

CITY OF RIVERSIDE COMMITTEE MEMORANDUM



CHARTER REVIEW COMMITTEE

DATE: December 11, 2003

ITEM NO:

SUBJECT: <u>CITY CHARTER RECOMMENDATIONS BY THE PUBLIC UTILITIES BOARD</u>

BACKGROUND:

The Department of Public Utilities (PU) is uniquely described in Article XII of the City Charter. The PU Department provides electric service to approximately 100,000 customers and water service to approximately 60,000 customers. The total department budget for FY 2003/04 is over 312 million (55.2 percent of the total City of Riverside's (City) budget).

The PU Department is comprised of approximately 410 employees who are divided into four major divisions:

- Energy Delivery
- Water
- Marketing and Customer Service
- Financial Resources.

The Public Utilities Director reports to the City Manager and the Board of Public Utilities fulfills the functions, specifically outlined in the City Charter, as well as helping set goals for the utilities.

The Public Utilities Board and senior department management developed the following strategic goals:

- > Attract, develop and retain quality employees
- > Promote the efficient use of water and electricity
- > Improve and protect the current excellent financial health of Riverside Public Utilities
- > Build and maintain a safe and reliable infrastructure
- Expand the customer base through economic development
- > Enhance community relations and customer satisfaction

These goals were a refinement of the goals established for 2001-2004. The strategic goals have been beneficial in focusing the PU Department's efforts for the benefit of all Riverside customers. Each Public Utilities Board member invests approximately 250 hours a year fulfilling board responsibilities, including the following:

- > Two board meetings a month
- > One committee meeting each month
- > Two goal setting meetings a year
- Various ad hoc meetings representing the City with elected officials in Sacramento and Washington, D.C.
- > Represents Public Utilities at various community events

The utility enterprise is fiscally sound and has reserves as prescribed by bond convenants as well as reserves based on best management practices. The reserves are:

WATER

ELECTRIC		
	Million	
Cash Reserves	\$29.0	
Restricted Cash	\$75.2	
Operating Cash	\$15.5	

	Million
Cash Reserves	\$ 9.0
Restricted Cash	\$21.1
Operating Cash	\$11.7

ELECTRIC

Riverside Public Utilities provides electric service to nearly 100,000 customers, with a service area population of approximately 266,000, encompassing over 85 square miles. Riverside Public Utilities owns, maintains, and operates 85.3 circuit miles of transmission lines, 1,126 circuit miles of distribution lines, 50 miles of fiber optic, 14 substations, and 4-10 MW generators.

The Electric Utility contributes 9 percent of operating revenue dollars to the City's General Fund. For FY 2002/03, this is estimated to be over \$16.0 million. This money is essential for providing needed public services, such as library books, street repair, park maintenance, and public safety.

The Electric Utility acts competitively, with a sharp focus on customers, while maintaining a financially sound utility. Compared to other local utilities, Riverside's rates are lower, reliability is higher and more funds are returned to the local community in the way of low-income assistance, rebates and community support. The Electric division is targeting efforts to increase conservation and energy efficiency, and is developing strategies to increase the amount of renewable energy in its portfolio.

WATER

The Water Utility services over 60,000 customers, with a service area population of approximately 245,000, encompassing over 80 square miles. The Water Utility maintains its own distribution system, which contains 938 miles of pipeline ranging from 1-inch to 72-inch in diameter, 47 domestic wells, 16 active reservoirs (with a capacity over 100 million gallons), 12 miles of canals, and seven treatment plants.

The Water Utility is responsible for providing adequate water supplies to its customers. Compared to other utilities, Riverside's water rates are significantly lower. This includes assuring continued access to water resources while maintaining a high quality water supply and reliable water distribution system. The Water Utility has made significant strides in water treatment, with seven new treatment plants placed in service over the last several years. In addition, several significant water line replacements have been completed, ensuring improved reliability.

The Water Utility contributes 11.5 percent of operating revenues to the City's General Fund, which will amount to nearly \$3.1 million for FY 2002/03.

The Board of Public Utilities has reviewed the City Charter and at its November 21, 2003 board meeting adopted the following <u>recommended</u> changes, which will benefit Riverside customers:

- Preference should be given to Riverside-based companies for construction contracts.
- Add to Section 1202 to allow the Board of Public Utilities to award contracts over \$50,000 within the approved City budget, without further approvals.
- Amend Section 1202(b) so that in addition to exceptions for "urgent necessity to preserve life, health, and property" that customer-requested work provided under the rules adopted by the Board of Public Utilities and City Council also be exempt from approval requirements (subject to ratification by the Board after the fact)

 Add to Section 1202 delegation to the Public Utilities Director, without further authorization or approval, the power and authority to enter into long-term contracts to provide water and power in accordance with approved tariffs based on current cost of service studies up to seven years in length.

FISCAL IMPACT:

None.

ALTERNATIVES:

The alternative is not to revise Article XII of the City Charter but this is not recommended.

RECOMMENDATIONS:

That the City Charter Review Committee:

- 1. Approve the Board of Public Utilities' recommendations regarding Article XII of the City Charter pertaining to the Department of Public Utilities; and
- 2. Recommend appropriate changes to the City Council.

Prepared by:

Thomas P. Evans
Public Utilities Director

TPE/cef g:\pudir03065b_111203.mem.doc

Attachment: Board of Public Utilities minutes of November 21, 2003

November 21, 2003 Board of Public Utilities "UNOFFICIAL" Minutes Page 4

DISCUSSION CALENDAR

(9) <u>CITY CHARTER RECOMMENDATIONS BY THE PUBLIC UTILITIES</u>
<u>BOARD</u>

The Board of Public Utilities moved the meeting to the Art Pick Council Chamber Board Room at 8:40 a.m. to discuss this item.

Troy Brown, Assistant to the City Manager, and Ray Higgins, a member of the Charter Review Committee, attended this meeting as guests.

Director Tom Evans explained each suggestion to the Board members and staff and advised what City Manager George Caravalho's input was for each suggestion. Each suggestion was thoroughly discussed and approved by simple majority and the motions were recorded as follows (NOTE: Items 2 (c) and (d) were not approved for recommendation to the Charter Review Committee):

The Board of Public Utilities:

- (1) Established that items referred to the Charter Review Commission would be approved by simple majority;
- (2) Concurred with the suggested changes; (BOLDED print shows the addition to the original suggestion) (STRIKEOUT shows the deletion of the original suggestion)
 - (a) Preference should be given to Riverside-based companies for construction contracts.

(NOTE – 3 Board Members agreed and 2 Board Members disagreed – majority ruled)

Motion – Gage. Second – Newberry, Jr., P.E.

Ayes: Newberry, Jr., P.E., Tavaglione, and Gage.

Noes: Acharya and Barnhart

Abstain: None

Absent: Jim Anderson Peter Hubbard

(b) Add to Section 1202 to allow the Board of Public Utilities to award contracts over \$50,000 within the approved City budget, without further approvals.

Motion - Gage. Second - Tavaglione.

Ayes: Acharya, Barnhart, Newberry, Jr., P.E.,

Tavaglione, and Gage.

Noes: None

Abstain: None

Absent: Jim Anderson

Peter Hubbard

(c) Change Section 1203 to authorize alternative administrative support services providers and not be limited to city services.

Motion - Gage. Second - Tavaglione.

Ayes: Acharya, Barnhart, Newberry, Jr., P.E.,

Tavaglione, and Gage.

Noes: None

Abstain: None

Absent: Jim Anderson

Peter Hubbard

(d) Clarify Section 1200 to indicate that the appointment and termination of the Utilities Director is the responsibility of the Board and the City Manager.

Motion – Gage. Second – Tavaglione.

Ayes: Acharya, Barnhart, Newberry, Jr., P.E.,

Tavaglione, and Gage.

Noes: None

Abstain: None

Absent: Jim Anderson

Peter Hubbard

(e) Amend Section 1202(b) so that in addition to exceptions for "urgent necessity to preserve life, health, and property" that customer-requested work provided under the rules adopted by the Board of Public Utilities and City Council also be exempt from approval requirements (subject to ratification by the Board after the fact).

Motion – Tavaglione. Second – Newberry, Jr., P.E.

Ayes: Acharya, Barnhart, Newberry, Jr., P.E., **9-5**Tavaglione, and Gage.

Noes: None

Abstain: None

Absent: Jim Anderson Peter Hubbard

(f) Add to Section 1202 delegation to the Public Utilities Director, without further authorization or approval, the power and authority to enter into long-term contracts to provide water and power in accordance with approved tariffs based on current cost of service studies up to seven years in length.

Motion – Tavaglione. Second – Newberry, Jr., P.E.

Ayes: Acharya, Barnhart, Newberry, Jr., P.E., Tavaglione, and Gage.

Noes: None

Abstain: None

Absent: Jim Anderson Peter Hubbard

(3) Authorized the Public Utilities' Director and Board of Public Utilities' Chairman to present the recommendations to the Charter Review Committee.

Motion - Tavaglione. Second - Newberry, Jr., P.E.

Ayes: Acharya, Barnhart, Newberry, Jr., P.E., Tavaglione, and Gage.

Noes: None

Abstain: None

Absent: Jim Anderson Peter Hubbard

DIRECTOR'S REPORT

- (A) Open and Closed Work Orders October 2003
- (B) Draft Monthly Benchmark Report Cards October 2003
- (C) Financial Statements October 2003
- (D) Water Highlights October 2003 **9-6**
- (E) Rolling Calendar Outlining Future Utility Projects as of November 14, 2003

Section CH.1201 Board of public utilities--Composition; applicability of Article VIII of Charter.

There shall be a board of public utilities. All of the provisions of Article VIII of this Charter relating to boards and commissions generally, to the organization, meetings, conduct of proceedings, and expenses thereof, and to the appointment, qualifications, term of office, removal, compensation and powers of members thereof, where not inconsistent with the provisions of this Article, shall apply to the board of public utilities.

PUBLIC UTILITIES, BOARD OF Charter - Sections 1201 & 1202; O-963NS and O-4978. (Meetings: 1st & 3rd Fridays of each month at 8:15 a.m., Art Pick Council Chamber)

Citizens wishing to leave messages for any of the 7 Board members may call Cathy Ference at 826-5197.

Chairperson – Lalit N. Acharya Vice Chairperson – Peter Hubbard

Bruce, & Calledon Control of the Control

Alternate - None

MEMBER	WARD	TERM BEGAN	TERM EXPIRES
James W. Anderson	2	03-01-2000	03-01-2004
Joe Tavaglione	4	03-01-2001	03-01-2005
David E. Barnhart	5	10-18-2003	03-01-2005
Conrad Newberry Jr.	1	03-25-1997	03-01-2006*
Arthur Gage	3	03-29-2002	03-01-2006
Peter Hubbard	1	02-11-1999	03-01-2007*
Lalit N. Acharya	4	03-01-1999	03-01-2007*

^{*}Second full term

G:\CLK\BDCOMM\MASTERS\rosterpublic.doc

ORDINANCE NO. 4978

AN ORDINANCE OF THE CITY OF RIVERSIDE, CALIFORNIA, ESTABLISHING THE NUMBER OF MEMBERS OF THE VARIOUS BOARDS AND COMMISSIONS ESTABLISHED BY THE CHARTER OF THE CITY OF RIVERSIDE.

The City Council of the City of Riverside does ordain as follows:

Section 1: Pursuant to Sections 700, 703 and 1201 of the Charter of the City of Riverside, the number of members of the following boards or commissions shall be as follows:

- The Board of Public Utilities shall have seven members.
- b. The Board of Library Trustees shall have seven members.
- c. The Personnel Board shall have seven members.
- d. The Park and Recreation Commission shall have nine members.
- The Planning Commission shall have nine members.

Section 2: The City Clerk shall certify to the adoption of this ordinance and cause publication once in a newspaper of general circulation in accordance with Section 414 of the Charter of the City of Riverside. This ordinance shall become effective on the 30th day after the date of its adoption.

ADOPTED by the City Council and signed by the Mayor and attested by the City Clerk this 5th day of January, 1982.

Mayor of the City of Riverside

Attest:

City Clerk of the City of Riversion

31 12/21/81 JW/jm 32

1

2

3

4

5

7

8

9

10

11

12

13

14

15

16

17

18

19

20 21

22

23

2425262728

29 30

CITY ATTORNEY RIVERSIDE CALIFORNIA

9-9

I, Alice A. Hare, City Clerk of the City of Riverside, California, hereby certify that the foregoing ordinance was duly and regularly introduced at a meeting of the City Council on the 22nd day of December, 1981, and that thereafter the said ordinance was duly and regularly adopted at a meeting of the City Council on the 5th day of January, 1982, by the following vote, to wit:

Ayes: Councilmembers Loveridge, Shepard, Mansfield,
Bowers, Buster, Digati and Frizzel.

Noes: None.

Absent: None.

IN WITNESS WHEREOF I have hereunto set my hand and affixed the official seal of the City of Riverside, California, this 5th day of January, 1982.

City Clerk of the City of Riverside

RIVERSIDE CALIFORNIA

	1	ORDINANCE NO. 963 (NEW SERIES)
	2	CALIFORNIA.
	3.	GIVING THE BOARD OF PUBLIC OF THE AND POLICE TRAFFIC AND
		RIVERSIDE CHARGE OF THE TITLE AND THE SYSTEMS, THE ELECTRIC STREET TRAFFIC SIGNALS, AND THE WAR EMERGENCY AIR-RAID ALARM SYSTEMS.
	4	
	5	The Mayor and Council of the City of Riverside do
or commenter that after an analysis	6	
		ordain as follows: Section 1: The Board of Public Utilities of the
A constant	8	City of Riverside is by this ordinance given charge of the
		fire and police traffic alarm systems, together with the
		charge, oversight and upkeep of the electric street traffic
T A		signals and the charge, oversight and upkeep of the war emer-
		gency air-raid alarm systems, in accordance with the provisions
<u> </u>		of Section 136 of Article VIII of the Charter of the City of
•		Riverside. Section 2: Ordinance No. 617 (New Series) is
•	16	
		hereby repealed. Section 3: The City Clerk shall certify to the
	18	
		adoption of this ordinance and shall cause the same to be
	20	posted on the bulletin board in the City Hall in said City.
	21	I, G. Albert Mills, City Clerk of the City of Riverside, California, hereby certify that the foregoing
e i la sua e cominio de la		ordinance was duly and regularly introduced on the 31st day of March, 1942, and was adopted by the Council of said City
· (中) (計	23	at its meeting held on the 7th day of April, 1942, by the following vote:
	24	Ayes: Councilmen Rawlings, Williams, Carter,
	25	Barger, Dales, Rathgeber and Harris.
	26	Noes: Hone.
	27	Absent: None.
	28	IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the City of Riverside, California,
•	CITY ATTORNEY 29	
	CALIFORNIA 30	City clerk of the City of Riverside
	81	I hereby approve the foregoing ordinance this 7th day

CERTIFICATE OF THE CITY CLERK

STATE OF CALIFORNIA) SS.
COUNTY OF RIVERSIDE)

I, G. Albert Mills, City Clerk of the City of Riverside, California, hereby certify that the foregoing ordinance is a full, true and correct copy of Ordinance No. 963 (New Series) of the City of Riverside, entitled:

AN ORDINANCE OF THE CITY OF RIVERSIDE, CALIFORNIA, GIVING THE BOARD OF PUBLIC UTILITIES OF THE CITY OF RIVERSIDE CHARGE OF THE FIRE AND POLICE TRAFFIC AND ALARM SYSTEMS, THE ELECTRIC STREET TRAFFIC SIGNALS, AND THE WAR EMERGENCY AIR-RAID ALARM SYSTEMS.

adopted by the Council of said City, at its meeting held on the 7th day of April $\,$, 1942 , by the following vote:

Ayes: Councilmen Rawlings, Williams, Carter, Barger, Dales, Rathgeber and Harris.

Noes: None.

Absent: None.

which ordinance is now on file and of record in my office; that the said ordinance was submitted to the Mayor of said City on the 7th day of April , 1942, who, within ten days thereafter, to-wit: on the 7th day of April , 1942, endorsed his approval thereon; that the said ordinance was in every respect passed and adopted, approved by the posted Mayor, and PARILEMENT according to the provisions of the Charter of the City of Riverside.

Sity Clerk of the City of Riverside