

Planning Commission Memorandum

Community & Economic Development Department

Planning Division

3900 Main Street, Riverside, CA 92522 | Phone: (951) 826-5371 | RiversideCA.gov

PLANNING COMMISSION HEARING DATE: MAY 14, 2020 AGENDA ITEM NO.: 4

PROPOSED PROJECT

Case Numbers	P20-0241 (Zoning Code Text Amendment)
Request	To consider a Zoning Code Text Amendment to revise Chapter 19.580 (Parking and Loading) to include parking exemption provisions for Cultural Resources, as defined in Title 20 of the Riverside Municipal Code and clarify the calculation of required number of parking spaces.
Applicant	City of Riverside Community & Economic Development Department
Project Location	Citywide
Ward	All Wards
Neighborhood	All Neighborhoods
Staff Planner	Scott Watson, Historic Preservation Officer 951-826-5507 swatson@riversideca.gov

RECOMMENDATIONS

Staff recommends that the Planning Commission recommend the City Council:

- 1. **DETERMINE** that the project is exempt from the California Environmental Quality Act pursuant to Section 15061(b)(3) (Common Sense Rule), as the proposed project will not have a significant effect on the environment; and
- 2. **APPROVE** Planning Case P20-0241 (Zoning Code Text Amendment) based on the analysis in the staff report and summarized in the attached findings (Exhibit 1).

BACKGROUND

With the exception of those properties in the Downtown Specific Plan (DSP), Title 19-Zoning Code requires all nonresidential uses, located in existing Cultural Resources to provide parking in accordance with Table 19.580.060 in Chapter 19.580 (Parking and Loading). Cultural Resources are defined as City Landmarks, Structures of Merit, or Contributors that are located in either Historic Districts or Neighborhood Conservation Areas.

To promote adaptive reuse in Cultural Resources, the DSP exempts nonresidential uses from the requirement to provide additional parking for the building, unless expansion proposed. The reuse of Cultural Resources can be challenging as parking requirements have changed over the years, and there is often limited parking on-site. Compliance with Title 19-Zoning Code often requires parking variances or off-site parking within 100 – 300 feet of the site which is often difficult to find.

Throughout the entire City, 70 commercial and industrial structures have been designated as Cultural Resources. 55 of these buildings are located within the DSP area making them eligible for

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the parking exemption. The remaining 15 designated resources are located primarily along the University and Magnolia Avenue corridors, in Wards 1, 2, and 3 (Exhibit 2).

The proposed Zoning Code Text Amendment requires a determination of consistency by the Airport Land Use Commission (ALUC). It is anticipated that this proposal will be considered by ALUC staff in May 2020.

PROPOSAL

The Zoning Code Text Amendment would revise Chapter 19.580 (Parking and Loading) to establish a Citywide parking exemption for designated Cultural Resources, as follows:

Any new uses within the confines of an existing structure in a nonresidential zone, designated as a historic resource or a contributor to an historic district, as defined in Title 20 of the Riverside Municipal Code, are exempt from providing any additional parking. If an existing structure is expanded, additional parking will be required to accommodate the expansion, as set forth in Table 19.580.060.

A modification of Table 19.580.060 in Chapter 19.580 is also proposed adding a footnote referencing the Cultural Resources parking exemption (Exhibit 3).

As part of this amendment as a clean-up item, the parking calculation would be modified to round to the nearest whole number whenever the required number of off-street parking spaces results in a fraction.

ANALYSIS

The proposed parking exemption for Cultural Resources will streamline and encourage the reuse of Cultural Resources in the City. The parking exemption would apply to historic structures in non-residential zones to reduce potential impacts to residential neighborhoods. While no additional parking would be required, the existing number of parking spaces would be maintained.

Any expansion of the Cultural Resource would require compliance with the parking requirements specified in Table 19.580.060.

The recommendation to round parking calculations to the nearest whole number will not have an effect on surrounding properties.

ENVIRONMENTAL DETERMINATION

The proposed Zoning Code Text Amendment is exempt from the California Environmental Quality Act (CEQA) review pursuant to Section 15061(b)(3) (Common Sense Rule), as the proposed project will not have a significant effect on the environment.

PUBLIC NOTICE AND COMMENTS

Pursuant to Section 19.670.040 (Notice of Hearing for Legislative Actions) of the Zoning Code, and California Government Code Section 65090 and 65091, a one-eighth page public notice advertisement was placed in the Press Enterprise. As of the writing of this report, staff has received no responses regarding this proposal.

APPEAL INFORMATION

Actions by the City Planning Commission, including any environmental finding, may be appealed to the City Council within ten calendar days after the decision. Appeal filing and processing information may be obtained from the Planning Department Public Information Section, 3rd Floor, City Hall.

EXHIBITS LIST

- 1. Staff Recommended Findings
- 2. Cultural Resources Map and List of Resources
- 3. Proposed Zoning Code Text Amendment

Prepared by: Scott Watson, Historic Preservation Officer

Reviewed by: Patricia Brenes, Principal Planner Approved by: Mary Kopaskie-Brown, City Planner



COMMUNITY & ECONOMIC DEVELOPMENTDEPARTMENT

PLANNING DIVISION

EXHIBIT 1 – STAFF RECOMMENDED FINDINGS

PLANNING CASES: P20-0241 (Zoning Code Amendment)

Zoning Code Amendment Findings pursuant to Chapter 19.810.040

1. That the proposed Zoning Code Text Amendment is generally consistent with the goals, policies, and objectives of the General Plan.

The proposed Zoning Code Text Amendment is consistent with the General Plan 2025. Specifically, it promotes the following objectives of the Historic Preservation Element:

- a. Objective HP-1: To use historic preservation principles as an equal component in the planning and development process.
- b. Policy HP-1.6: The City shall use historic preservation as a tool for "smart growth" and mixed-use development.
- c. Objective HP-7: To encourage both public and private stewardship of the City's cultural resources.
- d. Policy HP-7.1: The City shall apply code enforcement, zoning actions, and building safety/construction regulations as tools for helping to protect cultural resources.

The recommendation to round parking calculations to the nearest whole number is also consistent with the policies and objectives of the General Plan as it will help to promote development on constrained sites.

2. That the proposed Zoning Code Text Amendment will not adversely affect surrounding properties.

The proposed Zoning Code Text Amendment will not adversely affect surrounding properties. The Zoning Code Text Amendment for Cultural Resources promotes their adaptive reuse. Additional parking spaces will be required only if the building area is increased. Records show that most of the Cultural Resources, outside of the Downtown Specific Plan that already provides the exemption, are located along University and Mission Inn Avenues where public transit can offset any potential need for additional parking. The recommendation to round parking calculations to the nearest whole number will not have an effect on surrounding properties as the most impact would be one parking space if the calculation is rounded to the nearest whole number.

3. That the proposed Zoning Code Text Amendment promotes public health, safety, and general welfare and serves the goals and purposes of the Zoning Code.

The Zoning Code Text Amendment encourages the reuse of existing Cultural Resources. This will help preserve the Cultural Resources and promote the conservation of material and energy resources. The recommendation to round parking calculation to the nearest whole number promotes the goals of the Zoning Code to provide clear regulations and encourage development.