CITYWIDE COMMUNITY ENGAGEMENT TOOLKIT

CITY OF RIVERSIDE

TABLE OF CONTENTS

WHAT IS COMMUNITY ENGAGEMENT?

The City of Riverside values community engagement processes and activities that contribute to policy, programs, services, and project decisions by providing City Council and Administration with the best possible information to support the decision-making process.

Inclusive community engagement improves efficiency, legitimacy, and transparency of public institutions. When community members participate in the process, ownership of decisions increases as well. This process also builds capacity by bringing people together around shared interests; improving public services aligned with community needs; and creating cohesion among residents, community organizations, businesses, and local government.

The City of Riverside has a variety of avenues that residents can use for requests, inquiries, complaints, and input. This flow of information is more effective when it works both ways and is fostered through each step. The City's processes provide opportunities for community members to be a part of the conversation, to learn, and to work with others, not just to provide input. They are an extension of the City's efforts that assist in building a stronger community.

Including community in the process creates and maintains a community that is educated, aware, motivated, engaged, and fulfilled. A Community Engagement Plan can make all aspects of a project run more smoothly even when feedback received is negative; it is helpful to know earlier in the process rather than later. By exercising effective community engagement practices, city government becomes a vehicle for participatory democracy.

PURPOSE AND SUPPORT

The City of Riverside is committed to engaging effectively with its community in a meaningful, accountable, responsive, and equitable way.

This Community Engagement Toolkit builds upon and utilizes several of the tools laid out in the Citywide Community Engagement Policy. It is a resource for City Departments and community members. Because these documents work in conjunction with one another, the Citywide Community Engagement Policy should be read before working through the Community Engagement Toolkit.

Riverside's residents have high expectations when it comes to community engagement. **Never underestimate the level of public interest in your project.** By using this guide across all City departments, we can help to make community engagement efforts successful, useful, and meaningful. Community engagement is NOT merely checking a box, but it is a means to help deliver the best government services possible to our community. **As City staff, we have a responsibility to bring people together and provide safe, welcoming spaces for all.**

This guide is a living document meant to help anyone at any level of involvement within the City work together to understand and develop broad community engagement plans that align with the City's Envision Riverside 2025 Strategic Plan.

All documents and tools referred to in this guide are available in either the Appendix, on the Community Engagement Policy webpage, or both.

THE PURPOSE OF THIS GUIDE IS TO HELP CITY EMPLOYEES:

1. Design a comprehensive Community Engagement Plan and complete documentation.

2. Determine the appropriate level of community engagement needed.

3. Identify stakeholders and create an engaged representative group of involved community members.

4. Create outreach, education, and engagement methods that represent the City's brand.

5. Implement timelines and strategies that fit individual projects and ensure the public access to accurate information.

6. Share successful tools and methods with all City employees.

7. Ensure each project, program, or service is internally supported.

8. Spread awareness of performance measures by which community engagement programs can be assessed.

9. Streamline the processes of community engagement both internally and externally.

SUPPORT NETWORK

- Yvette Sennewald,
  Policy and Project Manager

- Aggie Padilla,
  Community Engagement Liaison

- Sandy Cramer,
  Community Engagement Liaison

- Ceri Dowsett,
  Community Engagement Team

Get Some Help! Community Engagement Round Tables

WHAT IS IT?
Round Tables are gatherings coordinated by the Neighborhood Engagement Team. They will provide support, discussion time, trainings, and guest speakers. They are opportunities to collaborate with each other and receive assistance

HOW WILL THIS HELP?
- Brainstorm and coordinate outreach
- Assistance completing worksheets
- Voice concerns and discuss ideas
- Opportunity to have community engagement plans reviewed
- Receive insight and support from team that specializes in public involvement
- Present Community Engagement summaries

HOW CAN YOU ATTEND?
Want the scoop on community engagement? Look for e-mails about training opportunities as well as invitations to Round Table discussions!

GETTING STARTED

There may not be a checklist for the perfect Community Engagement Plan, but there are principles and guidelines provided to assist you in creating a well-designed plan that will increase the likelihood of achieving your outreach goals.

PRINCIPLES OF COMMUNITY ENGAGEMENT

To ensure that community engagement activities are meaningful, the following key principles are critical:

1. Careful Planning and Preparation
Through adequate and inclusive planning, ensure that the design, organization, and convening of the process serves both a clearly defined purpose and needs of the participants.

2. Inclusion and Demographic Diversity
Equitably incorporate diverse people, voices, ideas, and information to lay the groundwork for quality outcomes and democratic legitimacy.

3. Collaboration and Shared Purpose
Support and encourage participants, government, and others to work together to advance the common good.

4. Openness and Learning
Help those involved listen to each other, explore new ideas unconstrained by predetermined outcomes, apply information in ways that generate new options, and evaluate community engagement activities for effectiveness.

5. Transparency and Trust
Be clear and open about the process and provide a public record of the organizers, outcomes, and range of views and ideas expressed.

6. Impact and Action
Ensure each participatory effort has real potential to make a difference, and that participants are aware of that potential.

7. Sustained Engagement and Participatory Culture
Promote a culture of participation with programs and institutions that support ongoing quality community engagement.

THINGS TO REMEMBER ABOUT COMMUNITY ENGAGEMENT

- Not suitable for every situation.
- Using it incorrectly or at inappropriate times can do more harm than good.
- **Once feedback is received, there must be follow-through or participants may feel that their contribution was ignored or not valued.**

    - Note: This doesn't mean that feedback is automatically implemented, but why or why not and how must be conveyed to the participants.

- An engagement strategy must be considered during the initial stage of project planning.
- The opportunity for input, if part of outreach, should be open during the planning stages to allow the chance to help inform and/or influence the decision.

COMMUNITY ENGAGEMENT IS A DIALOGUE, NOT A PRESENTATION

- The City and the public both speak and listen
- Ideas are shared and discussed
- There is a flow of information, insights, and opinions
- Additional resources are available, and conversation can continue

HOW TO CREATE A COMMUNITY ENGAGEMENT PLAN

This is a roadmap for you and your team. It will take time and thought but it is a vital resource for your project. Prior to any Community Engagement Plan, a statement of purpose needs to be developed that outlines the overall goal of the project or program. Your Community Engagement Plan will start with the following questions: "Why are we doing this?"

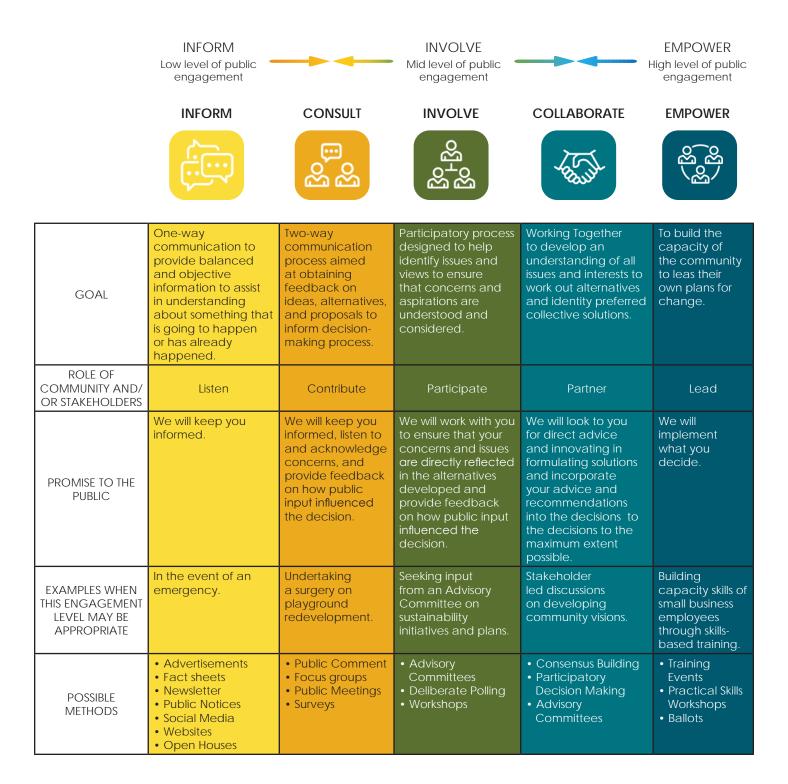Characteristics of Successful Plans

| Clear Purpose | Education | Outreach |
| Audience | Records | Follow Up |

DETERMINE APPROPRIATE LEVEL OF COMMUNITY ENGAGEMENT
Community engagement does not mean you will invite as many people as possible or make a profile on every single social media platform. Sometimes just one event can be sufficient.

Other times you will need several engagement opportunities. The International Association of Public Participation's (IAP2) Spectrum of Public Participation will assist in determining the appropriate level of community engagement for your project or program. **Determining the accurate level of engagement is the foundation for your community engagement plan.**

INFORM
Low level of public engagement

INVOLVE
Mid level of public engagement

EMPOWER
High level of public engagement

	INFORM	**CONSULT**	**INVOLVE**	**COLLABORATE**	**EMPOWER**
GOAL	One-way communication to provide balanced and objective information to assist in understanding about something that is going to happen or has already happened.	Two-way communication process aimed at obtaining feedback on ideas, alternatives, and proposals to inform decision-making process.	Participatory process designed to help identify issues and views to ensure that concerns and aspirations are understood and considered.	Working Together to develop an understanding of all issues and interests to work out alternatives and identity preferred collective solutions.	To build the capacity of the community to leas their own plans for change.
ROLE OF COMMUNITY AND/ OR STAKEHOLDERS	Listen	Contribute	Participate	Partner	Lead
PROMISE TO THE PUBLIC	We will keep you informed.	We will keep you informed, listen to and acknowledge concerns, and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and issues are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for direct advice and innovating in formulating solutions and incorporate your advice and recommendations into the decisions to the decisions to the maximum extent possible.	We will implement what you decide.
EXAMPLES WHEN THIS ENGAGEMENT LEVEL MAY BE APPROPRIATE	In the event of an emergency.	Undertaking a surgery on playground redevelopment.	Seeking input from an Advisory Committee on sustainability initiatives and plans.	Stakeholder led discussions on developing community visions.	Building capacity skills of small business employees through skills-based training.
POSSIBLE METHODS	• Advertisements • Fact sheets • Newsletter • Public Notices • Social Media • Websites • Open Houses	• Public Comment • Focus groups • Public Meetings • Surveys	• Advisory Committees • Deliberate Polling • Workshops	• Consensus Building • Participatory Decision Making • Advisory Committees	• Training Events • Practical Skills Workshops • Ballots

The level of community engagement can range from keeping the public informed to involving them in the decision-making process. Including community members early and at the appropriate level helps create buy-in for both the process and final decisions.

STAKEHOLDERS

STAKEHOLDERS AND DECISION MAKERS

The term "stakeholder" refers to anyone who has a stake, or interest, in an outcome. This includes people who will benefit from a project or program, people who could be negatively impacted by a decision, and those who are simply interested.

Who are the decision-makers and when will a formal decision be made? Staff will identify who will make the formal decision about a specific project. For many of our activities City Council will be the ultimate decision-makers. It is important that your audience knows and understands the decision-making process. This helps to avoid false expectations. Take a moment to brainstorm all potential stakeholders whom your project or program might have. A list of potential stakeholders can be found in the Appendix.

WHO SHOULD BE INVOLVED AND WHY?

Your list of stakeholders will be different for every project or program. This list will be created by the Project Manager and can be supplemented by reaching out to the Neighborhood Engagement Team. Your stakeholders' time is valuable; use it wisely and strategically. Ask the questions on the following page and then complete your **Community Engagement Plan Worksheet (Appendix page 26).**

We want to ensure that stakeholders do not experience "over-outreach" which can be difficult as there is a risk that multiple City projects occuring simultaneously might involve overlapping community interests. There may be several projects that are connected to a specific group of community members at one time, for example, our senior population, but we need to ensure that multiple departments are not reaching out to the same organizations over and over again in a short period of time.

WAYS TO AVOID OVER-REACH

- Submit Community Engagement Plan summaries so other teams can see if there are projects with overlapping stakeholder groups, timelines, or other concerns.
- Hold staff Round Table meetings for group discussions.
- Utilize the Neighborhood Engagement Team to help develop stakeholder groups or when questions arise.
- Check the Community Calendar to see what other public events are planned and see if there is an opportunity to work together.

HOW TO CREATE A LIST OF STAKEHOLDERS:

1. Who will be impacted (positively or negatively)?
   Consider geography – who lives, works, or plays nearby?

2. Who NEEDS to know about this?
   Is there a legal requirement?
   Is there a group with an imperative interest?

3. Who will contribute to this conversation?
   Who are the experts?
   Are there outside sources who discuss the same topics?

4. Who or what group is missing?
   Each stakeholder list should include:
   - Experts
   - Clubs
   - Personal interest groups
   - Residents
   - Professionals
   - Hard-to-reach populations

5. Who has the potential to stop this project?
   Is there anyone or any group who will dislike the idea or be impacted to an extreme extent?

6. Who could make the project better?
   How could this be more inviting to the public?
   Who would have a unique perspective?

7. What questions would I ask a resident?
   If you were on the outside of this issue or project, what would you want to know?

8. Whose life or schedule stands to be alerted by any aspect of this project?

From your answers to the questions above, you will develop your Stakeholder List. This list of organizations and individuals will also include up-to-date contact information. Though the general public has a stake in the outcome and are considered stakeholders in the broad sense, your stakeholders are a distinct group who may include community members, businesses, and organizations that will be affected by the project and should be strategically engaged. While the broader "public" should be informed and included on a project, the stakeholder groups generally spend more time and effort contributing throughout the conversation.

Stakeholders can be both external and internal to the organization. External stakeholders can include other governmental agencies, nonprofit organizations, community groups, special interest groups, businesses, and individual residents. Internal stakeholders can be other City departments or committees that could be impacted or included.

TIPS FOR ENGAGING WITH INTERNAL AND EXTERNAL STAKEHOLDERS:

• Reach out to stakeholders whenever possible.

  - Ask to attend any existing/ongoing meetings or events rather than creating a competing time commitment.

• Plan to involve external stakeholders adequately throughout the project, whether it's a simple notification or involving them directly in planning and implementation.

• Prepare for your stakeholder list to grow as the project progresses or groups show interest in the project.

• Be flexible enough to involve new stakeholders at any time in the process.

• Don't forget internal stakeholders. **City staff is filled with experts on multiple topics. Early and systematic consideration of internal stakeholders for your project can help identify issues before they become critical.**

  - Involve other City departments during your planning phase. Consider sending an e-mail or initial coordination meeting to present project basics to various departments and to ask if there are any special communication needs.

  - Check calendars and ask around so that the City doesn't inadvertently overschedule an evening or isn't competing for stakeholders.

  - Always check the Community Calendar for potential conflicts with large events or activities.

HARD-TO-REACH STAKEHOLDERS

Some groups face barriers that can make establishing relationships or communicating with them much more difficult. The City of Riverside places great value on comprehensive involvement. In some cases, extra consideration will be needed to ensure equal access to information is provided for all members of the community. An awareness of potential barriers community members face is vital when creating a Community Engagement Plan.

The City's Neighborhood Engagement Team may be a helpful resource in connecting you with hard-to-reach stakeholders. Please consider the following questions during your planning stage:

• Will the meeting need a translator or sign language specialist?

• Would people from different cultures feel welcome at this event?

• Are there technology or literacy skills needed that may be difficult for people with less education or from another generation?

• Is there a history of mistrust or neglect?

• Is the event held in an ADA compliant location?

• Are informational sessions held at a variety of times to accommodate people with alternative work schedules?

• Would it be appropriate for children to accompany a parent to the event if childcare is an issue?

• Should childcare be provided?

TOOLS AND RESOURCES

The following section includes information and resources that will assist in ensuring your project has the necessary elements and involvement of other departments, which may supplement your project. For example, some projects need to include Marketing and Communications for print materials or the City Attorney's Office for legal advice. It will also help define how to assemble a team and identify the role of each member.

It may take a few minutes to review the tools, but they will save you time and effort in the long run. The Neighborhood Engagement Team is available to assist you through this process as well.

If assistance is needed with any of the following:

• Advice and open discussion at a Round Table
• Help creating a Stakeholder List or a Community Engagement Plan
• Information on locations in town and in City buildings to host events
• Connecting with Stakeholders
• Planning worksheets

Please contact the Neighborhood Engagement Team for assistance.

DO

• Complete the project plan and answer "Why?" prior to going to the public for input. This avoids confusion and undesirable results.
• Trust your resources. The Marketing and Communications Team and Neighborhood Engagement Team has many years of combined experience. They want what is best for your project too, so don't be afraid to take their advice.
• Develop a strategy for community engagement at the beginning of a project.
• Identify and involve key stakeholders as early as possible.

- Use plain language and relate the information to the needs of your audience.
- Manage the expectations of residents, stakeholders, staff, and City leaders.
- Target your messages to a range of audiences.
- Use multiple methods to gather input and engage various audiences.
- Determine who will lead the engagement process.

DON'T

- Underestimate the level of interest in your project.
- Use technical jargon or acronyms that aren't easily understood.
- Forget to involve City Council, boards, commissions, and key stakeholder groups in conversations about your project and in invites to public meetings.
- Set unrealistic expectations about how the input received will be used.

Community Engagement Tools and Method

The tools that will work best for your project will depend on the level of participation chosen and the groups you would like to engage. This is where the Participation Spectrum and Community Engagement Plan Worksheet are essential. Use your evaluation of the level of impact and your stakeholder's potential level of concern to prioritize your outreach and choose appropriate methods.

Invite Innovation

Getting community members truly engaged and involved can be one of the most challenging parts of a project. It can also be the most fun. It offers endless room for new ideas and creativity. The list below and the Community Engagement Implementation Plan/Toolbox in the Appendix are far from exhaustive and the sky is the limit when it comes to creating new ways to engage and get people excited about a project. An example: turn a focus group into a game of Trivial Pursuit to educate participants or make the subject line in a newsletter a riddle-like question to spur interest. Is it possible to incorporate an informational tour, a 3-D model, or other props into your meeting?

Managing Gathered Data

You will need to create a system for collecting and managing the information you receive and conversations you hear. Determining the purpose of the information should be the first step to assit you in identifying the details you need to capture. Often a spreadsheet will be sufficient. From there, you can summarize or present the data in whatever way it is needed. Consider the following:

- Will you need to create codes to track feedback from different groups?
- Will you need exact numbers to create a summary report or graph?
- How will the information collected be delivered to the public?

Quotes and comments can be useful and engaging for creating presentations, in social media posts, and in further stages of your outreach efforts.

SUCCESSFUL FACILITATION

Our role is to provide a safe, welcoming, and informative space for public involvement. As such, we are facilitators and as difficult as it may be, staff's opinions cannot be included in our outreach efforts. This can be difficult, especially if you have spent months and countless hours on a project that you are passionate about. As facilitators, staff must act only as catalysts for productive conversations. Effective facilitation skills are essential to successful public deliberation, especially when dealing with what could be a contentious issue. It is crucial to have a leader in the room who enables all opinions to be heard and stimulates conversation.

If a facilitator is needed for your project, there are members of City staff who are trained in Technology of Participation (ToP) facilitation methods that can be helpful to you in your outreach efforts. Outside consultants can perform in this capacity as well.

Tips for Effective Facilitation:

A. Facilitators set and enforce ground rules. They design the conversation, set an expectation of respect, and make it known that all voices are equal. If somebody is using disrespectful language, it is the facilitator's responsibility to ask them to stop.

   • Try: "That term makes me uncomfortable and might be hurtful to others. Could you please refrain from using it?"

B. Facilitators allow everyone to speak. If somebody is dominating the conversation, don't try to stop them from talking, but rather get others involved in the discussion. As City staff members, this can be difficult because exceptional customer service is a vital part of our job. It is helpful to remember that if you are giving your undivided attention to just one person, you are not providing good customer service to the other participants in the room who are also choosing to give their time for your outreach efforts.

   • Try: "Those are good points. Let's be sure to hear what others have to say as well."

- Try: Setting talk times or breaking the event into smaller working groups.

C. Skilled facilitators have the ability to look beneath emotional responses and bring to light the underlying interest, need, or concern.

- Consider: Someone may be speaking loudly or seem angry, but they are actually scared that an aspect of their life is going to change.

CI. Room setup creates the stage for your outreach event. It gives participants clear direction and helps facilitate feelings of equality if done properly. This includes everything from lighting to background noise.

- Consider: Creating smaller working groups and circular table/chair formations when possible.
- Consider: Don't isolate speakers by putting them on a stage or behind a podium. This sets a tone of "us versus them."

CII. Attitude and context are extremely important! If you set a conversation in a negative tone or come at it from what is perceived as the wrong angle, your outreach efforts can be doomed from the beginning.

CIII. Facilitators must maintain neutrality at all times and must avoid giving any preferential treatment.

- Consider: During discussions, we often nod our heads as a way of participating in the conversation, but this can be construed as agreement.
- Try: Statements like, "I hear what you're saying" or "that's an interesting perspective."
- Try: Someone on staff should actively take notes or record conversations. This shows the audience that responses are being taken into account and have a future purpose.

CIV. Asking purposeful questions is an understated art form. Facilitators are allowed to have an outside perspective, which should not be used to see who isn't speaking and what's not being said. Where are gaps in the conversation?

- Consider: If the group is stuck on a seemingly impossible resolution, ask "What would we need in order to make that happen?" instead of telling the group that isn't an option.
- Try: Empowering and open-ended questions that show you value in your participants opinion, such as: "You have a great deal of experience in XXX. What do you think?"
- Try: Summarizing thoughts and concerns by saying "I am hearing that the group is concerned that....."

6 BASIC STEPS
TO A COMMUNITY ENGAGEMENT PLAN

1. Outline Outline

2. Notify Stakeholders

3. Educate

4. Listen

5. Follow Through

6. Evaluate Adapt

STEP 1: CREATE OUTLINE

- Draft a clear and complete project/program/activity outline defining goals and outcomes from the department, project manager, or other city employee requesting public engagement.

- Identify who the decision-makers will be and the dates when formal decisions will be made.

- Determine the level of public engagement based on the scope and impact of the project. (see table on Page 9 for guidance)

- Determine which stakeholder to target and how you will engage them.

- Develop a timeline to achieve the remainder of the public engagement steps.

- Determine how public engagement results will be measured and archived.

- Determine how the results will be shared with the public.

- If assistance from the Office of Communications will be needed for graphic design, PowerPoint

templates, social media posting, or any other services they provide, schedule a pre-planning meeting with them as soon as you have drafted your project description as there will need to be some coordination that may affect your timeline.

CREATING YOUR INTERNAL TIMELINE

- Provide a minimum of two-weeks' notice for community engagement activities. Ideally, it would be good to provide a 30-days notification to community organizations so they can assist you in distributing the information to their members. Get your Public Information Officer involved early as press releases are typically sent out at least **two weeks** prior to public events. Use the Community Calendar, City Council newsletters, and the City's social media along with any other communication tool available to assist in getting the information out.

- Work backwards from your identified target dates for final decisions to determine how much time your community engagement efforts will require.

- For small projects, begin planning your outreach efforts at least two to three months prior to the date final decisions are to be made; medium and large projects will require additional time. If you need to go before City Council, think about getting on the calendar three to six months prior, depending on the political sensitivity of the project.

REACHING THE COMMUNITY

It is important to determine who exactly constitutes "the community" in relation to your project. You will need to decide how best to reach the greatest number of people who are the most affected by the project—educating them about the project and inviting their input—given your limited resources. A blend of "active" and "passive" methods of community engagement should be considered.

Active methods: Require approaching and reaching out directly to individuals or groups.

Passive methods: Require community members to approach the City for information about the issue or project.

Notification can be accomplished through a variety of mediums and techniques, such as initial visits to community organization meetings, open houses, e-mails to individuals and groups, letters through the mail, phone calls to neighborhood leaders, and posting on the department webpage.

Information about your project can be made available to anyone who comes seeking it by posting it on online. Your department pages on the City website can provide descriptions of your project and also list the project timeline and methods for providing input, such as meeting dates/locations and contact information for key staff including their phone numbers, e-mail addresses, and physical mailing addresses. Websites are now optimized for mobile use, which is how a majority of people are accessing information.

Suggested web tools that can help project managers communicate ongoing issues and regularly analyze community feedback:

- A form requesting feedback
- A Q&A or FAQ that anticipates and answers questions, including difficult and controversial ones.
- Lists of policies, the rationale behind them, and how they fit into the grand scheme of the department's operations.
- Lists of internal policies, such as policies on recording an event.

AVAILABLE TOOLS

- Online surveys
- Interactive applications (e.g., participatory budgeting)
- Social media (Facebook, Twitter, Instagram, YouTube, NextDoor)
- Marketing Brand Manuel

RECORD: It is important to include metrics about input received through these additional outlets in project summaries delivered to City Council.

While the internet is an excellent tool for community engagement, your outreach should also include active efforts to reach out directly to the public. Some examples of active outreach are sending flyers or e-mails directly to stakeholders and presenting at community or City board meetings. Often, active outreach is accomplished through collaboration with local community organizations and neighborhood groups. It is best to meet with these organizations and groups where they normally gather. Traveling physically to locations where they meet is most convenient for them and they will be more likely to attend.

Community organizations and neighborhood groups can be helpful vehicles through which public engagement can occur. However, do not assume that a community organization or neighborhood group fully represents all the interests of the community at large. You should always practice diversity when choosing tools and doing outreach.

Note: All projects are important, but not all are newsworthy. Consider what aspects of your project, if any, might be vital or interesting to the public. Is it imperative? Engaging? Entertaining? If not, it might not be a good fit for social media platforms and different tools should be considered.

CREATING AN EXTERNAL TIMELINE

A timeline is a valuable tool both for planning an effective community engagement process and for educating members of the public on the overall project process. Share the timeline with the community early in the process to avoid complaints about being "left out of the loop."

Develop a one-page timeline for the public:
- Outline the "who, what, when, where, why, and how" of the overall process.

- List dates related to formal decision-making processes and deadlines related to the project.
- Work backward from the target dates for final decisions to determine how much time your community engagement effort will require.
- Include brief descriptions of each item that can be easily understood by community members.
- Define any technical terms or use alternative simple language.
- Share the draft timeline with other staff members and ask for feedback on the process.
- Keep electronic versions of information up-to-date and provide important changes in schedule.
- Include the timeline in your Community Engagement Plan as well as your Community Engagement summary after project completion.

STEP 2: NOTIFY STAKEHOLDERS

After planning has been completed, the second step in the community engagement process is to sufficiently notify the public about the project and your Community Engagement Plan. Sufficient notification requires getting the word out early, and to as many of your stakeholders as possible, that the City is working on the project. The notification step sends the message to the public that "this project may affect you" and educates community members on the public engagement and decision-making processes planned for the project. Depending on the scope and type of project, initial notification may include:

- Postcards
- Letters
- Emails (through City and external distribution lists)
- Social media
- Temporary signage at project site or on electronic reader boards
- Press releases

It is always helpful to demonstrate for the public how the project can affect them.

STEP 3: EDUCATE

The third step is when you will engage the public to educate them about the project and encourage participation in the engagement process. Members of the community cannot provide input without a clear understanding of the project. It is easy for a project manager who is involved in the project daily to forget that it may not be as easy for community members to grasp what is being proposed. Education allows for meaningful discussion and dialogue to occur and can prevent myths that may emerge, either inadvertently or strategically by opponents, about the costs and benefits.

Take time to clarify the decision-making process, the scope and impacts of the project, and the variables and alternatives to be considered. Summarize in lay terms but also provide opportunities for people to read entire reports/documents on your website for additional information.

STEP 4: LISTEN

The fourth step is to execute activities, gather input, and show the public that you are listening. Once educated on the project, community members can provide informed opinions. The methods you choose for obtaining input will depend on the nature and scope of your project. Consider the costs and benefits o one-time, one-way input versus involvement and dialogue over time.

Plan where to store public input and how to organize it.
Create folders on the City's drive so it is in a safe place and can be easily accessed by other members of your team. As input is received, move it into those folders immediately or create spreadsheets/databases so nothing is missed. This includes saving emails on the network drive – not in Outlook – with public comment that will be relevant for the length of your project. This input should be provided to City Council if your project is going before City Council. By carefully recording and archiving all public input, you can reassure community members that opinions will be considered as decisions are made.

Determine how oral input will be recorded.
Phone calls may be received, and community members may voice their opinion at meetings. Generally, in government business, only items in writing and oral comments during formal meetings and public hearings are considered "official" but project managers are encouraged to be flexible in receiving oral input in addition to those formal methods.

Consider what types of questions you will ask the public.
People can be quick to come to conclusions about whether they are in favor of or opposed to a project and community groups will often want to take a vote to that end. However, many projects involve several components, each with more than one alternative.

Ask open-ended (not yes/no) questions and ask follow-up questions as to why someone is opposed to the project. Ask whether they have suggestions on addressing those concerns.

> Many projects offer some flexibility to allow modifications in response to public deliberation. Projects can be shaped and molded by public opinion to the point where individuals who disliked the initial proposal may come to accept or even like the final proposal.

When possible and early on in the process, provide a list of alternative approaches to a policy or project and their associated pros and cons. Allow the opportunity for members of the community to comment on the list and add other alternatives, pros, and cons.

> This provides an opportunity for community members to discuss each alternative, the underlying community values, how desirable the new policy or project is, the intended consequences, and potential unintended consequences. When presenting the list of alternatives, remember the "do nothing alternative," which is the option to keep things as they are.

Approach the community with an open and willing attitude.
Avoid communicating in ways that would suggest reluctance, as though the community engagement effort is required of you against your will. Pay special attention to your nonverbal

cues. Some members of the public may have cultivated an attitude that community engagement is "just a formality" and that the proposed project will move forward regardless of public input. It is important to overcome this barrier by approaching the public in a way that conveys you are willing to alter or even halt (the "do nothing alternative") the project if there is enough input to warrant it.

Listening and summarizing can be the hardest part of a project. It is important to show community members that you are listening by summarizing what you have heard, thanking them for their time, and reassuring them that they have been heard and their input will be considered.

STEP 5: FOLLOW THROUGH

The fifth step is to follow through by sending the community input to decision -makers and to follow through again by providing community members with the rationale for the decision considering all relevant facts and opinions. Whatever input methods are used, communicate to individuals and groups that you have heard them. Acknowledge them. Throughout the process, summarize questions and concerns that have been heard. An issues summary and/or frequently asked questions (FAQ) sheet may be useful. Describe how input will be communicated and presented to the decision-makers. This is often accomplished through staff reports or memos, but other methods may be used as well.

Depending on the amount of community input received, you may need to summarize it for decision-makers in a way that provides a succinct report while preserving the intent of individual comments. General categorization of individual comments is an effective way to communicate results. If community groups provide unified opinions, write a brief description of the individuals who participated in forming that opinion including the number of people who were present. This will help decision-makers gain an understanding of the strength and representation of a group's opinion.

STEP 6: EVALUATE & ADAPT

The sixth step is to evaluate the effectiveness of your community engagement strategy, adapt, and be flexible. During implementation of your Community Engagement Plan, regularly assess whether goals and expectations related to community engagement are being met, and revise the plan as needed. This may require changes such as pushing back decision dates, creating additional education material in response to confusion or erroneous rumors that have surfaced, meeting an additional time with a community group to provide sufficient time for discussion on the topics, adding time for a new group of stakeholders not previously identified to catch up with others in the process, or expanding the community engagement process because the level of impact was found to be greater than previously thought.

Summarize the rationale for decisions considering all the facts, including public opinion. Document the rationale and make it available to the public. If possible, provide rationale for why one alternative was chosen over others and why decisions were made to move forward in light of opposition, if there was any.

Some questions to consider when evaluating your community engagement activities:

- Did you satisfy the goals you set during the planning process?

- Did your engagement activity adhere to the principles of community engagement set out in this guide?

- Did you effectively assess all stakeholders?

- Did you include potential participants in the design of your Community Engagement Plan?

- Were the tools you chose most appropriate given your unique circumstances and constraints?

- Were individuals and stakeholders given adequate opportunity to participate in all aspects of the process?

- Were the needs of persons with disabilities considered?

- Were conversations relevant and valuable?

- Were all critical concerns addressed?

- Did you effectively record and analyze the input you received?

- Did you allocate sufficient resources (time, human, financial)?

- Was the activity completed within the budget allotted?

- Were participants provided with feedback regarding how their contribution was/will be used?

- Were participants generally satisfied with the activity? Were organizers?

Also, some tips to track and evaluate engagement:

- Create separate tracking links for online surveys to determine which channels of communication are most effective.

- Ask demographic questions in surveys and at events to determine how representative participants are of the audiences you are trying to reach.

- Debrief individual events and the project with internal and external participants.

During your project, consider gathering feedback from community members and your internal working group on the quality of the process and whether it is meeting community member expectations. After completing your project, consider debriefing both internally and externally with discussions about how community engagement for future similar projects can be improved.

The City is collecting case studies from which to learn lessons on public engagement best practices. All City Departments are encouraged to regularly write case studies and contribute them to the collection for future reference. For details of these case studies, contact the Neighborhood Engagement Team.

APPENDIX

Stakeholder List

Community Engagement Plan Worksheet

Community Engagement Toolbox: 15 Participation Techniques

Additional Resources and Motivation

Definitions

IDENTIFY STAKEHOLDERS

Who should you engage with? Consider all types of community-based organizations, neighborhood groups, and other audiences. Identify stakeholders at the beginning of a project and notify them of key decision points or opportunities to provide input. Stakeholders can provide community expertise that enhance the engagement process. They can also help you reach more and broader networks. This list is not inclusive of all community stakeholder groups, it is just an example to get you thinking about who should be included on your list.

GROUPS/AUDIENCES	RIVERSIDE-SPECIFIC EXAMPLES
Arts/Culture	Adrian Dell & Carmen Roberts Foundation, Mission Inn Museum & Foundation, Old Riverside Foundation, Riverside Arts Council, Riverside Museum, The Fox Foundation,
Business	Arlington Business Partnership, Greater Riverside Chambers of Commerce, Greater Riverside Hispanic Chamber of Commerce, Riverside County Black Chamber of Commerce, Riverside Downtown Partnership, The Pick Group, local businesses, large corporations, employers
Faith Organizations	
Community At Large	Arts Walk, National Night Out, Riverside Farmer's Markets, Riverside Public Library
Education	Alvord Unified School District, California Baptist University, California School for the Deaf, La Sierra University, Riverside Community College, Riverside Unified School District, University of California Riverside, private and public schools, PTSA's
Government	City Council, boards, commissions, volunteers, other agencies (RTA, RCTC, State, etc.)
Human Services	Casa Blanca Home of Neighborly Services, Community Settlement Association, Feeding America, Second Harvest Food Bank
Media	Black Voice News, KVCR, La Prensa, The Press Enterprise
Mobility	Riverside Bicycle Club, Riverside Transit Agency, transit users
Neighborhoods	Contact Neighborhood Engagement Division for a list
Nonprofits	American Legions, Elks, Family Service Association, Habitat for Humanity, Operation Safe House, Riverside Women's Club, Rotary clubs,
Outdoors	Friends of Mt. Rubidoux, Friends of Riverside's Hills, Riverside Garden Council
Property Owners	Commercial brokers, real estate professionals
Students	Alvord School District, Riverside Unified School District, Riverside Youth Council, individual schools, youth groups
Parks & Recreation	Park Advisory Boards, park and trail users, PR&CS customers
Seniors	Dales Senior Center, Janet Goeske Center, La Sierra Senior Center

COMMUNITY ENGAGEMENT PLAN WORKSHEET

Use these questions to help design the strategy for your Community Engagement Plan.

PREPARE

1. What is the project? (define in detail)

2. Who is the Project Lead?

3. Which other internal departments and individuals are involved?

4. What are the objectives?

5. What questions need to be answered to proceed with the project/decision?

6. Who are the stakeholders?

7. What are the potential impacts of the project to those stakeholders?

8. What information do the stakeholders require?

9. How might the stakeholders influence the decision?

10. Why do we need to engage?

11. What are the risks of NOT engaging?
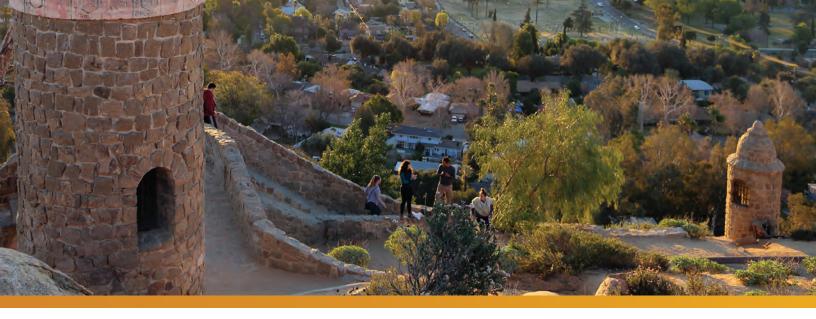
12. How broadly should we engage?

DESIGN

13. What influence or impacts will participants have on the decisions? *
     (Refer back to the Levels of Community Engagement)

Important note: If stakeholders have no opportunity to influence the decision or outcome with their participation, do not continue planning a community engagement process. In this case, the appropriate action is to "Inform."

14. *What specific engagement tactics will be used?*

15. How long will the process be? Is it a simple question we need to answer, or is it a major item requiring ongoing/multiple engagement opportunities and/or decision points?

16. What platforms are best suited for telling this project's story?

17. How will participants be invited?

18. How will the findings be reported – to participants, to City Council?

IMPLEMENT

19. Now is the time to execute your plan, tell your story and invite response.

EVALUATE

20. Did we achieve our objectives? Why or why not? ☐ Yes ☐ No

21. **Diversity** – Did we engage with a wide range of voices? How? ☐ Yes ☐ No

22. **Accessibility** – Did we ensure that barriers to participation were removed? ☐ Yes ☐ No

23. **Inclusion** – Were all relevant stakeholders identified and included? ☐ Yes ☐ No

24. **Relevancy** – Were the materials and questions provided meaningful and relevant to participants? ☐ Yes ☐ No

25. **Responsiveness** – How did the community engagement team respond to participant questions? Did the team follow up with participants to share results? ☐ Yes ☐ No

26. **Respect** – Was the process respectful of participants' time and input? How? ☐ Yes ☐ No

27. **Communication** – Did the communication materials provide clear, objective, and helpful information to participants at appropriate phases of the project? ☐ Yes ☐ No

28. **Transparency** – Were the levels of involvement and influence clearly communicated with participants? Were results and updates reported back to participants? ☐ Yes ☐ No

29. Overall comments regarding the effectiveness of community engagement.

30. Was the process effective? Why or why not?

31. What would you do differently next time?

Please send completed evaluation form along with participant feedback to the Neighborhood Engagement Division (https://riversideca.gov/cedd/neighborhood-engagement) **once your process is complete.**

COMMUNITY ENGAGEMENT TOOLBOX:

15 Participation Techniques

These 15 techniques were chosen strategically from the dozens available. The list is far from exhaustive, but these were chosen because they fit the goals of the policy, are innovative, and/or underutilized.

Open meetings are over-utilized, especially since there are so many other potions. Please consider alternative methods when planning outreach events. Also, please review the Community Calendar to see if there is an event that covers a similar topic or involves the same stakeholders as well as events that attendance is expected to be high as it will detract from your event. Your outcome will be better if you are not competing for the community's time.

Several City staff members have been trained extensively on these tools and many more through training courses, research, and experience. This number will continue to grow with additional opportunities for trainings in the future. If you are interested in more information on ow to use a tool or participating in trainings, please contact a member of the Neighborhood Engagement Division.

TECHNIQUE	CONSIDER	WHY IT WORKS	POTENTIAL ISSUES
Briefings			
Use existing meetings of social groups, neighborhood organizations, and clubs as a platform to provide information, education, and hold discussions Groups often need speakers and look for ways to be more involved Which groups are stakeholders for your project? Examples: Rotary Clubs, parent groups, Kiwanis, businesses, HOA's, neighborhood organizations, special interest groups.	KISS – Keep It Short and Sweet Be engaging by including visual aids, props, and provide opportunities for interaction Excellent tool for the "go-to-them" approach	Control of information Reaches a wide variety of individuals who may not have been attracted to another format Opportunity to expand mailing lists Similar presentations can be used for different groups Excellent relationship-building tool	Can get mixed groups of stakeholders, so you will need to speak to multiple interest areas and concerns Some organizations have tight agendas, time may be limited
Expert Panels			
Public meeting designed in "Meet the Press" format Staff member from various departments or communications team interviews experts from different perspectives Can be conducted by a neutral moderator and include the option for the community to submit questions beforehand	Agree on ground rules beforehand Be clear about the topics that will be discussed Choose your "experts" wisely – Can they answer a variety of questions? Are the comfortable with public speaking? Be sure questions are unbiased and include different topics	Encourages education to a diverse audience and potentially the media that will cover the story Presents opportunity to display the facts, showcase the complexities of an issue, and dispel scientific misinformation	Requires substantial preparation and organization May enhance public concerns by increasing visibility of issues Success easily affected by participating parties
Electronic Forums, Social Media Groups, E-mail			
Utilization of electronic mailing lists and social media platforms that members can easily join and leave Can provide access to an array of information formats such as video, photos, and links to more resources	Online resources are useful but should be supplemented by hard copy versions The Internet is saturated and competitive Extra effort needs to be taken for messages to stand out or for stakeholders to read an email	Easily accessible for most people including hard-to-reach populations such as low income and homeless – these groups often rely heavily on their mobile devices because they do not have access to full computers. Take this into account when writing emails and creating social media content Very inexpensive or free way to directly reach stakeholders	Be careful not to overuse social media platforms People can easily suffer from "over-reach" and not all projects warrant groups, email, or social media posts Substantial effort is needed to maintain accurate email addresses and engagement Won't attract older generations or people who are not tech savvy

TECHNIQUE	CONSIDER	WHY IT WORKS	POTENTIAL ISSUES
Response Summaries			
An ongoing form of documentation that provides feedback to the public regarding comments received and how they are being incorporated	May be used to comply with legal requirements for comment documentation Use publicly and openly to announce and show all comments were addressed	Strongly supports the City's goal of transparency and co-creation Demonstrates active listening and how responses are being incorporated Can also address why some ideas would not work	Can be time consuming to stay on top of comments and keep stakeholders up to date, especially if there is a large audience or social media comments are included
Television – Riverside Cable Access Channel 3			
Television programming and video creation to be shared through television and online platforms such as YouTube	Video creation and recording is openly available to you though Cable Channel 3 but may come at a cost to your Department Video is the fastest growing method of information – the brain interprets images much more quickly that it does text Capability to access video through mobile devices has made it even more effective	Our Riverside TV crew is creative and highly experienced Can be used in multiple areas and reach several stakeholder groups at once Many people will take the time to watch rather than read Provides opportunity for positive media coverage at ground breakings and other significant events	Difficult to gauge impact on audience Needs several layers of involvement and planning Cable Channel 3 is available but their schedule often fills quickly, be sure to reach out well in advance if you plan to use their services
Community Facilitators			
Use qualified individuals in local community organizations to conduct project outreach	Define roles, responsibilities, and limitations up front Select and train facilitators carefully	Promotes community-based involvement and co-creation Capitalizes on existing networks and relationships Enhances project credibility	Can be difficult to control information flow Extra effort us needed to maintain expectations
Interviews			
One-to-one meetings with stakeholders to gain information for developing or refining public participation and consensus-building programs	Conduct in person when possible, particularly useful when considering candidates for committees Plan your questions well	Provides in-depth and personalized information in a non-threatening environment. Builds deeper relationships and gives interviewees a sense of empowerment	Can be time consuming and difficult to schedule multiple interviews Extra efforts needed to accurately record conversations and thoughts

TECHNIQUE	CONSIDER	WHY IT WORKS	POTENTIAL ISSUES
Charettes			
Intensive sessions where participants design project features	Best used to foster creative ideas Be clear about how results will be used	Promotes co-creation and problem solving Opportunity for innovation and pilot projects	Participants may not be seen as representative by larger public – don't assume their opinion is representative of entire group
Citizen Juries			
Small groups of citizens empaneled to learn about an issue, cross-examine witnesses, and make a recommendation ALWAYS non-binding with no legal standing	Requires skilled moderator Commissioning body must follow recommendations or explain why not Be clear about how results will be used and that it is NOT a vote	Great opportunity to develop deep understanding Pinpoint fatal flaws or gauge public reaction	Resource-intensive Extra emphasis is needed to manage expectations
Surveys and Polls			
Questions created to gather a sampling of opinion for targeted feedback City does not externally use the term "survey" unless it is statistically valid Externally say questionnaire, feedback form, poll, etc.	If you need statistically valid results, a consultant should be obtained, which can be expensive Take great care in formulating questions – have several people review them to ensure they are clear, won't be misinterpreted, and will gather useful information Most suitable for general aptitude gauging	Provides input from individuals who would be unlikely to attend meetings Gathers input from cross-section of the public Higher response rate than mail-in surveys Easily shared, can be very engaging and fun	Statistically valid surveys are expensive and time-consuming "Over-surveyed, under-represented" is a common phrase or thought from some groups within Riverside so be sure to thoroughly consider if you need a survey, what is the purpose of the questions, and how will the results be used
Coffee Klatches – Kitchen Table Meetings			
Small meetings within a neighborhood usually at someone's home or welcoming communal space	Be sure to be extra polite, appreciative, and supportive	Relaxed setting is conducive to open dialogue Maximizes two-way communication	Often need existing relationships and trust to organize
Fairs and Events			
Central event with multiple activities to provide project information and raise awareness	All issues – large and small – must be considered Make sure adequate resources are available Think about the thought process and interest of your stakeholders – what would make them picture themselves at your event	Focuses public attention on one element Conducive to media coverage Allows for different levels of information sharing Good opportunity for interactive activities	Public must be motivated to attend Can be expensive Can quickly lose a crowd if not done well

TECHNIQUE	CONSIDER	WHY IT WORKS	POTENTIAL ISSUES
Study Circles			
A highly participatory process for involving numerous small groups in making a difference in their communities	What works best is multiple groups work at the same time in different locations and then coming together to share out Structured around an actual study guide	Large numbers of people are involved without having them all meet at the same place A diverse group of people agrees on opportunities for action to create social change Allows for strategic discussion of targeted information	Participants may find that the results are hard to assess or feel that the process didn't lead to concrete action May be difficult to get segments of the community to commit
Symposia			
A meeting or conference to discuss a particular topic involving multiple speakers	Provides an opportunity for presentations by experts, professionals, and a variety of people highly involved Requires upfront planning to identify appropriate and interesting speakers Needs strong publicity	People learn new and diverse information Educational foundation for informed participation and discussions Great tool for early in your outreach or at points of contention	Experts might not represent different perspectives Controversial presenters may draw protests or negative views
Tours and Field Trips			
Provide tours for key stakeholders, elected officials, advisory groups, and the media	Know the number of participants to accommodate and plan for Include refreshments and transportation options when possible Can be self-guided with additional tools such as recordings or maps ALWAYS consider safety precautions	Often seen as a special treat or "reward" for extra involvement Opportunity to provide rapport and a feeling of being an "insider" Reduces outrage and misinformation by making choices more familiar	Number of participants can be limiting logistically Potentially attractive to protestors Transportation and liability come in to play

Modeled from IAP2's Public Participation Toolbox

ADDITIONAL RESOURCES AND MOTIVATION

Community Engagement and Project Management Homepage
https://riversideca.gov/cedd/neighborhood-engagement

Resource Guide on Public Engagement by the National Coalition for Dialogue & Deliberation
https://www.ncdd.org/files/NCDD2010_Resource_Guide.pdf

Southern California Chapter of the International Association of Public Participation
https://www.iap2.org/page/26/Southern-California-Chapter.htm

Video: "Song of a Citizen" interview with Pete Peterson
https://www.youtube.com/watch?v=kDlxTRB4Z8g

Video: To Manage Stakeholder Expectations
https://www.youtube.com/watch?v=0EkufUCo5qI

Video: Ted Talk Dave Meslin: The Antidote to Apathy
https://www.ted.com/talks/dave_meslin_the_antidote_to_apathy?language=en#t-1471

Video: Difficult People and How to Deal
https://www.youtube.com/watch?v=Rx6Abkn--Zc

Video: Parks and Rec Town Hall
https://www.youtube.com/watch?v=In9oSjjItOs

Video: The Future of Public Engagement in a Hybrid World
https://www.youtube.com/watch?v=cgE0olHxeYo

CEDD – Neighborhood Engagement Division Library
We have a physical library of books on community engagement that range from using gamification, to inspirational stories and innovative methods. Contact Neighborhood Engagement Division staff to inquire about particular topics, pitch a book you think we should own, or to check out a book.

DEFINITIONS

Community: Includes individuals or groups who live, work, play, study, visit, invest in or pass through the City of Riverside municipality.

Community Consultation: A form of community engagement that relates to the tools and practices used by staff to enable public involvement in decisions and actions that shape the community.

Community Engagement: Refers to the range of opportunities for public involvement in decision-making, relationship building, and community strengthening. Community engagement is achieved when the community is and feels part of the process.

Community Strengthening: Refers to a sustained effort of building cohesive and inclusive communities. This process aims to increase the connectedness, active community engagement, and partnership among members of the community, community groups, and organizations to enhance social, economic, and environmental well-being.

IAP2: The International Association for Public Participation (IAP2) is an international organization advancing the practice of public participation. IAP2 supports people who implement or participate in public decision-making processes.

Plan: A plan outlines a detailed future course of action aimed at achieving specific goals or objectives within a specific time frame. A plan should identify roles and responsibilities long with resources that are required for execution and/or implementation.

Policy: A policy sets out City Council's views with respect to a particular matter. It includes a set of principles or rules that provide a definite direction for the organization.

Project: A planned undertaking (including strategy and policy development) that builds, enhances, and maintains City assets or enhances City services in order to achieve a desired outcome, within a defined scope and funding requirements.

Stakeholder: A stakeholder is anybody who has the ability to influence a project's outcomes either positively or negatively. Stakeholders include identified subsets within the community. These subsets may compromise individuals and/or organizations from across the community that are directly involved in, or significantly affected by the project. Stakeholders may have an interest if the project has specific change implications or has lifestyle, social, environmental, or economic impacts. For most projects there are likely to be several stakeholders.