

Housing Element Rezoning Program

P17-0096 (GPA), P17-0180 (ZC Map), P17-0182 (ZC Text), and P17-0521(SPA)

Community & Economic Development Department

Planning Commission

Agenda Item: 2

September 14, 2017

RiversideCA.gov

Presentation Overview

- 1. Background
- 2. Implementation Program
- 3. Rezoning Strategy
- 4. Misconceptions
- 4. Candidate Site Selection Criteria
- 5. Next Steps
- 6. Candidate Rezoning Sites



2



Housing Element Background

- 1. Housing Element is part of the General Plan
- 2. The only "Element" required to be approved by the State
- 3. State-mandated Housing Element Updates:
 - 8-year Cycle (Current Cycle: 2014 2021)
- 4. Identifies existing and projected housing needs for persons at all income levels



3

RiversideCA.gov

REGIONAL HOUSING NEED ALLOCATION (RHNA)

"Fair Share" Housing Element Requirement

- Southern California Association of Governments (SCAG) determines each jurisdiction's share of the RHNA requirement
- Allocation distributed among income categories including low, moderate, above moderate

Riverside County 202,748 Units

City of Riverside 8,283 Units



We Need All Kinds of Housing

Regional Housing Needs Assessment (RHNA):

8,283 units (broken down by income categories):

- 3,338 units affordable to low-income
- 1,503 units affordable to moderate income
- 3,442 units affordable to above-moderate income



ŘÍVERSIDE

5

RiversideCA.gov

The Mandate

Magic Number: 4,767 units



Criteria

- 1. Available for development of low income units
- 2. Rezone a minimum of 191 acres at 24 units per acre;
- 3. Must accommodate at least 16 units per site; and
- 4. At least 50 percent of the sites must be zoned exclusively for residential



6

The Legal Landscape

- Complaint filed in Court Oct 2016
- Settlement Agreement Jan 2017
- Terms of Agreement
 - Must adopt Housing Element Oct 15, 2017
 - Must complete Rezone Program Dec 15, 2017





RiversideCA.gov

Implementation Program

- Rezoning Program
- Zoning Code Amendment



- General Plan Amendment
- University Avenue Specific Plan Amendment



8

The Rezoning Strategy



The Proposed Zones:

- (MU-V) Mixed Use-Village Zone:
- (MU-U) Mixed Use-Urban Zone:
- (R-3-1500) Multi-Family Residential Zone:
- (R-4) Multi-Family Residential Zone:
- (R-4) Multi-Family Residential Zone:

Mixed Use Zones allow for commercial & multi-family residential



9

RiversideCA.gov

The Sites

67 Candidate Rezone Sites (consisting of 300 Parcels)



"Groups" of Sites as follows:

- Group 1 Mixed Use in Magnolia Avenue Specific Plan (MASP):
 - 14 sites/approx. 90 acres
 - Proposed MU-V and MU-U zones consistent with General Plan
- Group 2 University Avenue Specific Plan (UASP):
 - 6 Sites/approx.13 acres
 - Proposed MU-V and MU-U zones consistent with General Plan



10

The Sites

- Group 3 Rezone to Mixed Use Sites not in the MASP or UASP:
 - 7 sites/approx. 81 acres
 - Proposed MU-V and MU-U zones.
 - 5 sites consistent with General Plan
- Group 4 Sites Proposed for Multiple-Family Residential:
 - 40 sites/approx. 171 acres
 - Proposed R-3-1500 and R-4 zones
 - 4 sites consistent with General Plan
 - Exclusively zoned Residential for 50% of the RHNA (2,384 units)



RiversideCA.gov

Misconceptions

The Rezoning Program:



- <u>Does not</u> use Eminent Domain to acquire properties.
- <u>Does not</u> require demolition of existing buildings or the closing of existing businesses.
- <u>Does not</u> mandate that affordable units be constructed on the sites.



12

Realities

The Rezoning Program:

- Does provide for a variety of multi-family housing types
 - Mixed-use projects, townhomes, condominiums, senior apartments and apartments
- Does avoid severe consequences, such as:
 - Prohibiting all new construction of single-family residential, commercial and industrial development
 - Court-control and approval of locations for affordable housing
 - Restricted access to State funds



13

RiversideCA.gov

Candidate Site Selection



14

Site Selection Criteria

- Large Vacant Sites Preferred
- Non-Vacant Sites
 - Age and condition of the building(s) and improvements
 - Vacant tenant spaces
 - Partially developed sites
 - Potential for new development/housing
- Located along Major Corridors
 - Magnolia Ave, University Ave, and Van Buren Boulevard



15

RiversideCA.gov

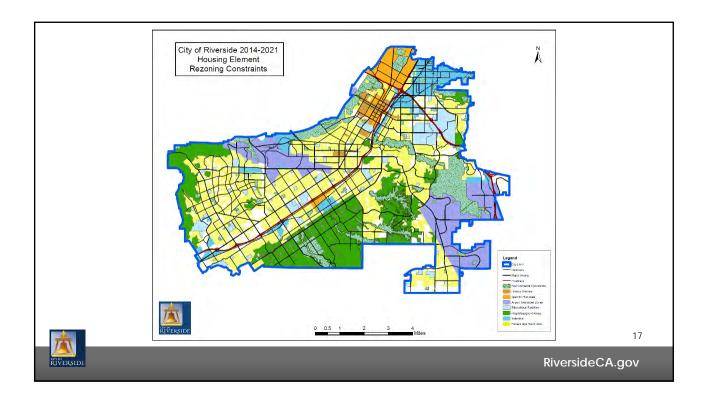
Site Selection Criteria

- Near Services and Amenities
 - Metrolink stations & bus routes/stops, community centers, hospitals, schools, universities and shopping areas
- Existing infrastructure
 - Streets, curb, gutter, sidewalks, storm drains, water & sewer
- Existing Mixed Use & Multi-Family General Plan Land Use
 - 29 Sites Citywide
 - 14 Sites in the Magnolia Avenue Specific Plan



16





Pending Factors

- CA. Dept. of Housing &Community Development (HCD)
 - Certification pending
- County Airport Land Use Commission (ALUC)
 - Compliance determination (October 12, 2017)
- Program Environmental Impact Report (PEIR)
 - Public draft comment period (Sept 1st Oct. 23, 2017)
- On-Going Development Activity



18

Compliance with State Housing Law

- Transitional & Supportive Housing:
 - Permit by-right as residential use
- Single Room Occupancies (SRO's):
 - Allow in Mixed Use-Urban (MU-U) zones by CUP
 - Establish location and operation standards
- Accessory Dwelling Units (ADUs):
 - Modify standards to comply with California law
 - Allow ADU's by right in single-family zones



19

RiversideCA.gov



Zoning Code Amendment

Administrative Design Review

- Permit Multi-Family Housing By-right
 - Required to meet RHNA
 - Remove Site Plan Review requirement
 - Establish ministerial development standards (not discretionary)



20



Protecting Property Investments

- Reduce minimum lot size in Multi-Family zones from 1-acre to 30,000 sf
- Allow drive-thru restaurants in Mixed Use zones
- Amend the University Avenue Specific Plan
 - Permit mixed use & multi-family projects
 - Remove 15-acre site requirement
 - Refer to mixed use standards of Zoning Code
- Amend Nonconformities provisions
 - Address expansions, reestablishments, and restorations.



RiversideCA.gov

Zoning Code Amendment

Nonconformities

- Re-establishment of discontinued uses
 - Non-Residential From 180 days to 1 year (3 years with CUP)
 - Residential Remove 180 days time limit
- Restoration of partially destroyed structures (50 % or less)
 - Non-Residential & Residential From 180 days to 1 year
- Restoration of destroyed structures (greater than 50 %)
 - Non-Residential By CUP
 - Residential No change (permitted with MCUP)



RiversideCA.gov

22

11

Assemblies of People - Non-Entertainment

- Permit Dwelling Units by CUP
 - Dwellings must be an incidental use
 - Prohibited in industrial zones
 - Prohibited in "storefront" assembly places
- Allow Temporary Emergency Shelters with Temporary Use Permit (TUP)
 - Limited to 180 days per year



23

RiversideCA.gov

Zoning Code Amendment

Tiny Homes

- Tiny Home
 - Permit in RE and R1 as incidental use
 - Defined as:
 - Greater than 100 SF
 - Cooking, sleeping, and toilet facilities
 - Designed like conventional building structure
 - Not self-propelled or recreational vehicle



Fresno, CA Tiny Home in Rear Yard

24



Tiny Homes (Cont.)

- Tiny Home Community
 - Permitted in RR, RE, and R-1 with PRD
 - Permitted with Assemblies of People, Non-Entertainment by CUP



Spur, TX Tiny Home Community



RiversideCA.gov

General Plan Amendment

- General Plan
 - Amend the General Plan Map to be consistent with rezoning of properties



26



NEXT STEPS

- October 10, 2017: City Council
 To adopt Draft 2014-2021 Housing Element
- October 19, 2017: Planning Commission
 Take action on Housing Element Implementation
 Program (site rezones & code amendments)
- December 12, 2017: City Council
 To adopt the Housing Element Implementation Program



RiversideCA.gov

Recommendations

That the Planning Commission:

 Receive public comment and provide input on the proposed Housing Element Implementation Program.



28

REZONE SITE MAPS



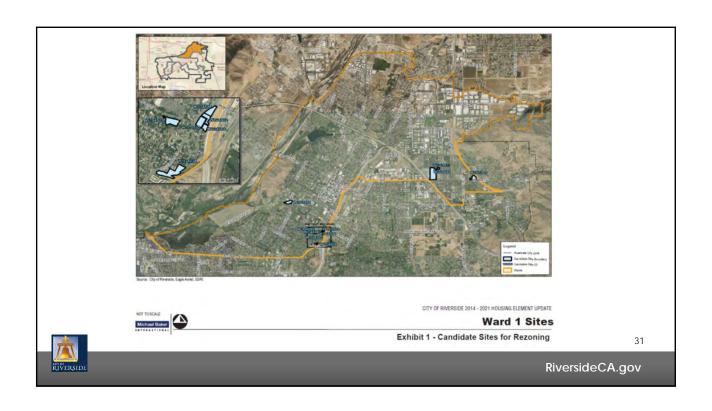
29

RiversideCA.gov

WARD 1 CANDIDATE SITES



30







(W1G4S44)

Total Acreage:

4.21

Existing Zoning:

Proposed Zoning:

Existing General Plan:

MU-U

Proposed General Plan

VHDR

RiversideCA.gov

33

Northwest of Intersection at Iowa Ave. & Blaine St.

(W1G3S11)



Total Acreage:

17.37 Acres

Existing Zoning:

Proposed Zoning:

MU-V

Existing General Plan:

Proposed General Plan

MU-V



34

Southeast of Intersection at Massachusetts Ave. & Iowa Ave. (W1G4S01)



Total Acreage:

.92 Acres

Existing Zoning:

R-1-7000

Proposed Zoning:

R-4

Existing General Plan:

HDR

Proposed General Plan

VHDR



RiversideCA.gov

Northeast of Intersection at Brooks St. & Olivewood Ave. (W1G4S02)



Total Acreage:

1.82 Acres

Existing Zoning:

R-1-7000

Proposed Zoning:

R-3-1500

Existing General Plan:

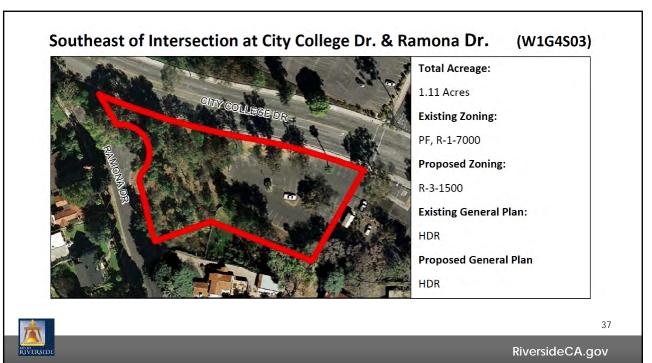
HDR

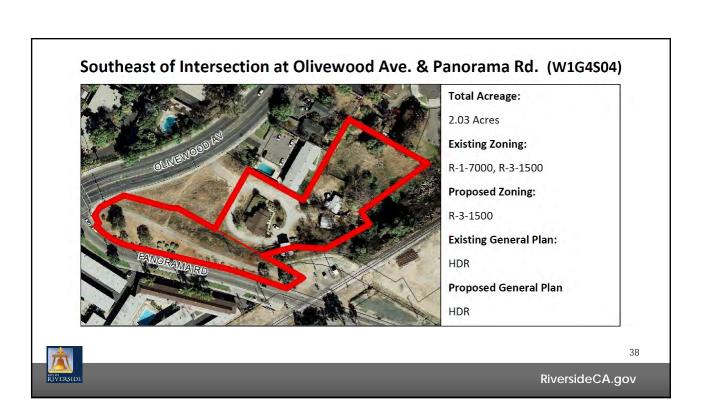
Proposed General Plan

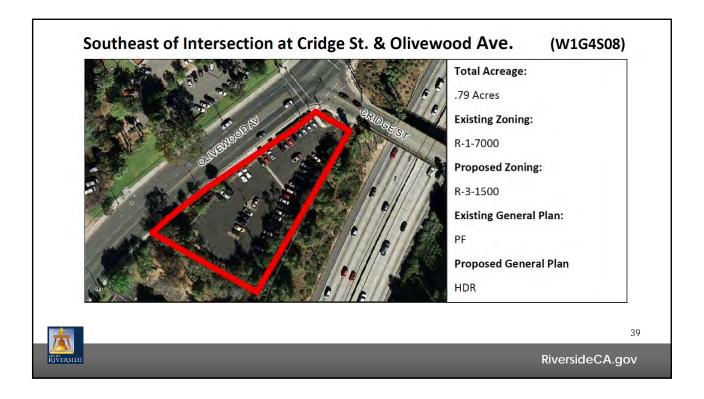
HDR



36



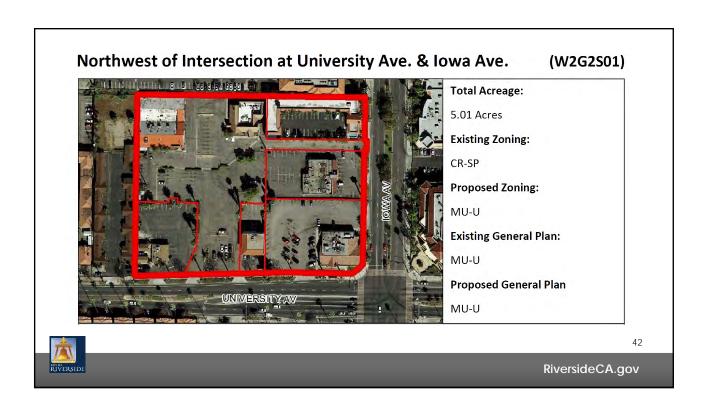




WARD 2 CANDIDATE SITES

40





South of University Ave. and West of Cranford Ave.

(W2G2S02)



Total Acreage:

1.04 Acres

Existing Zoning:

CR-SP

Proposed Zoning:

MU-U

Existing General Plan:

MU-U

Proposed General Plan

MU-U



RiversideCA.gov

Northeast of Intersection at Ottowa Ave. & University Ave. (W2G2S03)



Total Acreage:

.82 Acres

Existing Zoning:

CR-SP

Proposed Zoning:

MU-V

Existing General Plan:

MU-V

Proposed General Plan

MU-V



44

Northwest of Intersection at Cranford Ave. & University Ave. (W2G2S04)



Total Acreage:

2.05 Acres

Existing Zoning:

CR-SP

Proposed Zoning:

MU-V

Existing General Plan:

MU-U

Proposed General Plan

MU-U



RiversideCA.gov

45

East of Chicago Ave. & North of University Ave.

(W2G2S06)



Total Acreage:

.58 Acres

Existing Zoning:

CG-SP

Proposed Zoning:

MU-U

Existing General Plan:

MU-U

Proposed General Plan

MU-U



46

Southeast of Intersection at Iowa Ave. & University Ave. (W2G2S07)



Total Acreage:

3.78 Acres

Existing Zoning:

CR-SP

Proposed Zoning:

MU-U

Existing General Plan:

MU-U

Proposed General Plan

MU-U



RiversideCA.gov

North of Linden St. & West of Dwight Ave.

(W2G4S30)



Total Acreage:

4.22 Acres

Existing Zoning:

R-1-7000

Proposed Zoning:

R-3-1500

Existing General Plan:

MDR

Proposed General Plan

HDR

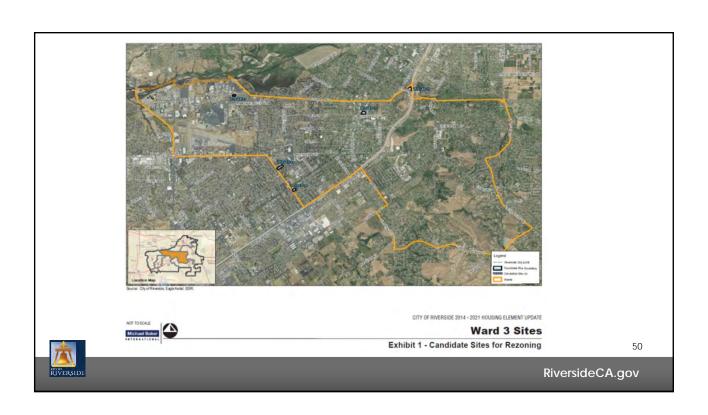


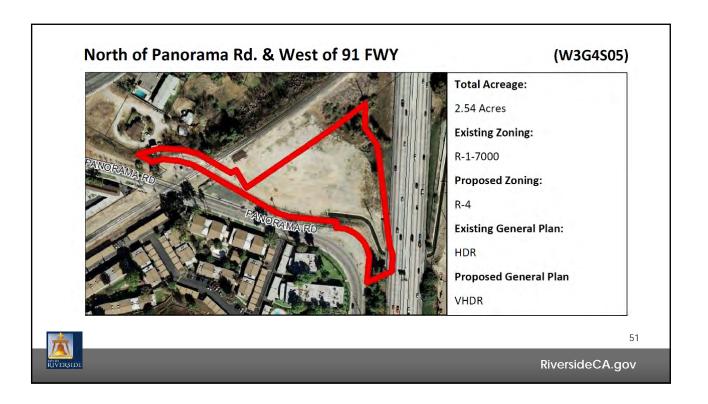
48

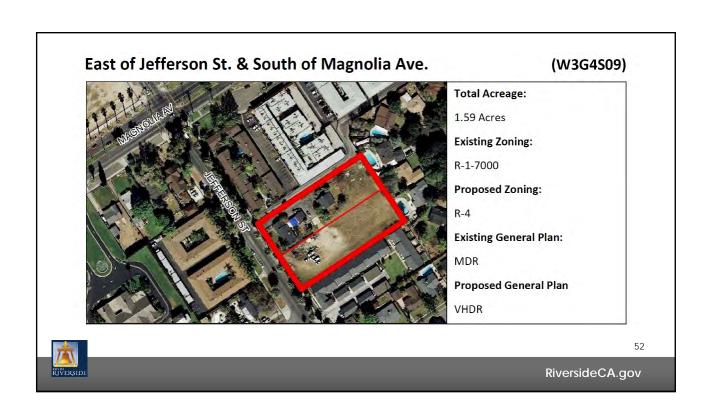
WARD 3 CANDIDATE SITES



19

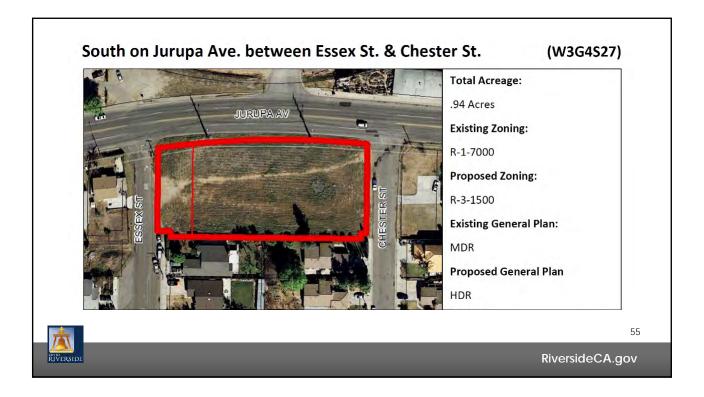










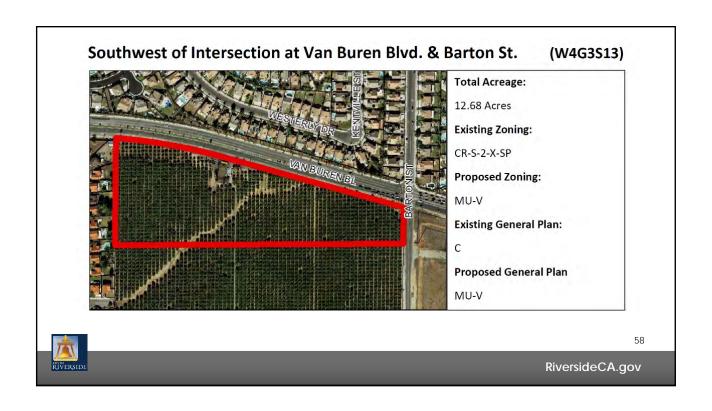


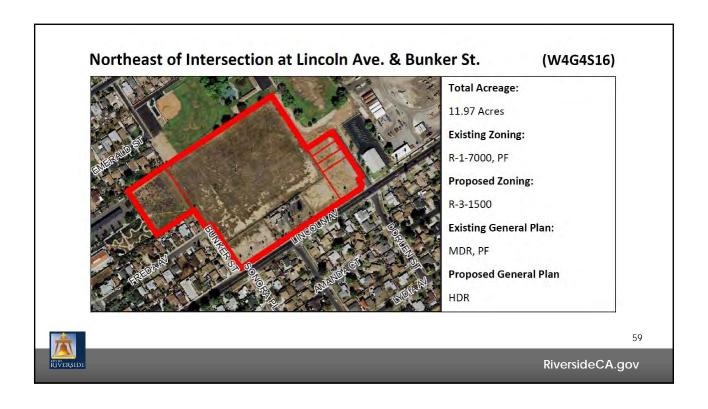
WARD 4 CANDIDATE SITES

56















Total Acreage:

13.77 Acres

Existing Zoning:

CR-S-2-X-SP

Proposed Zoning:

R-3-1500

Existing General Plan:

C

Proposed General Plan

HDR

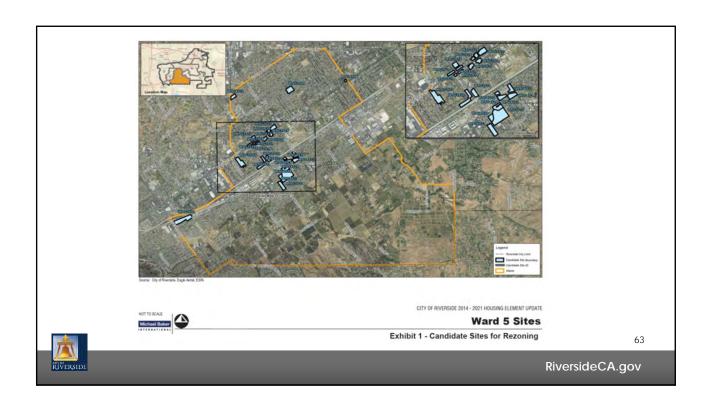


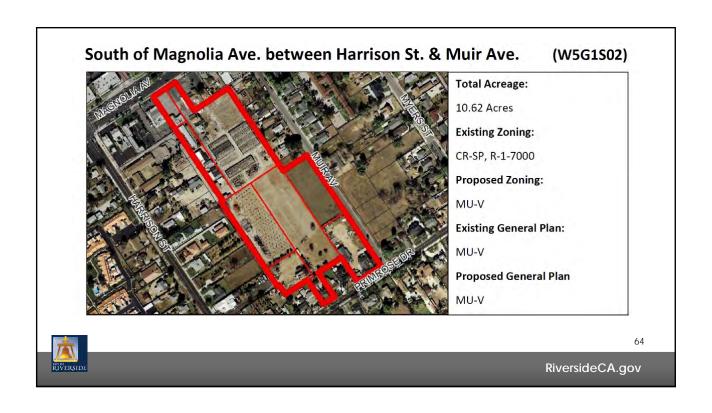
RiversideCA.gov

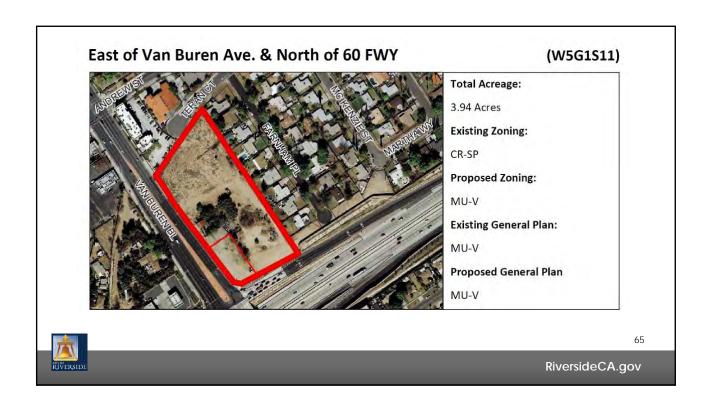
WARD 5 CANDIDATE SITES



62











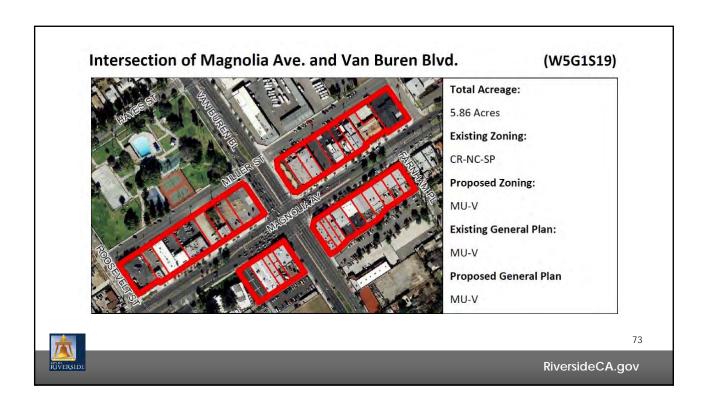






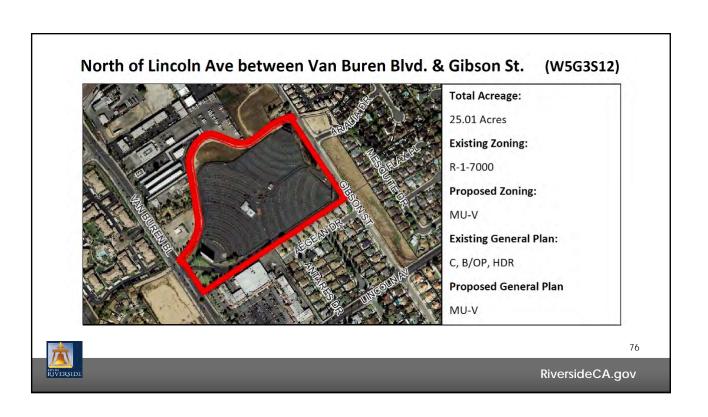




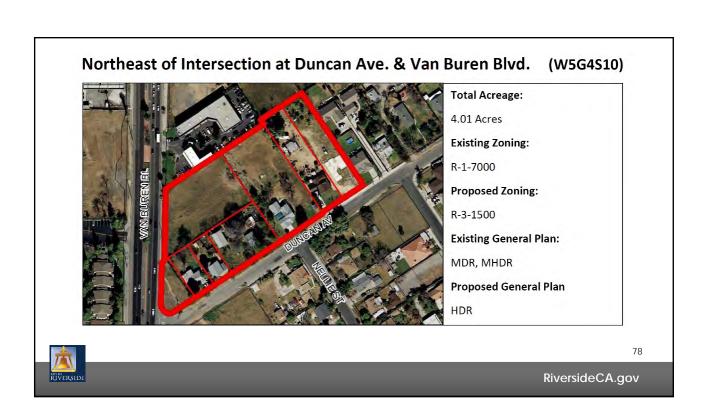


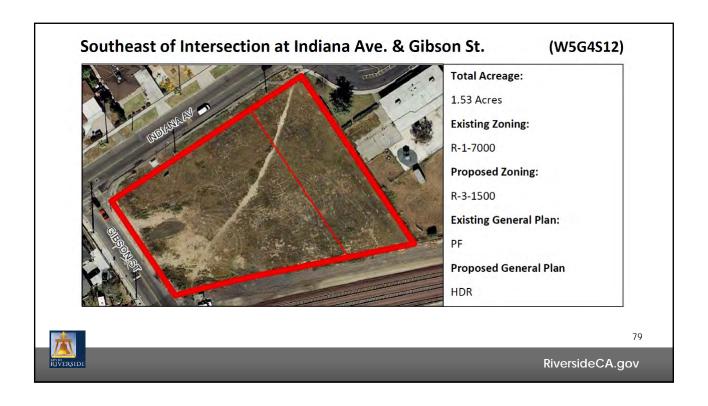


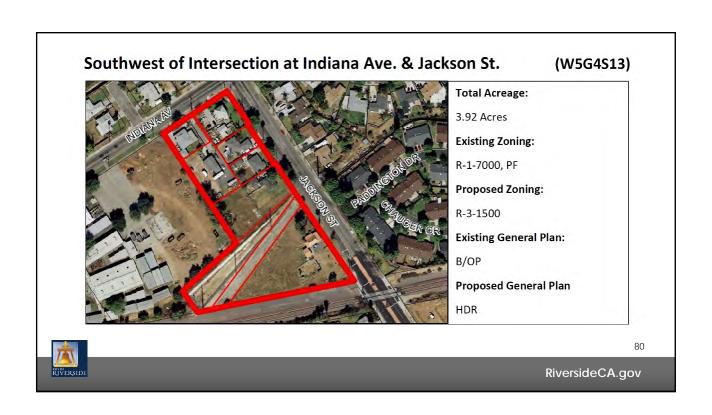


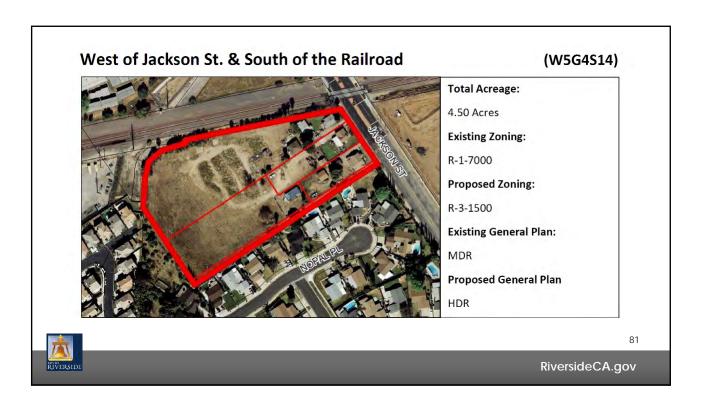


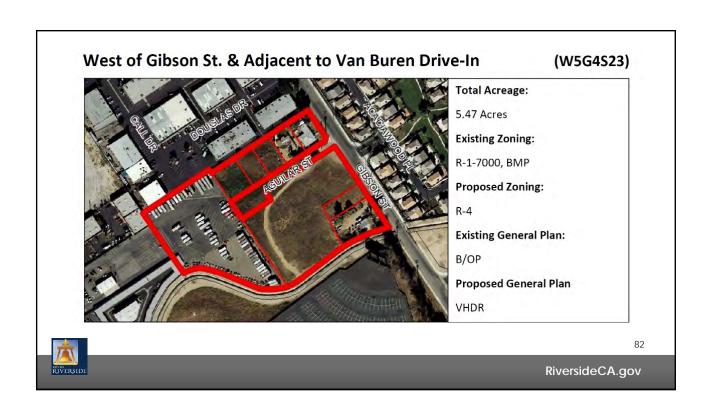


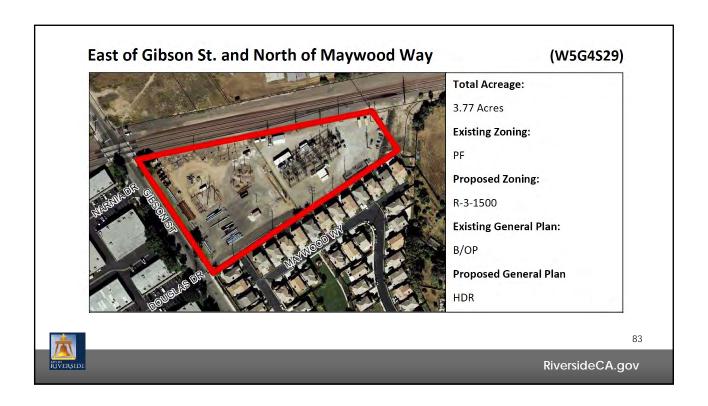




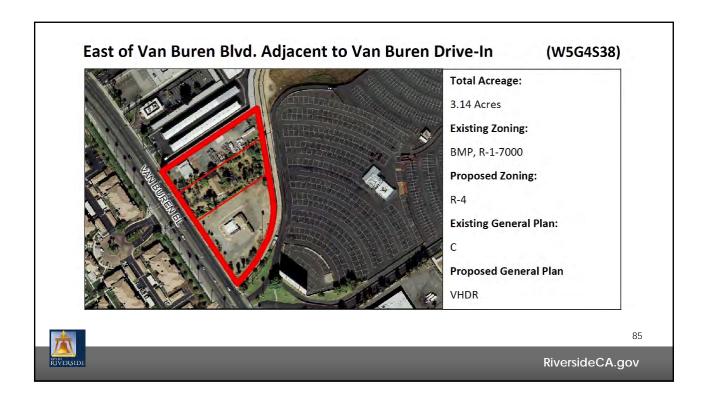








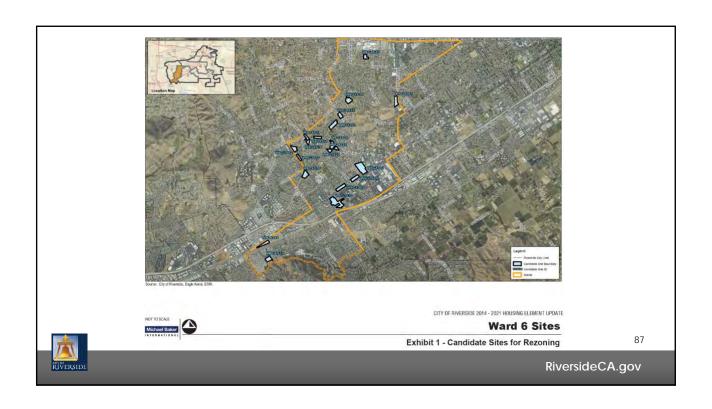


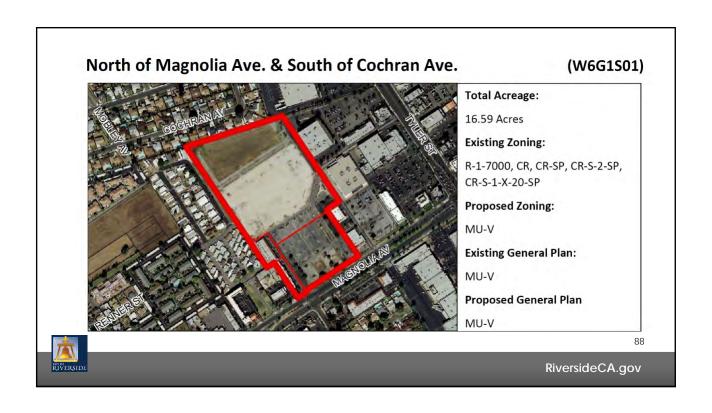


WARD 6 CANDIDATE SITES

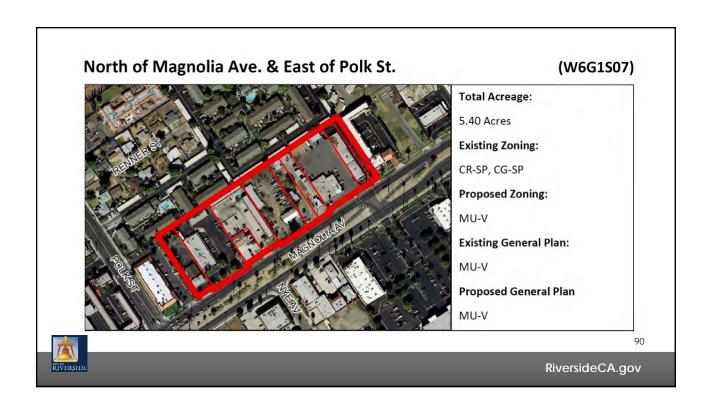
86

RiversideCA.gov

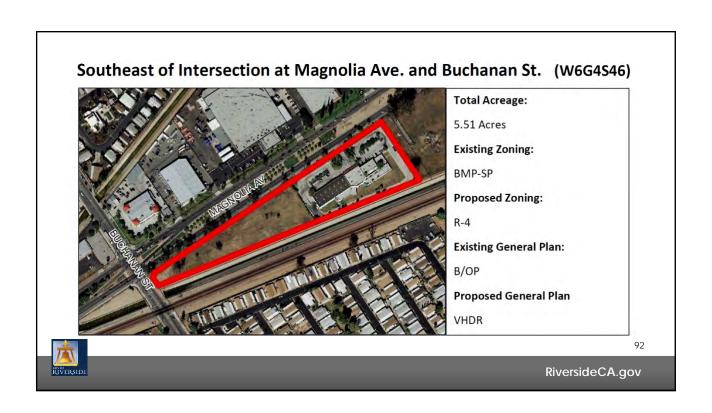
















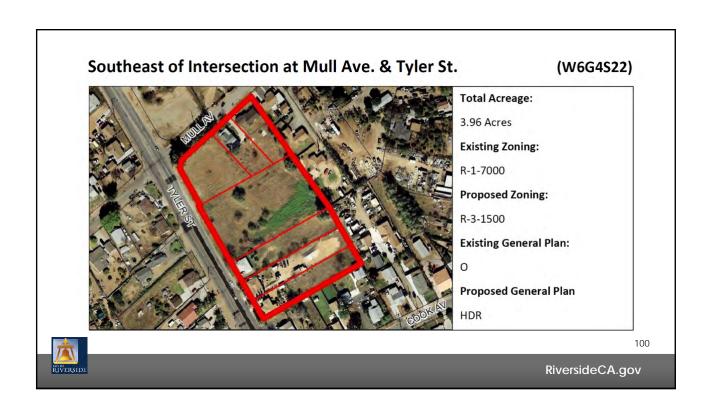




















Northwest of Intersection at Challen Ave. & Van Buren Blvd. (W6G4S41)



Total Acreage:

6.66 Acres

Existing Zoning:

CR, CG, CG-S-1, CR-S-1, CR-X

Proposed Zoning:

R-3-1500

Existing General Plan:

HDR, MU-V

Proposed General Plan

HDR



RiversideCA.gov

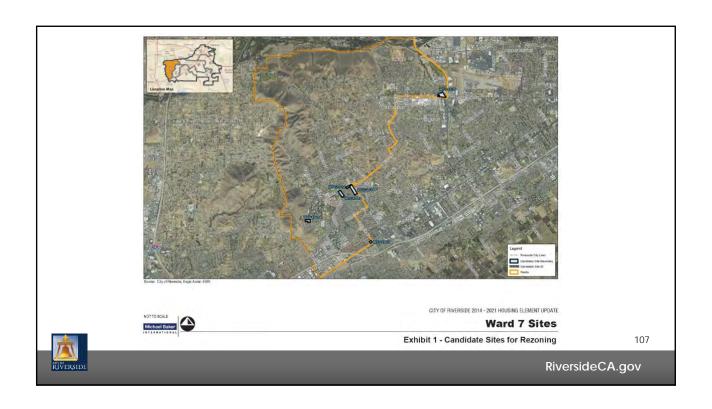
105

WARD 7 CANDIDATE SITES

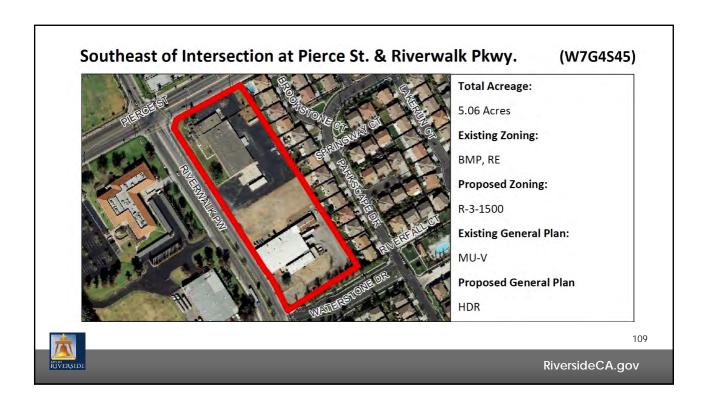
ŘÍVERSIL

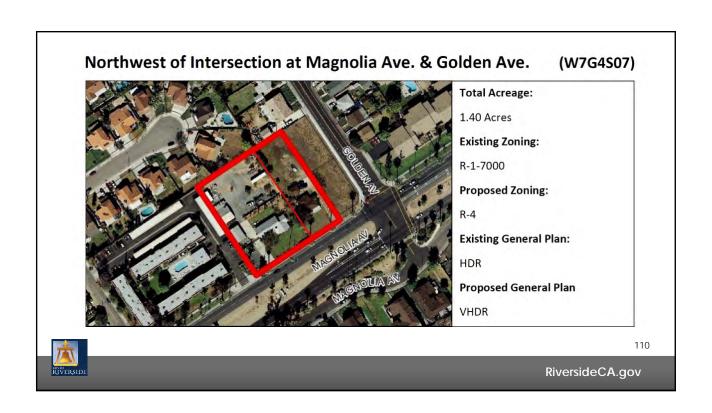
106

RiversideCA.gov









South on Raley Dr. & North of Knoefler Dr.

(W7G4S28)



Total Acreage:

3.21 Acres

Existing Zoning:

R-3-1500

Proposed Zoning:

R-3-1500

Existing General Plan:

MHDR

Proposed General Plan

HDR

ŘÍVERSIDE

RiversideCA.gov

111

Northwest of Intersection at Arlington Ave. & Van Buren Blvd. (W7G4S35)



Total Acreage:

6.85 Acres

Existing Zoning:

CR, CG, CR-AP

Proposed Zoning:

R-4

Existing General Plan:

C

Proposed General Plan

VHDR

ŘÍVERSIDE

RiversideCA.gov

112