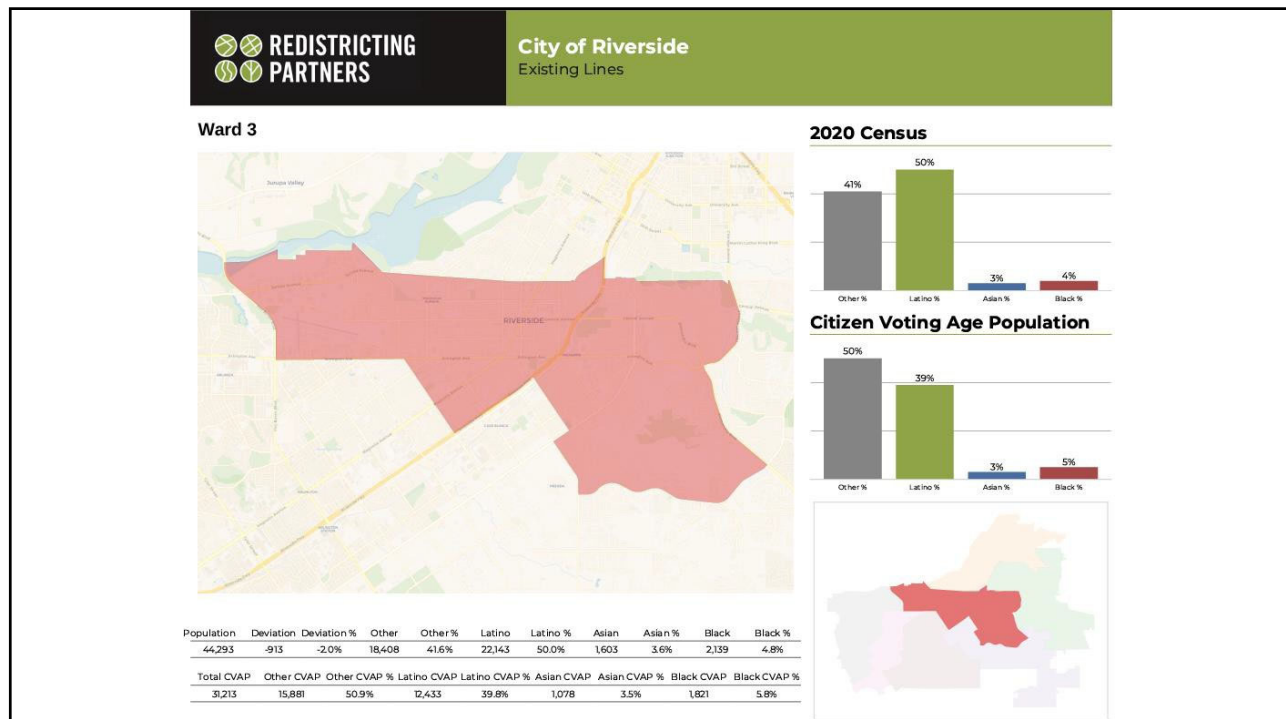


Population	Deviation	Deviation %	Other	Other %	Latino	Latino %	Asian	Asian %	Black	Black %
44,769	-437	-1.0%	15,189	33.9%	23,204	51.8%	3,042	6.8%	3,334	7.4%
Total CVAP	Other CVAP	Other CVAP %	Latino CVAP	Latino CVAP %	Asian CVAP	Asian CVAP %	Black CVAP	Black CVAP %		
29,902	12,700	42.5%	12,589	42.1%	2,158	7.2%	2,455	8.2%		

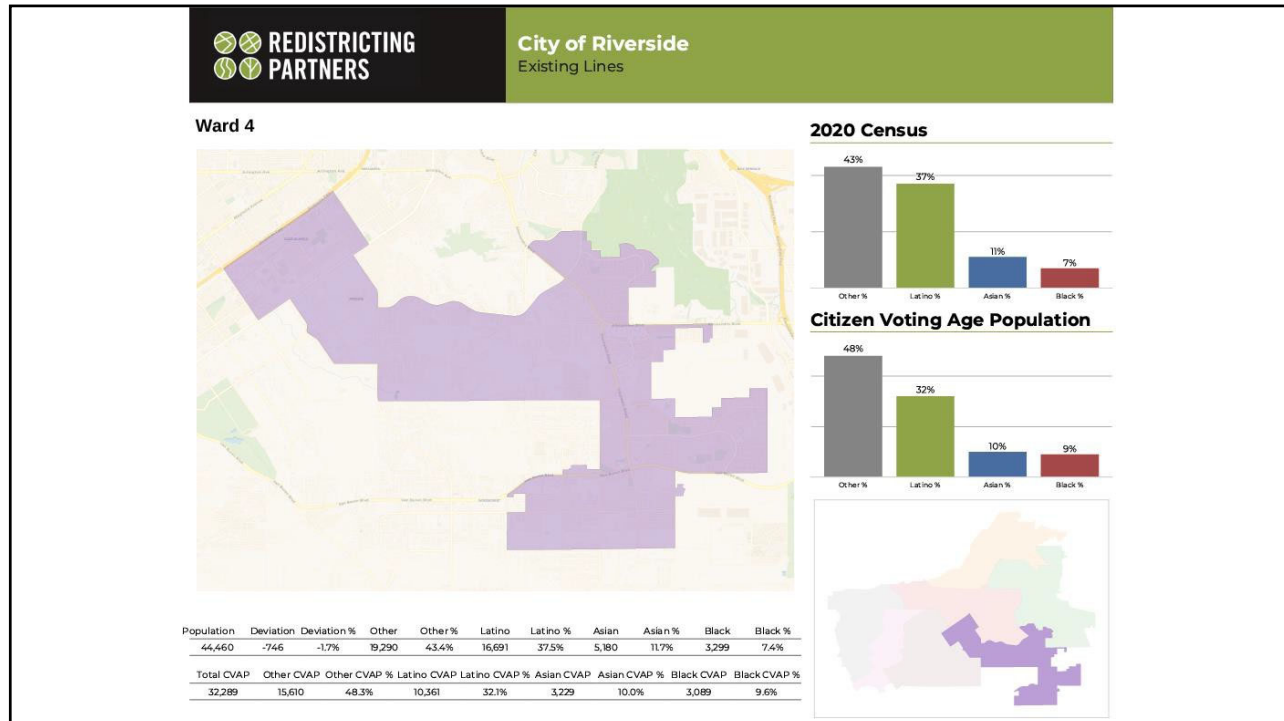
36



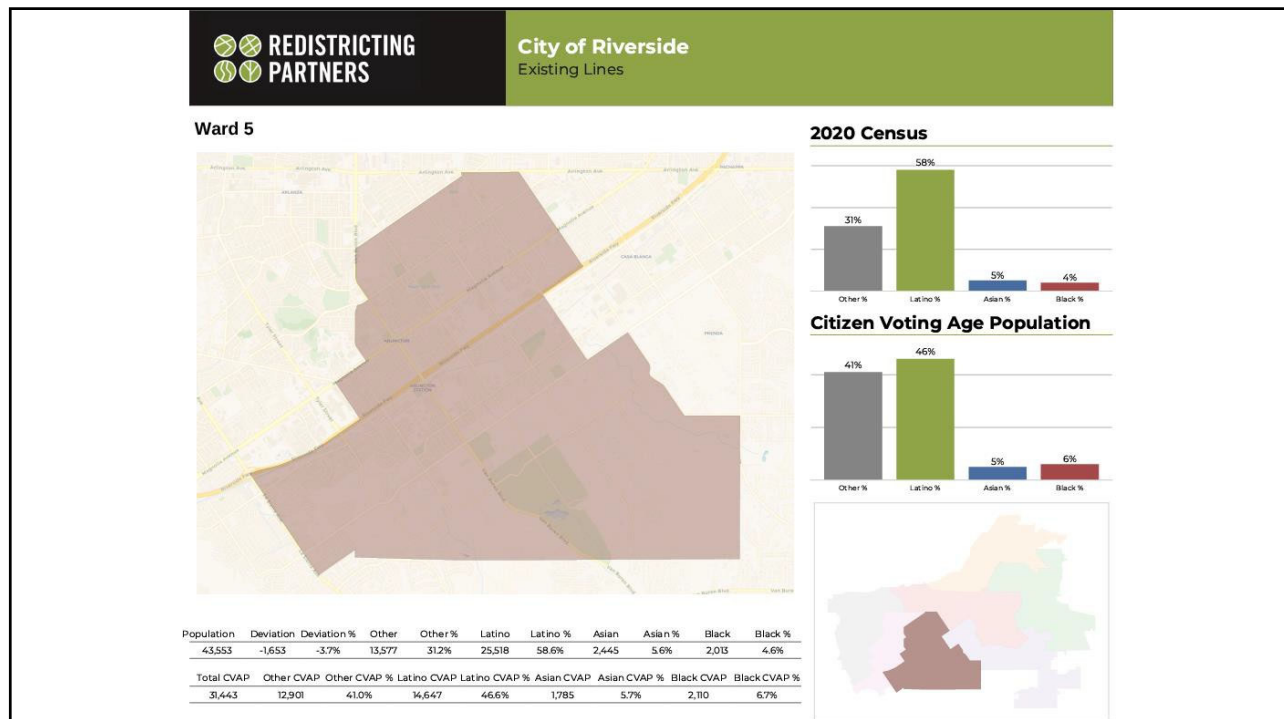
37



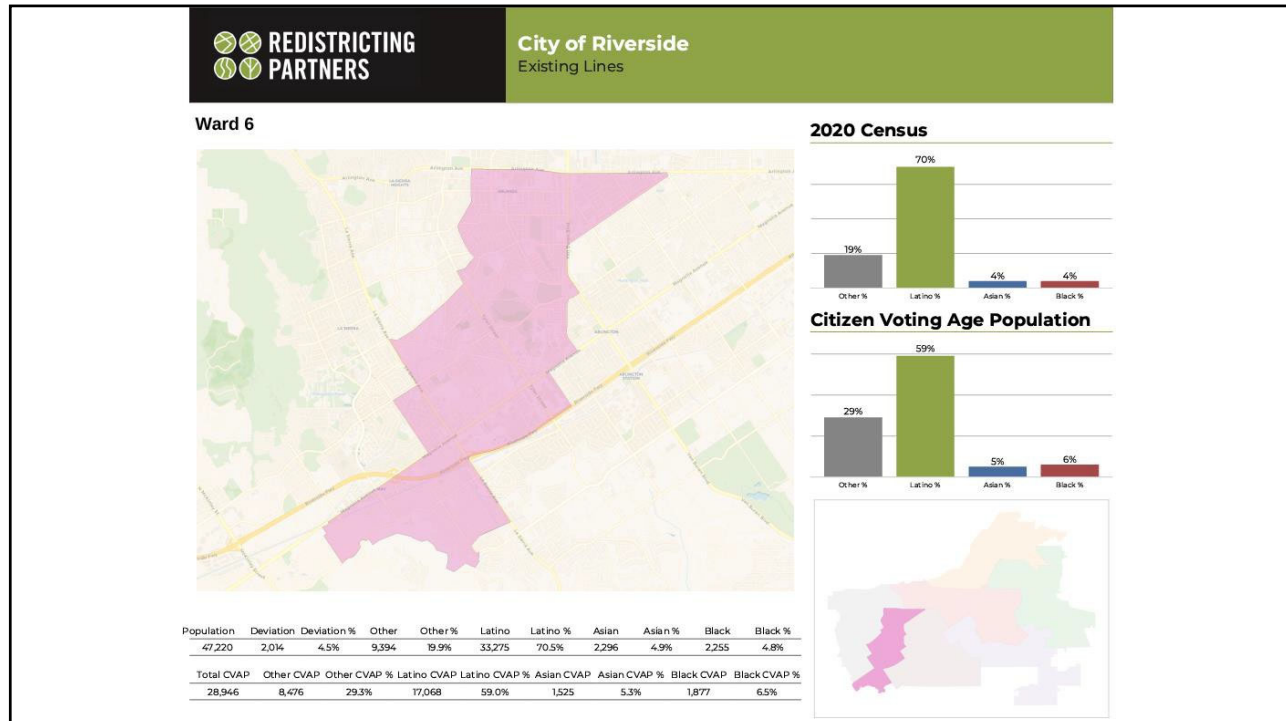
38



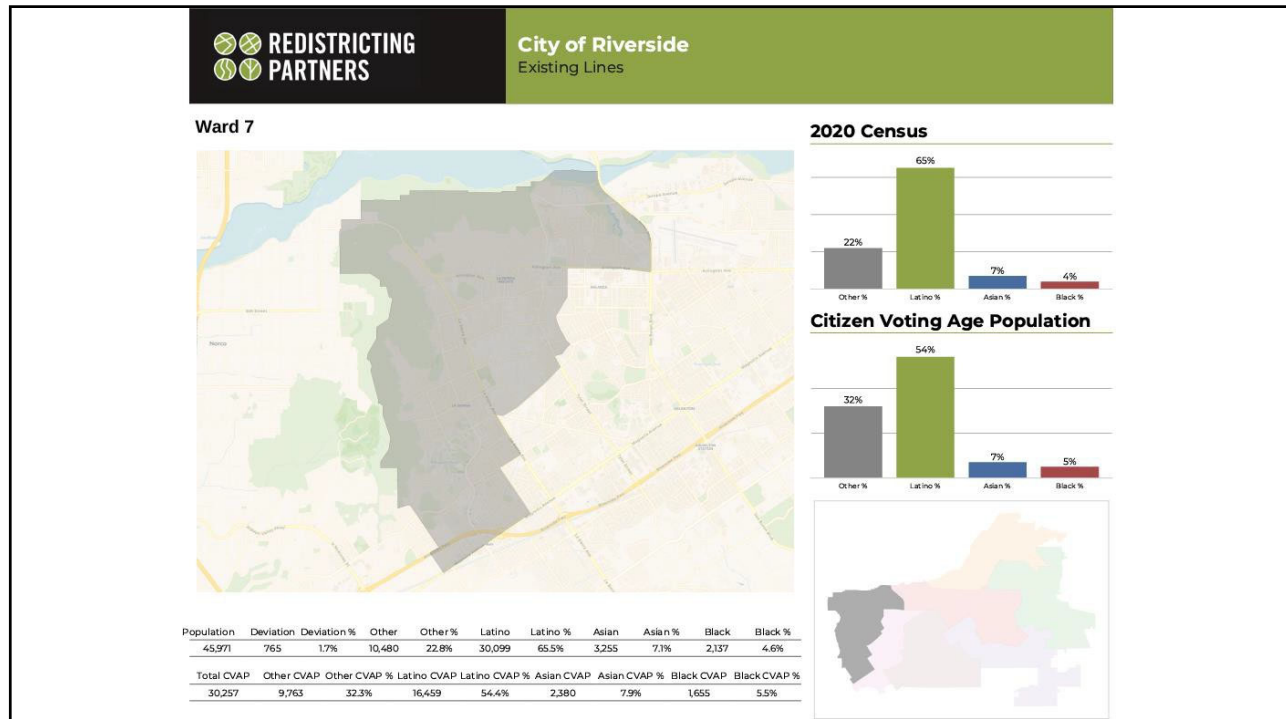
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