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RESOLUTION NO.

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF RIVERSIDE, CALIFORNIA ESTABLISHING RULES AND REGULATIONS FOR THE PROCUREMENT OF GOODS, SERVICES AND CONSTRUCTION CONTRACTS AND ESTABLISHING CONTRACT EXECUTION AUTHORITY, HEREINAFTER TO BE KNOWN AS THE PURCHASING RESOLUTION; AND REPEALING RESOLUTION NO. 23914.

WHEREAS the City Manager, subject to approval of the City Council, is authorized and directed by Article VI, Section 601 (d) of the Charter of the City of Riverside, Article XI, Section 1105 of the Charter of the City of Riverside, and Chapter 3.16 of the Riverside Municipal Code to prepare and recommend adoption of rules and regulations governing the contracting for and the procuring, purchasing, storing, distributing and disposing of all supplies, materials and equipment required by any office, department or agency of the City; and

WHEREAS the City Manager is authorized by Resolution as directed by Article IV, Section 419 of the Charter of the City of Riverside, to bind the City, with or without written contract, for the acquisition of equipment, materials, supplies, labor, services, or other items, if included within the budget approved by the City Council, and may impose a monetary limit upon such authority; and

WHEREAS the City Council desires to consolidate the City's various rules and regulations governing procurements into a single resolution documenting the requirements and to maintain clarity and transparency for the City's procurement policies and procedures,

NOW, THEREFORE, IT IS RESOLVED by the City Council of the City of Riverside California, as follows:

Section 1: That the following rules and regulations are hereby adopted for the administration of the City's centralized purchasing system:

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TITLE: PURCHASING RESOLUTION RULES AND REGULATIONS

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1 **ARTICLE ONE: DEFINITION OF TERMS**

2 SECTION 100. Definitions. The words set forth hereinafter in this Resolution shall have
3 the following meanings whenever they appear in these rules and regulations, unless the context in
4 which they are used clearly requires a different meaning:

5 (a) "Awarding Entity" means the City Council when referencing Procurement for the City
6 or for any Using Agency of the City except for the Riverside Board of Public Utilities or Riverside
7 Department of Public Utilities and Board of Library Trustees or Library Department; and means
8 the Riverside Board of Public Utilities when referencing Procurement for the Riverside
9 Department of Public Utilities in accordance with Article XII, Section 1202 of the Charter of the
10 City of Riverside; and means the Board of Library Trustees when referencing Procurement for the
11 Library Department in accordance with Article VIII, Section 808(d) of the Charter of the City of
12 Riverside.

13 (b) "Bid" means an offer or proposal submitted by a Bidder setting forth the price for the
14 Goods, Services, or Construction to be provided.

15 (c) "Bidder" means any individual, firm, entity, partnership, corporation, or combination
16 thereof, submitting a Bid, acting directly or through a duly authorized representative of a Using
17 Agency.

18 (d) "Change Order" means a City-issued document used to modify a Purchase Order to
19 add, delete, or revise the quantity, price or scope of Goods, Services, Professional Services or
20 Construction being provided.

21 (e) "City" means the City of Riverside.

22 (f) "Competitive Procurement" means a process involving the solicitation under the
23 authority and supervision of the Manager by Formal Procurement or Informal Procurement (all as
24 hereinafter defined) under procedures and circumstances intended to foster effective, broad-based
25 competition within the private sector to provide Goods, Services or Construction to the City.

26 (g) "Construction" means the process of building, altering, repairing, improving or
27 demolishing any public structure or building, or other public improvements of any kind, and
28

1 includes the projects described in Article XI, Section 1109 of the Charter of the City of Riverside;
2 it does not include routine operation, maintenance or repair of existing structures, buildings or real
3 property by the City's own forces. "Construction" shall also include "public project" as defined in
4 Section 20161 of the California Public Contract Code.

5 (h) "Contract" means any type of legally recognized agreement to provide Goods, Services
6 or Construction, no matter what it may be titled or how described, including executed Purchase
7 Orders, for the Procurement or disposition of Goods, Services or Construction, but does not include
8 any agreement for collective bargaining, utility extensions, subdivision improvements or any
9 agreements whereby an owner of real property or his or her authorized representative agrees to
10 construct improvements of a public nature on property to be dedicated to the City.

11 (i) "Contractor" means any Person (as hereinafter defined) who enters into a Contract with
12 the City.

13 (j) "Cooperative Purchasing" means a purchasing method whereby the Procurement
14 requirements of two or more governmental entities are combined in order to obtain the benefit of
15 volume Procurement or reduction in administrative expenses. Cooperative Purchasing practices
16 may include other agencies who conduct volume procurements on behalf of governmental
17 agencies.

18 (k) "Design-Bid-Build" means a traditional method of construction project delivery
19 involving the selection and award of professional design services followed by a separate process
20 for construction services once the design documents are complete.

21 (l) "Design-Build" means a process involving contracting with a single entity for both the
22 design and Construction of a public works project pursuant to a competitive negotiation process
23 established by City Council ordinance from time to time in accordance with Article XI, Section
24 1114 of the City of the Charter of the City of Riverside and Chapter 1.07 of the Riverside
25 Municipal Code.

1 (m) "Emergency Procurement" means the Procurement of Goods, Services or Construction
2 without utilizing Competitive Procurement in circumstances set forth in Article Three hereof as
3 constituting an "emergency".

4 (n) "Field Order" means in construction projects, a written order passed to the contractor
5 from the City or architect which will effect a minor change in work, requiring no further adjustment
6 to the contract sum or expected date of completion.

7 (o) "Formal Bid" means a written Bid which shall be (1) submitted in a sealed envelope,
8 or electronically, in conformance with a City-prescribed format and procedure, (2) publicly
9 opened, read and-recorded at a City-specified date, time and place, and (3) accepted only by an
10 award made by the Awarding Entity.

11 (p) "Formal Procurement" means Procurement by written Notice Inviting Bids and Formal
12 Bid, Request for Proposals, or Request for Qualifications and includes Procurement of
13 Construction, Goods and Services subject to the bidding requirements of Section 1109 of the City
14 Charter.

15 (q) "Goods" means supplies, materials, equipment and other things included within the
16 definition of "Goods" in Section 2105 of the California Uniform Commercial Code.

17 (r) "Grant" means funding from State, Federal or other sources, which require specific use
18 of the funding provided to the City.

19 (s) "Informal Bid" means an offer, which may be conveyed to the Manager by email, letter,
20 memo, financial system or other means, to provide for stated prices, Goods, Services or
21 Construction, which are not required to be Procured by Formal Procurement; Informal Bids shall
22 be solicited only by City personnel from a Using Agency who are authorized to do so, and for each
23 instance of Procurement by Informal Bid, the authorized personnel shall obtain Informal Bids from
24 at least three different Persons, if possible.

25 (t) "Informal Procurement" means Competitive Procurement by Request For Bid, Request
26 for Proposals or Request for Information submitted by Persons in the Open Market submitted to
27 the Using Agency or Manager.

1 (u) "Life Cycle Cost" means the estimated total cost of Goods, Services or Construction
2 Procured by the City over the useful life of the Goods, Services or Construction based upon their
3 initial Procurement price as adjusted by projected operating, maintenance and related ownership
4 expenses which the City will incur during their useful life.

5 (v) "Lowest Responsive Bidder" means the Bidder or Offeror who submits the lowest
6 responsive Formal Bid, Informal Bid, or Offer in response to the City's invitation or request
7 therefore, as determined by the City.

8 (w) "Manager" means the City's Purchasing Manager, who supervises the City's
9 Purchasing Division located in the Finance Department.

10 (x) "Negotiated Procurement" means the business marketplace in which a User Agency or
11 the Manager, exercising prudent business practices and judgment, would Procure Goods, Services
12 or Construction utilizing a negotiation procedure, subject to approval by the Manager, instead of
13 Informal or Formal Procurement.

14 (y) "Open Market" means the private sector business marketplace in which private persons,
15 exercising prudent business practices and judgement, would Procure Goods, Services, or
16 Construction utilizing Informal Bid or Formal bid procedures.

17 (z) "Person" means any individual, partnership, limited partnership, association,
18 corporation, labor union, committee, club, governmental entity or other entity recognized by
19 California law.

20 (aa) "Procure" and "Procurement" mean buying, purchasing, renting, leasing or otherwise
21 acquiring or obtaining Goods, Services, or Construction; this also includes all functions and
22 procedures pertaining thereto.

23 (bb) "Professional Services" means advisory, consulting, architectural, information
24 technology, engineering, financial, legal (including claims adjustment), surveying, research or
25 developmental and any other Services which involve the exercise of professional discretion and
26 independent judgment based on an advanced or specialized knowledge, expertise or training
27 gained by formal studies or experience.

1 (cc) "Purchase Order" means a City-issued document with any necessary terms and
2 conditions, which authorizes the delivery of Goods, the rendering of Services or the performance
3 of Construction at a stated price and encumbers City funds for the payment therefore; when
4 approved by the City Council through the biennial budget process or at another time during the
5 start of any fiscal year, a Purchase Order shall be referred to as an "Annual Purchase Order."

6 (dd) "Purchase Requisition" means a written request prepared on the requisite City form
7 prepared by the Manager, and submitted by a Using Agency to the Manager for Procurement of
8 specified Goods, Services or Construction.

9 (ee) "Request for Proposals" means a written solicitation issued by the Purchasing
10 Division, through the supervision of the Manager, which (1) generally describes the Goods or
11 Services sought to be procured by the City, (2) sets forth minimum standards and criteria for
12 evaluating proposals submitted in response to it, (3) generally describes the format and content of
13 proposals to be submitted, (4) provides for negotiation of terms and conditions of the Procurement
14 Contract and (5) may place emphasis on described factors other than price to be used in evaluating
15 proposals.

16 (ff) "Request for Bids" or "Notice Inviting Bids" means a written or verbal solicitation
17 issued under the authority and supervision of the Manager for Formal or Informal Bids for
18 described Goods, Services or Construction, which may be Procured by Formal or Informal
19 Procurement.

20 (gg) "Request for Qualifications" means a written solicitation issued by the Purchasing
21 Division, through the supervision of the Manager, which (1) generally describes the Goods or
22 Services sought to be Procured by the City, (2) sets forth in determining what qualified Persons
23 can provide those services by providing minimum standards and criteria for the Goods or Services
24 sought, and (3) generally describes the format and content of proposals to be submitted, and (4)
25 may provide for negotiation of the Procurement Contract.

26 (hh) "Request for Information" means a written solicitation issued by a Using Agency,
27 through the supervision of the Manager, which (1) generally describes the Goods or Services
28

1 sought to be Procured by the City, (2) sets forth in determining what Persons can provide Goods
2 or Services sought to be Procured by the City, and (3) does not provide for the negotiation of any
3 Procurement Contract.

4 (ii) "Responsible Bidder" means a Bidder who is determined by the Manager or the
5 Awarding Entity to be responsible based on the following criteria:

6 (1) The Bidder's ability, capacity and skill to perform the Contract, and to provide
7 post-performance maintenance and repair;

8 (2) The Bidder's facilities and resources;

9 (3) The Bidder's character, integrity, reputation, judgment, experience and
10 efficiency;

11 (4) The Bidder's record of performance of prior Contracts with the City and others;
12 and

13 (5) The Bidder's compliance with laws, regulations, guidelines and orders
14 governing prior Contracts performed by the Bidder.

15 (jj) "Responsive Bid" means a Formal Bid or Informal Bid submitted in response to a City-
16 issued Notice Inviting Bids or Request For Bids, which meets and conforms to the substantive
17 requirements specified by the City without material qualification or exception, as determined by
18 the City.

19 (kk) "Services" means all services which are described in City specifications or are in the
20 nature of advertising, cleaning, gardening, insurance, janitorial, leasing of Goods, membership,
21 postal, printing, security, subscriptions, travel, utilities (electric, gas, telegraph, telephone,
22 transportation and water), weeding and discing, and the repairing, maintaining or servicing of
23 Goods, but does not include Professional Services, real property transactions, Construction,
24 Design-Build, nor employment and collective bargaining Contracts.

25 (ll) "Specifications" means a City-issued or referenced definite, detailed written description
26 of the Goods to be furnished, the Services to be performed or the Construction work to be done
27 and materials to be used under a Contract with the City, which specifies the composition,
28

1 Construction, dimension, durability, efficiency, form, nature, performance characteristics and
2 standards, quality, shape, texture, type and utility of Goods, Services or Construction sought by
3 the City.

4 (mm) “Surplus Goods” means any Goods having a remaining useful life or salvage value
5 but which are no longer used, needed for use or retained for potential use by the Using Agency
6 which has care, custody or control of them.

7 (nn) “Using Agency” means all City departments, institutions, offices, boards,
8 commissions, divisions, agencies and authorities which derive their support totally or in part from
9 City funds and for which the Manager is directed to Procure Goods, Services, Professional
10 Services, Design-Build, or Construction.

11 **ARTICLE TWO: GENERAL PURCHASING POLICY STATEMENT AND**
12 **DELEGATED AUTHORITY FOR PURCHASES AND CONTRACT EXECUTION**

13 SECTION 200. Policy. It is hereby determined and declared to be the policy and
14 requirement of the City that Procurement of Goods, Services and Construction by the City shall,
15 whenever practicable and advantageous to the City, be based on Competitive Procurement,
16 whether by Informal Procurement (ARTICLE FOUR) if permitted, or Formal Procurement
17 (ARTICLE FIVE) if required, except as otherwise provided in this Resolution or the City Charter.
18 Goods, Services and Construction must be procured in compliance with this Resolution.

19 SECTION 201. Purchasing Code of Ethics. . As public employees, City staff shall use
20 their best unbiased judgment every time money is expended, or action is taken on the City’s behalf.
21 These activities are guided through the application and adherence of the City Conflict of Interest
22 Code, Resolution No. 23653, as amended from time to time, and by the following commonly
23 shared values and ethical standards for dealing with vendors and clients:

- 24 (a) Avoid unfair practices by granting all competitive Contractors equal consideration insofar
25 as State, Federal and City regulations require;
- 26 (b) Conduct business in good faith, demanding honesty and ethical practices from all
27 participants in the purchasing process;

- 1 (c) Decline personal gifts or gratuities from present or potential Contractors since this can
2 influence or appear to influence procurement decisions;
- 3 (d) Promote positive Contractor relationships by affording Contractor representatives
4 courteous, fair and ethical treatment;
- 5 (e) Make every reasonable effort to negotiate equitable and mutually agreeable settlements of
6 controversies with a Contractor(s);
- 7 (f) Avoid involvement in any transactions/activities that could be considered or even appear
8 to be a conflict between personal interest and the interests of the City;
- 9 (g) Know and obey the letter and spirit of laws governing the purchasing function and remain
10 alert to the legal ramifications of purchasing decisions; and
- 11 (h) Enhance proficiency by acquiring and maintaining current technical knowledge and
12 pursuing related educational opportunities and professional growth.

13 These ethical standards are hereby adopted as policies of the City Council. All City staff engaged
14 in the Procurement process shall adhere to these ethical standards. The Manager shall ensure that
15 all Procurements are conducted in a manner consistent with these ethical standards.

16 SECTION 202. Exceptions. Competitive Procurement shall not be required in
17 circumstances explicitly stated in this Resolution; exceptions to Competitive Procurement will be
18 included with each type of Procurement under ARTICLE THREE (Emergency Procurement),
19 ARTICLE SIX (Procurement of Goods), ARTICLE SEVEN (Procurement of Services),
20 ARTICLE EIGHT (Procurement of Construction), ARTICLE NINE (Procurement of Design-
21 Build Services, and ARTICLE TEN (Procurement of Real Property).

22 SECTION 203. Authorization. The City Manager is authorized to approve, execute, and
23 bind the City to:

- 24 (a) Contracts and purchase orders for Goods, Services, and Professional Services, of
25 \$100,000 or less, entered into in accordance with the policies and procedures outlined in this
26 Resolution, except where City Charter section 1202 requires approval by the Board of Public
27 Utilities, and

1 (b) Contracts and purchase orders for Construction and Design-Build Services of \$50,000
2 or less, entered into in accordance with the policies and procedures outlined in this Resolution, and

3 (c) Such other contracts as are expressly approved by the City Council, Board of Public
4 Utilities, and Board of Library Trustees.

5 SECTION 204. Delegation by City Manager. The City Manager is authorized to delegate
6 such authority to his or her designees, including among others, Department Heads, when the City
7 Manager deems it is in the best interests of the City to do so.

8 SECTION 205. City Attorney Authorization. The City Attorney is authorized to approve,
9 execute, and bind the City to contracts up to \$100,000 for expert and consultant services in
10 connection with existing and anticipated litigation and/or claim defense or prosecution, and other
11 such related matters, including, but not limited to, expert witnesses, arbitrators, mediators, court
12 transcripts, court reporters, process servers, private investigators, court filing and messenger
13 services, and other legal support services.

14 **ARTICLE THREE: EMERGENCY PROCUREMENT**

15 SECTION 300. Policy. While the need for Emergency Procurement is recognized, the
16 practice shall be curtailed as much as possible by anticipating needs so that normal Competitive
17 Procurement may be used.

18 SECTION 301. Conditions. An “emergency” shall be deemed to exist under any one or
19 more of the following circumstances:

20 (a) A great public calamity;

21 (b) An immediate need to prepare for national or local defense;

22 (c) A breakdown in machinery, facilities or essential services which requires the immediate
23 Procurement of Goods, Services or Construction to protect the public health, welfare, safety,
24 property, or personal/confidential information;

25 (d) A Using Agency operation directly affecting the public health, welfare, safety, the
26 property, or personal/confidential information, is so severely impacted by any cause that personal
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1 injury or property destruction appears to be imminent and probable unless Goods, Services or
2 Construction designed or intended to mitigate the risks thereof are Procured immediately; or

3 (e) A Using Agency is involved in a City project, which is of such a nature that the need
4 for particular Goods, Services or Construction can only be ascertained as the project progresses
5 and, when ascertained, must be satisfied immediately for the protection of public health, welfare,
6 safety, property, or personal/confidential information.

7 SECTION 302. Authorization. Emergency Procurement may be initiated by the head of
8 a Using Agency or his or her duly authorized representative (the “individual”) only as follows:

9 (a) During normal City business hours for non-Riverside Public Utilities purchases, the
10 individual shall contact the Manager and explain to the Manager’s satisfaction the reasons and
11 justification for Emergency Procurement. If the nature of the emergency is such that Goods,
12 Services or Construction must be Procured immediately and the Manager is satisfied with the
13 explanation of reasons and justifications given therefor, the Manager shall authorize the
14 Procurement and cause an emergency Purchase Order to be issued as soon as possible and in no
15 event later than the following business day. A Purchase Requisition confirming the Procurement
16 must be prepared by the individual and submitted to the Manager no later than the following
17 business day. Items exceeding the authorization in section 203 require City Council approval or
18 ratification.

19 (b) After normal City business hours for non-Riverside Public Utilities purchases, the
20 individual shall exercise his or her best judgment in ascertaining whether the actual circumstances
21 necessitate Emergency Procurement, and if deemed necessary shall order it. As soon as possible
22 and in no event later than the following business day, the individual shall prepare a Purchase
23 Requisition confirming the Emergency Procurement and deliver it to the Manager, who shall then
24 review and cause an emergency Purchase Order therefor to be prepared. Upon Manager
25 concurrence, the word “confirmation” shall be clearly imprinted on all Purchase Requisitions and
26 Purchase Orders issued in confirmation of Emergency Procurement. Items exceeding the
27 authorization in section 203 require City Council approval or ratification.

1 (c) For urgent purchases relating to Riverside Public Utilities, Article, XII, Section 1202(b)
2 of the City's Charter applies and shall be followed.

3 (d) For urgent purchases as defined by Article XI, Section 1109 relating to Public Works
4 Contracts over \$50,000; urgent items procured while not following Competitive Procurement, in
5 order to preserve life, health or property, shall be authorized by resolution passed by at least five
6 affirmative votes of the City Council and the resolution must contain a declaration of the facts
7 constituting such urgency.

8 SECTION 303. Expenditure Limits. Total emergency expenditures for one event, unless
9 otherwise stated in this resolution or approved by subsequent City Council action, shall not exceed
10 \$25 million as set forth in Municipal Code Section 9.20.090, Emergency Expenditures.

11 **ARTICLE FOUR: INFORMAL PROCUREMENT**

12 SECTION 400. Policy. For the acquisition of Goods, Services and Construction, Informal
13 Procurement will be conducted by the Using Agency, through the approval of the Manager and
14 the Manager's duly authorized representatives in a manner and under circumstances intended to
15 elicit competitive responses.

16 SECTION 401. Informal Procurement Procedure. The process, forms and systems used
17 to conduct Informal Procurement, as recommended by the Manager and Chief Financial Officer
18 and approved by the City Manager, shall be included in the City's Administrative Manual.

19 SECTION 402. General Limitations on Informal Procurement. Informal Procurement may
20 be conducted under the supervision of the Manager if the Procurement expenditure is estimated to
21 be Fifty Thousand Dollars (\$50,000.00) or less, does not fall within the Utilities Exception, and
22 does not involve the Procurement of Construction or Goods of the type required by Section 1109
23 of the City Charter to be acquired by Formal Procurement.

24 SECTION 403. Exceptions. Competitive Procurement shall not be required for
25 Information Technology software maintenance and license renewals; training; advertising; or
26 professional recruitment services where the Manager is satisfied that the best price, terms and
27 condition for the Procurement thereof have been negotiated.

1 SECTION 404. Utilities Exception. The Water, Electric and Sewer Utilities have a need
2 for compatibility within their respective systems for uniform operation, maintenance and
3 replacement, and this need can be met by procuring certain supplies, equipment, and materials
4 supplies through Informal Procurement or Negotiated Procurement.

5 If it appears to the Manager to be in the best interest of overall economy and efficiency of
6 the City to do so, and it is within existing budget appropriation, the following supplies, equipment,
7 and materials are determined to be peculiar to the needs of the Water Utility, the Electric Utility,
8 and the Sewer Utility and may be acquired by Informal Procurement or Negotiated Procurement,
9 regardless of their estimated Procurement expenditure amounts, provided that the City's Board of
10 Public Utilities or City Council shall have approved the proposed acquisition if required under the
11 provisions of the City Charter, either by approval of the procurement contract or approval of annual
12 purchase orders:

13 Automatic Reclosers with associated controllers and communications equipment
14 Batteries and Chargers
15 Blower Equipment, Parts and Repair
16 Bus and Bus Support
17 Capacitors
18 Chemicals
19 Circuit Breakers
20 Circuit Switcher
21 Conduit and Duct
22 Connectors
23 Dewatering Equipment, Parts and Repairs
24 Electric Motor Controls
25 Electrical Line Devices
26 Electrical Motors, Panels, Panel Equipment, Materials and Repairs
27 Fiber Optics Equipment and Materials
28 Fire Hydrants
Fittings, Electrical, Water, and Sewer
Insulators and Bushings
Luminaries
Meter and Metering Devices
Mobile Substation
Pipe and Pipe Fittings
Pole Line Hardware
Poles, Utility
Power Generation Materials, Equipment, Parts and Repair
Prefabricated Electrical Enclosures
Pumps and Repairs
Regulators
Relaying and Protective Devices

- 1 Road and Backfill Materials
- 2 SCADA Equipment
- 3 Substation and Distribution Automation Equipment
- 4 Substation Online Monitoring Equipment and Devices
- 5 Substation Supervisory Equipment
- 6 Surge Arrestors
- 7 Switches, Switchgear, and Accessories Testing Equipment
- 8 Transformers and Accessories Treatment Equipment
- 9 Tubing, Copper and Plastic
- 10 Valves and Operators
- 11 Vaults and Accessories
- 12 Wire and Cable
- 13 Uninterruptable Power Supplies
- 14 Well Equipment (including incidental labor to install, which labor shall not exceed the amount
- 15 set by state law for which bids are required for public works projects of a general law city)
- 16 Such other supplies and materials peculiar to the needs of the Public Utilities Department,
- 17 which are carried as inventory items in Central Stores stock.

18 SECTION 405. Riverside Public Library Exception. The following supplies, materials and
 19 services are determined to be peculiar to the needs of the Library Department through City Charter
 20 Section 808(d). If it appears to the Manager to be in the best interest of overall economy and
 21 efficiency of the City to do so and is within existing budget appropriation, be acquired by Informal
 22 Procurement or Negotiated Procurement, regardless of their estimated Procurement expenditure
 23 amounts, provided that the City’s Board of Library Trustees or City Council shall have approved
 24 the proposed acquisition if required under the provisions of the City Charter, either by approval of
 25 the procurement contract or approval of annual purchase orders:

- 26 Books
- 27 Journals
- 28 Maps
- Office Supplies
- Publications
- Subscription Services
- Other Needs as determined by the Manager

SECTION 406. Riverside Museum Exception. The following supplies, materials and
 services are determined to be peculiar to the needs of the Museum Department. If it appears to the
 Manager to be in the best interest of overall economy and efficiency of the City to do so and is
 within existing budget appropriation, may be acquired by Informal Procurement or Negotiated
 Procurement, regardless of their estimated Procurement expenditure amounts, provided that the

1 City Council shall have approved the proposed acquisition if required under the provisions of the
2 City Charter, either by approval of the procurement contract or approval of annual purchase orders:

3 Gift Shop Exhibit Materials for Profit
4 Academics, Curators and Exhibition Developers
5 Exhibit Books and Catalogs
6 Other Needs as determined by the Manager

7 SECTION 407. Request for Bids or Proposals. The Manager or Using Agency shall solicit
8 Informal Bids by means of a written or verbal Request for Bids, accompanied by City
9 specifications, if deemed necessary by the Manager. Where the Using Agency seeks the
10 procurement of Services or Professional Services, a Request for Proposal or Request for
11 Qualifications, as appropriate, may be issued. Responses to the City's Request for Bids, Proposals,
12 or Qualifications shall be in writing, and documentation of responses shall be submitted to the
13 Manager prior to payment by the Finance Department.

14 SECTION 408. Rejections and Awards. The Manager may reject any and all Informal
15 Bids submitted in response to a Request for Bids and otherwise shall award all Informal Bids,
16 insofar as practicable, to the Lowest Bidder, provided specifically that any potential award does
17 not otherwise require consideration by the Awarding Entity, in which case any rejection or award
18 shall be made by the Awarding Entity. The Manager shall be authorized to administer Purchase
19 Orders for Goods, Services, and Construction awarded by Informal Procurement.

20 Where the Using Agency seeks the procurement of Services or Professional Services
21 through Request for Proposals or Request for Qualifications, the Informal Bid shall be awarded in
22 accordance with the evaluation criteria set forth in the Request for Proposals or Request for
23 Qualifications, except that a local Proposer may be given preference pursuant to Section 704
24 "Preference Policy", where the difference in price proposal between the local Proposal and the
25 lowest price proposal does not exceed five percent (5%) of the lowest price proposal.

26 SECTION 409. Contract Bonds. The provisions of Section 510 shall also apply to all
27 Contracts for Goods, Services or Construction awarded under Informal Procurement.
28

1 SECTION 410. Public Records. The Manager shall maintain and keep records of all
2 Informal Procurements, including Informal Bids received, in accordance with the applicable City's
3 Record Retention Schedule adopted by the City Council from time to time.

4 SECTION 411. Bidder Contact with City. All communications from Bidders shall be
5 directed only to the City representative and in the form as designated in the Request for Bids. Any
6 communications, whether written or verbal with any City Councilmember or City staff other than
7 the City representative designated in the Request for Bids, prior to the award of a contract, is
8 strictly prohibited. Bidders violating this section shall be disqualified from consideration and
9 rejected by the Manager.

10 **ARTICLE FIVE: FORMAL PROCUREMENT**

11 SECTION 500. Policy. For the acquisition of Goods, Services and Construction, Formal
12 Procurement shall be conducted by the Manager and the Manager's duly authorized
13 representatives in conjunction with a Using Agency, or may be conducted by the Using Agency,
14 through the approval of the Manager and the Manager's duly authorized representatives in a
15 manner and under circumstances intended to elicit competitive responses.

16 SECTION 501. Formal Procurement Procedure. The process, forms and systems used to
17 conduct Formal Procurement, as recommended by the Manager and Chief Financial Officer and
18 approved by the City Manager, shall be included in the City's Administrative Manual.

19 SECTION 502. General Limitations on Formal Procurement. Formal Procurement shall
20 be conducted under the supervision of the Manager if the Procurement expenditure is estimated to
21 be more than Fifty Thousand Dollars (\$50,000.00) or falls within Section 1109 of the City Charter,
22 except in those Procurement situations described in:

- 23 (a) Article Three (Emergency Procurement);
- 24 (b) Section 402 (Informal Procurement – General Limitations);
- 25 (c) Section 403 (Exceptions);
- 26 (d) Section 404 (Utilities Exception);
- 27 (e) Section 405 (Riverside Public Library Exception);

- 1 (f) Section 406 (Riverside Museum Exception);
- 2 (g) Section 602 (Acquisition of Good Exceptions);
- 3 (h) Section 702 (Acquisition of Services Exceptions);
- 4 (i) Section 802 (Acquisition of Construction Exceptions);
- 5 (j) Section 902 (Design-Build Exceptions); and
- 6 (k) Section 1002 (Acquisition of Real Property Exceptions)

7 SECTION 503. Soliciting Bids. When required by Charter section 1109 or by law, a
8 Notice Inviting Bids shall be published at least once in a newspaper of general circulation in the
9 City, the first publication of which shall be at least ten days before the time and date set by the
10 Manager for opening the Formal Bids received. All other Notices Inviting Bids or Requests for
11 Bids shall be published through the City bidding website for at least ten days before the time and
12 date set by the Manager for opening the Bids received, unless otherwise exempted by the Awarding
13 Entity pursuant to Charter section 1109 for qualifying public utility projects. The notice shall
14 include a general description of the Goods, Services or Construction sought to be Procured by the
15 City, shall state where Specifications therefor may be obtained and shall set forth the time and
16 place for a public opening of Formal Bids received timely. The Manager shall, in addition and as
17 practicable, solicit Formal Bids from a sufficient number of responsible prospective bidders whose
18 names appear on the bidders' lists maintained pursuant to Section 1105 hereof by causing to be
19 sent to them notification that will acquaint them with the Procurement items sought by the City.
20 A Notice Inviting Bids for the procurement of Services or Professional Services may be issued in
21 the form of a Request for Proposals or Request for Qualifications as deemed appropriate by the
22 Manager.

23 SECTION 504. Submittal of Bids and Bid Securities. Bids and bid securities, which
24 security shall guarantee the Bid and be forfeited to the City if the Bidder is awarded the Contract
25 but fails or refuses to honor the Bid and execute the Contract documents timely, shall be submitted
26 to the City in the following manner:

1 (a) For Formal Procurement subject to Section 1109 of the City Charter, the Bids shall be
2 (i) submitted in the manner required by the City as specified in the solicitation document, (ii)
3 accompanied by the type and amount of Bid security prescribed by Section 1109, (iii) sealed as
4 prescribed in the Notice Inviting Bids or the specifications referenced in the notice, and (iv)
5 submitted to the City's Purchasing Division within the time and in the manner specified by the
6 notice or Specifications.

7 (b) For Formal Procurement not subject to Section 1109 of the City Charter, the Bid shall
8 be submitted in the form required by the City, accompanied by the type and amount of Bid security
9 specified, sealed, and submitted to the Purchasing Division within the time and manner specified
10 in the notice inviting Bids or the Specifications referenced in the notice.

11 SECTION 505. Opening of Bids. The Bids shall be opened and referenced as to Bidder
12 identity and amounts Bid in public at the time and place specified in the published notice, and no
13 Bid shall be received or recognized by the Purchasing Division, which has not been received prior
14 to the time so specified. Bids submitted in response to a Request for Proposals or Request for
15 Qualification shall be opened and evaluated in the manner provided in the Request for Proposals
16 for the Request for Qualifications. If, upon the opening of Bids to provide Goods, Services or
17 Construction not subject to the provisions of Section 1109 of the City Charter, the Manager
18 determines that the actual expenditure therefor would appear to be Fifty Thousand Dollars
19 (\$50,000.00) or less, the Manager may convert the Formal Procurement to Informal Procurement
20 procedures for award of a Contract.

21 SECTION 506. Tabulation or Evaluation and Inspection of Bids. After the Bids have been
22 opened and referenced, the Manager shall cause them to be tabulated or, in the case of a Request
23 for Proposals or Request for Qualifications, evaluated in accordance with the criteria established
24 therein.

25 SECTION 507. Rejection of Bids. The Manager may in his/her discretion reject any and
26 all Bids, or any segregable portions thereof, for any one or more types of Goods, Services or
27 Construction included in the Specifications when the public interest is served thereby, provided
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1 specifically that any potential award does not otherwise require consideration by the Awarding
2 Entity, in which case any rejection or award shall be made by the Awarding Entity. The Awarding
3 Entity may also take any other action permitted by Section 1109 of the City Charter.

4 SECTION 508. Awards. Contracts procured through Formal Procurement shall be
5 awarded by the Awarding Entity to the Lowest Responsive and Responsible Bidder, except that:

6 (a) Contracts procured through Formal Procurement may be awarded by the Manager
7 where the procurement is made using Cooperative Procurement methods and a supplemental
8 appropriation is not otherwise required;

9 (b) A Contract for Goods may be awarded to a local Responsive Bidder who is not the
10 Lowest Responsive Bidder pursuant to Section 604, "Preference Policy" if the Bid difference
11 amount between the local Responsive Bidder and the Lowest Responsive Bidder does not exceed
12 five percent (5%) of the Lowest Responsive Bid;

13 (c) Contracts procured through Formal Procurement for Services or Professional Services,
14 where a Request for Proposals or Request for Qualifications was used to solicit Bids, shall be
15 awarded by the Awarding Entity in accordance with the evaluation criteria set forth in the Request
16 for Proposals or Request for Qualifications, except that a local Proposer may be given preference
17 pursuant to Section 704 "Preference Policy", where the difference in price proposal between the
18 local Proposal and the lowest price proposal does not exceed five percent (5%) of the lowest price
19 proposal;

20 (d) Contracts for Professional Services procured through Formal Procurement shall be
21 awarded by the City Council. Where the Using Agency is the Public Utilities Department, the
22 award shall be reviewed by the Board of Public Utilities for recommendation prior to award by the
23 City Council.

24 SECTION 509. Approval of Contracts. All Contracts procured through Formal
25 Procurement shall be approved as to form by the City Attorney.

26 SECTION 510. Contract Bonds. Contract bonds executed by good and sufficient sureties
27 authorized to conduct surety business in the State of California and in such amounts as are required
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1 by law or deemed adequate to insure the faithful performance of a Contract in the time and manner
2 prescribed therein shall be required of the successful Bidder for all Contracts over \$25,000 for
3 Construction, where they are required by law, and in other instances as determined by the Manager.
4 Contract bonds requirements shall be set out in the notice inviting bids or the specifications.
5 “Contract bonds” means performance bonds (or functional equivalent such as supply bonds) to
6 guarantee the Contractor’s faithful performance of the awarded Contract in the time, manner and
7 workmanship specified and payment bonds to guarantee the Contractor's payment of claims as
8 prescribed in Section 9550 et seq. of the California Civil Code.

9 SECTION 511. Assignment of Contract. Contracts procured through Formal Procurement
10 shall not be assigned by the Contractor without the written consent of the City Manager. In no
11 event shall a Contract or any part thereof be assigned to a Bidder who was declared not to be a
12 Responsive Bidder during consideration of the Bids submitted in response to advertisement for
13 that particular Procurement.

14 SECTION 512. Public Records. The Manager shall maintain and keep records of all
15 Formal Procurements, including Formal Bids received, in accordance with the applicable City’s
16 Record Retention Schedule adopted by the City Council from time to time.

17 SECTION 513. Bidder Contact with City. All communications from Bidders shall be
18 directed only to the City representative and in the form as designated in the Notice Inviting Bids.
19 Any communications, whether written or verbal with any City Councilmember or City staff other
20 than the City representative designated in the Notice Inviting Bids, prior to the award of a contract,
21 is strictly prohibited. Bidders violating this section shall be disqualified from consideration and
22 rejected by the Manager.

23 **ARTICLE SIX: ACQUISITION OF GOODS**

24 SECTION 600. Policy. Acquisition of Goods by a Using Agency under the supervision of
25 the Manager:

26 (a) Of \$50,000 or less may follow the Informal Procurement process, unless as required
27 by Section 1109 of the City Charter;

1 (b) Anticipated to be more than \$50,000, shall follow the Formal Procurement process.

2 SECTION 601. Acquisition of Goods Procedure. The process, forms and systems for the
3 acquisition of Goods, as approved by the Manager, Chief Financial Officer, and City Manager,
4 shall be included in the City's Administrative Manual.

5 SECTION 602. Exceptions. Competitive Procurement through the Informal Procurement
6 and Formal Procurement process shall not be required in any of the following circumstances:

7 (a) When an emergency arises and Emergency Procurement is undertaken pursuant to
8 Article Three hereof;

9 (b) When the Procurement involved is less than \$10,000.00;

10 (c) When the Procurement can only be obtained from a sole source and the Manager is
11 satisfied that the best price, terms and conditions have been negotiated;

12 (d) When the Procurement can only be obtained timely from a single source and the
13 Manager is satisfied that the best price, terms and conditions for the Procurement thereof have
14 been negotiated;

15 (e) When the Procurement consists of replacement parts for the City's vehicles and aviation
16 units, and other motorized Fleet related equipment;

17 (f) When Cooperative Purchasing is available and undertaken or when Goods can be
18 obtained through Federal, State and/or other public entity pricing contracts or price agreements;

19 (g) Where payment for Goods is to be made to a Federal, State, and/or other public entity;

20 (h) When Goods can be Procured from a Bidder who offers the same or better price, terms
21 and conditions as the Bidder previously offered as the Lowest Responsive Bidder under
22 Competitive Procurement conducted by the City or another public agency, provided that, in the
23 opinion of the Manager, it is in the best interests of the City to do so;

24 (i) When the Procurement is subject to Section 403 of this Resolution;

25 (j) When the Procurement is subject to Section 404 of this Resolution, which generally
26 allows for items peculiar to the needs of Riverside Public Utilities (Section 1203 of the City
27 Charter) and Public Works - Sewer to be made through Informal or Negotiated Procurement;

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1 (k) When the Awarding Entity waives bidding requirements under and according to the
2 circumstances set forth in Section 1109 of the City Charter, or when it is determined by the
3 Manager to be in the best interests of the City to do so;

4 (l) When the Procurement is subject to Section 405 of this Resolution, which generally
5 allows for books, journals, maps, publications and other supplies peculiar to the needs of the library
6 to be made through Informal or Negotiated Procurement subject to the provisions of Section 808(d)
7 of the City Charter;

8 (m) When the Procurement is Subject to Section 406 of this Resolution, which generally
9 allows for Gift Shop Exhibit Materials for Profit, Academics, Curators, Exhibition Developers,
10 Exhibit Books and Catalogs to be made through Informal or Negotiated Procurement;

11 (n) When the Procurement is for public art or Museum artifacts;

12 (o) When the Procurement is for wholesale energy, energy ancillary services, energy
13 transmission, wholesale water commodity, and water transmission purchases by or on behalf of
14 the City's Public Utilities Department;

15 (p) When approved by the Manager, the City requires Goods not subject to the bidding
16 requirements of Section 1109 of the City Charter, which are of such a nature that suitable technical
17 or performance specifications describing them are not readily available and cannot be developed
18 in a timely manner to meet the needs of the City, in which case the Manager shall be authorized to
19 negotiate with any Person or Persons for the Procurement thereof upon the price, terms and
20 conditions deemed by the Manager to be in the best interest of the City and in doing so may utilize
21 Informal Procurement or Negotiated Procurement process;

22 (q) When the Procurement is for the renewal of maintenance, license(s), support, or a
23 similar need for existing technology systems, including hardware, and the items procured are from
24 the owner/developer of the software/hardware or from a sole source provider, and the Manager is
25 satisfied that the best price, terms and conditions have been negotiated; and

26 (r) When the Procurement is for the renewal of maintenance, license(s), support, or a
27 similar need for existing technology systems, including hardware, and the items are procured from
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1 a vendor/reseller that was originally selected based on the City's procurement standards, provided
2 that 1) the contractor has been used continuously since such selection and 2) if there are not any
3 non-substantive changes to the Procurement and 3) when it is determined by the Manager to be in
4 the best interests of the City to do so;

5 SECTION 603. Grant Purchases. When the Procurement for Goods are to be procured
6 through the use of Federal or State grant funding, procurement shall be done in accordance with
7 the procedures herein. If the receipt of grant funding is conditioned upon requirements and
8 procedures more strict than as set forth herein, the procedures necessary for the receipt of the grant
9 funding shall be followed. Certain federally funded Procurements are subject to sections 200.317
10 through 200.327 of Title 2 of the Code of Federal Regulations (CFR). Federally funded
11 Procurements shall follow the applicable CFR provisions, except where this Resolution provides
12 for a stricter procedure, then the provisions of this Resolution shall apply. The Using Agency is
13 responsible for compliance with all aspects of grant requirements and shall inform the Manager of
14 any and all grant requirements which affect the expenditure of grant funds and the procurement of
15 Goods, Services, or Construction with grant funds.

16 SECTION 604. Preference Policy. In the Manager's administration of Competitive
17 Procurement pursuant to this Resolution, the Manager shall be authorized to give such preferences
18 for Goods, Services or Construction as chartered cities are required to give by applicable State or
19 Federal law, or such preferences as are permitted by such law and specifically provided for from
20 time to time by City Council resolution or ordinance.

21 SECTION 605. Local Preference. In the Procurement of Goods for the City's
22 requirements, preference shall be given to those vendors who have a local presence in the City of
23 Riverside, provided that price, quality, terms, delivery and service reputation are determined to be
24 equal by the Manager under the criteria set forth in Section 508 hereof. To qualify as a local
25 vendor, the Bidder must certify to the following at the time of Bid submission:

- 26 (a) It has fixed facilities with employees located within the City limits;
- 27
- 28

1 (b) It has a business street address within the City limits (Post Office box or residential
2 address shall not suffice to establish a local presence);

3 (c) All sales tax returns for the Goods purchased must be reported to the State through a
4 business within the geographic boundaries of the City and the City will receive one percent (1 %)
5 or such percentage of sales tax of Goods purchased as is allocable to the City from time to time
6 under then existing state law; and

7 (d) It has a current City business license.

8 False certifications shall be immediate grounds for rejection of any Bid or if the Bid is
9 awarded, grounds for voiding the Bid, terminating any Contract, and seeking damages thereto.
10 This local preference shall not be applicable where otherwise prohibited by law, including but not
11 limited to Procurements funded by utility rates and subject to Proposition 218 and/or Proposition
12 26 and Procurements funded by federal grants.

13 SECTION 606. Recycled Goods Preference. In the Procurement of Goods for the City's
14 requirements, preference shall be given, as the City Council from time to time hereafter directs by
15 resolution or ordinance, to recycled Goods as defined and provided for in such state legislation as
16 the State Assistance for Recycling (STAR) Markets Act of 1989 (commencing at Section 12150
17 of the California Public Contract Code) and the California Integrated Waste Management Act of
18 1989 (commencing at Section 40000 of the California Public Resources Code).

19 SECTION 607. Preference Exceptions. . Preferences shall not be applicable in the
20 following circumstances:

21 (a) Where the Procurement is funded by utility rates subject to Proposition 218 and/or
22 Proposition 26, such as Water, Electric, Sewer, or Solid Waste Collection;

23 (b) Where the Goods are procured under a cooperative purchasing agreement;

24 (c) Where the Procurement is funded in whole or in part by another governmental entity
25 or granting agency with laws, regulations, or policies prohibiting local preference;

26 (d) Where the Procurement is let under emergency or noncompetitive situations pursuant
27 to Section 403 and 602;

- 1 (e) When the Procurement involved is less than \$10,000.00, except that the Using Agency
- 2 shall make good faith efforts to obtain such Goods from a local vendor as defined in
- 3 Section 605;
- 4 (f) Where the City Council has exercised discretion to waive the application of the local
- 5 preference to a particular contract for which the Manager is the awarding authority; and
- 6 (g) Where otherwise prohibited by law.

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8 **ARTICLE SEVEN: ACQUISITION OF SERVICES**

9 SECTION 700. Policy. Acquisition of Services by a Using Agency under the supervision

10 of the Manager:

- 11 (a) Of \$50,000 or less may follow the Informal Procurement process;
- 12 (b) Anticipated to be more than \$50,000, shall follow the Formal Procurement process.

13 SECTION 701. Acquisition of Services Procedure. The process, forms and systems used

14 in the acquisition of Services as approved by the Manager, Chief Financial Officer, and City

15 Manager, shall be included in the City's Administrative Manual.

16 SECTION 702. Exceptions. Competitive Procurement through the Informal Procurement

17 and Formal Procurement process shall not be required in any of the following circumstances:

- 18 (a) When an emergency arises and Emergency Procurement is undertaken pursuant to
- 19 Article Three hereof;
- 20 (b) When the Procurement involved is less than \$10,000.00;
- 21 (c) When the Procurement can only be obtained from a sole source and the Manager is
- 22 satisfied that the best price, terms and conditions for the Procurement thereof have been negotiated;
- 23 (d) When the Procurement can only be obtained timely from a single source and the
- 24 Manager is satisfied that the best price, terms and conditions for the Procurement thereof have
- 25 been negotiated;
- 26 (e) When the Procurement consists of services needed for the replacement parts for the
- 27 City's vehicles and aviation units and other motorized Fleet related equipment;

1 (f) When Cooperative Purchasing is available and undertaken or when Services can be
2 obtained through Federal, State and/or other public entity pricing contracts or price agreements;

3 (g) Where payment for Services is to be made to a Federal, State, and/or other public entity;

4 (h) When Services, except for Professional Services, can be Procured from a Contractor
5 who offers the same or better price, terms and conditions as the Contractor previously offered as
6 the Lowest Responsive Bidder under Competitive Procurement or negotiations conducted by the
7 City or another public agency, provided that, in the opinion of the Manager, it is in the best interests
8 of the City to do so;

9 (i) When the Procurement is subject to Section 403 of this Resolution.

10 (j) When the Procurement is subject to Section 404 of this Resolution, which generally
11 allows for items peculiar to the needs of Riverside Public Utilities (Section 1203 of the City
12 Charter) and/or Public Works - Sewer to be made through Informal or Negotiated Procurement.

13 (k) When the Procurement is subject to Section 405 of this Resolution, which generally
14 allows for books, journals, maps, publications and other supplies peculiar to the needs of the library
15 to be made through Informal or Negotiated Procurement subject to the provisions of Section 808(d)
16 of the City Charter;

17 (l) When the Procurement is subject to Section 406 of this Resolution, which generally
18 allows for Gift Shop Exhibit Materials for Profit, Academics, Curators, Exhibition Developers,
19 Exhibit Books and Catalogs to be made through Informal or Negotiated Procurement;

20 (m) When the Procurement is for public art or Museum artifacts;

21 (n) When the Awarding Entity waives bidding requirements under and according to the
22 circumstances set forth in Section 1109 of the City Charter, or when it is determined by the
23 Manager to be in the best interests of the City to do so;

24 (o) When the Procurement is for wholesale energy, energy ancillary services, energy
25 transmission, wholesale water commodity, and water transmission purchases by or on behalf of
26 the City's Public Utilities Department;

27 (p) When the Procurement is for the retention of outside legal counsel and services;

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1 (q) When the Procurement is for the retention of services associated with litigation and/or
2 claims, or other such related matters, including but not limited to expert witnesses, arbitrators,
3 mediators, court transcripts, court reporters, process servers, private investigators, court filing and
4 messenger services, and other legal support services;

5 (r) When the Procurement is by the City Manager or designee for an interim Department
6 Head, interim Assistant/Deputy Department Head or an interim Senior Management employee;

7 (s) When approved by the Manager and the Procurement is for the hiring of special
8 instructors/performers, including but not limited to classes offered by the Library, Museum, or
9 Park, Recreation, and Community Services departments.

10 (t) When the Procurement is for the annual maintenance, license(s), support, or similar
11 need for current technology systems, including hardware, and the items procured are from the
12 owner/developer of the software/hardware or from a sole source provider, and the Manager is
13 satisfied that the best price, terms and conditions have been negotiated;

14 (u) When the Procurement is for the renewal of maintenance, license(s), support, or a
15 similar need for existing technology systems, including hardware, and the items are procured from
16 a vendor/reseller that was originally selected based on the City's procurement standards, provided
17 that 1) the vendor has been used consecutively since then and 2) if there are any non-substantive
18 changes to the procurement, the Manager is satisfied that the best price, terms and conditions have
19 been negotiated;

20 (v) When the Competitive Procurement of less than \$50,000 for Professional Services is
21 waived with the written approval of the City Manager; and

22 (w) When approved by the Manager, Services not subject to the bidding requirements of
23 Section 1109 of the City Charter, which are of such a nature that suitable technical or performance
24 specifications describing them are not readily available and cannot be developed in a timely
25 manner to meet the needs of the City, in which case the Manager shall be authorized to negotiate
26 with any Person or Persons for the Procurement thereof upon the price, terms and conditions need
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1 by the Manager to be in the best interest of the City and in doing so may utilize Informal
2 Procurement or Negotiated Procurement process.

3 SECTION 703. Grant Purchases. When the Procurement of Services are to be procured
4 through the use of Federal or State grant funding, procurement shall be done in accordance with
5 the procedures herein. If the receipt of grant funding is conditioned upon requirements and
6 procedures more strict than as set forth herein, the procedures necessary for the receipt of the grant
7 funding shall be followed. Certain federally funded Procurements are subject to sections 200.317
8 through 200.327 of Title 2 of the Code of Federal Regulations (CFR). Federally funded
9 Procurements shall follow the applicable CFR provisions, except where this Resolution provides
10 for a stricter procedure, then the provisions of this Resolution shall apply. The Using Agency is
11 responsible for compliance with all aspects of grant requirements and shall inform the Manager of
12 any and all grant requirements which affect the expenditure of grant funds and the procurement of
13 Goods, Services, or Construction with grant funds.

14 SECTION 704. Local Preference. In the Procurement of Services and Professional
15 Services for the City's requirements, preference shall be given to those vendors who have a local
16 presence in the City of Riverside, provided that price, quality, terms, delivery and service
17 reputation are determined to be equal by the Manager under the criteria set forth in Sections 408
18 and 508 hereof. To qualify as a local vendor, the Bidder/Proposer must certify to the following at
19 the time of Bid submission:

- 20 (a) It has fixed facilities with employees located within the City limits;
- 21 (b) It has a business street address within the City limits (Post Office box or residential
22 address shall not suffice to establish a local presence);
- 23 (c) It has a current City business license.

24 False certifications shall be immediate grounds for rejection of any Bid/Proposal or if the
25 Bid/Proposal is awarded, grounds for voiding the Bid/Proposal, terminating any Contract, and
26 seeking damages thereto.

1 SECTION 705. Preference Exceptions. . Preferences shall not be applicable in the
2 following circumstances:

- 3 (a) Where the Procurement is funded by utility rates subject to Proposition 218 and/or
4 Proposition 26, such as Water, Electric, Sewer, or Solid Waste Collection;
- 5 (b) Where the Services are procured under a cooperative purchasing agreement;
- 6 (c) Where the Procurement is funded in whole or in part by another governmental entity
7 or granting agency with laws, regulations, or policies prohibiting local preference;
- 8 (d) Where the Procurement is let under emergency or noncompetitive situations pursuant
9 to Section 403 and 702;
- 10 (e) When the Procurement involved is less than \$10,000.00, except that the Using Agency
11 shall make good faith efforts to obtain such Services or Professional Services from a
12 local vendor as defined in Section 704;
- 13 (f) Where the City Council has exercised discretion to waive the application of the local
14 preference to a particular contract for which the Manager is the awarding authority; and
- 15 (g) Where otherwise prohibited by law.

16 **ARTICLE EIGHT: ACQUISITION OF CONSTRUCTION SERVICES**

17 SECTION 800. Policy. Acquisition of Construction services shall be completed in
18 conformance with Section 1109 of the City Charter. To the extent not inconsistent with the City
19 Charter, the provisions of this Resolution, as amended from time to time, shall apply to all Design-
20 Build and Design-Bid-Build Public Works Projects. Formal Procurement process and Awarding
21 Entity approval shall be required for acquisition of all services above \$50,000 pursuant to City
22 Charter Sections 1109 and 1202(b).

23 SECTION 801. Acquisition of Construction Services Procedure. The process, forms and
24 systems used to acquire Construction Services, as approved by the Manager, Chief Financial
25 Officer, and City Manager, shall be included in the City's Administrative Manual.

26 SECTION 802. Exceptions. For procurements subject to section 1109 of the City Charter,
27 only the exceptions listed in section 1109 shall apply. Except as otherwise required by the City
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1 Charter, Competitive Procurement through the Informal Procurement and Formal Procurement
2 process shall not be required in any of the following circumstances:

3 (a) When an emergency arises and Emergency Procurement is undertaken pursuant to
4 Article Three hereof;

5 (b) When the Procurement involved is less than \$10,000.00;

6 (c) When the Procurement can only be obtained from a sole source and the Manager is
7 satisfied that the best price, terms and conditions for the Procurement thereof have been negotiated;

8 (d) When the Procurement can only be obtained timely from a single source and the
9 Manager is satisfied that the best price, terms and conditions for the Procurement thereof have
10 been negotiated;

11 (e) When procurements are conducted by Consultants on behalf of the City;

12 (f) When Construction Services can be Procured from a Contractor who offers the same or
13 better price, terms and conditions as the Contractor previously offered as the Lowest Responsive
14 Bidder under Competitive Procurement or negotiations conducted by the City or another public
15 agency, provided that, in the opinion of the Manager, it is in the best interests of the City to do so;

16 (g) When Cooperative Purchasing is available and undertaken or when Services can be
17 obtained through Federal, State and/or other public entity pricing contracts or price agreements;

18 (h) Where payment for Construction Services is to be made to a Federal, State, and/or other
19 public entity;

20 (i) When the Awarding Entity waives bidding requirements under and according to the
21 circumstances set forth in Section 1109 of the City Charter, or when it is determined by the
22 Manager to be in the best interests of the City to do so;

23 (j) When approved by the Manager, the City requires Construction Services, not subject to
24 the bidding requirements of Section 1109 of the City Charter, which are of such a nature that
25 suitable technical or performance specifications describing them are not readily available and
26 cannot be developed in a timely manner to meet the needs of the City, in which case the Manager
27 shall be authorized to negotiate with any Person or Persons for the Procurement thereof upon the
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1 price, terms and conditions deemed by the Manager to be in the best interest of the City and in
2 doing so may utilize Informal Procurement.

3 (k) When the Awarding Entity waives bidding requirements under and according to the
4 circumstances set forth in Section 1109 of the City Charter, or when it is determined by the
5 Manager to be in the best interests of the City to do so;

6 SECTION 803. Grant Purchases. When the Procurement for Construction Services are to
7 be procured through the use of Federal or State grant funding, procurement shall be done in
8 accordance with the procedures herein. If the receipt of grant funding is conditioned upon
9 requirements and procedures more strict than as set forth herein, the procedures necessary for the
10 receipt of the grant funding shall be followed. Certain federally funded Procurements are subject
11 to sections 200.317 through 200.327 of Title 2 of the Code of Federal Regulations (CFR).
12 Federally funded Procurements shall follow the applicable CFR provisions, except where this
13 Resolution provides for a stricter procedure, then the provisions of this Resolution shall apply.
14 The Using Agency is responsible for compliance with all aspects of grant requirements and shall
15 inform the Manager of any and all grant requirements which affect the expenditure of grant funds
16 and the procurement of Construction Services with grant funds.

17 SECTION 804. Change Order Exception. Field Orders are specifically allowed on
18 Design-Build and Design-Bid-Build projects, if contemplated for in the contract.

19 **ARTICLE NINE: ACQUISITION OF DESIGN-BUILD SERVICES**

20 SECTION 900. Policy. Acquisition of Design-Build Services shall be completed in
21 conformance with Section 1114 of the City Charter and Chapter 1.07 of the City Municipal Code.
22 To the extent not inconsistent with the City Charter and Municipal Code, the provisions of this
23 Resolution, as amended from time to time, shall apply to all Design-Build Public Works Projects.
24 All Design-Build Services, regardless of Procurement dollar amount and approval limits for each
25 Awarding Entity, shall follow the selection process and process outlined in Chapter 1.07 of the
26 City Municipal Code.

1 SECTION 901. Acquisition of Design-Build Services Procedure. The process, forms and
2 systems used to acquire Design-Build Services, as approved by the Manager, Chief Financial
3 Officer, and City Manager, shall be included in the City's Administrative Manual.

4 SECTION 902. Exceptions. When an emergency arises and Emergency Procurement is
5 undertaken pursuant to Article Three hereof.

6 SECTION 903. Grant Purchases. When the Procurement for Design-Build Services are to
7 be procured through the use of Federal or State grant funding, procurement shall be done in
8 accordance with the procedures herein. If the receipt of grant funding is conditioned upon
9 requirements and procedures more strict than as set forth herein, the procedures necessary for the
10 receipt of the grant funding shall be followed. Certain federally funded Procurements are subject
11 to sections 200.317 through 200.327 of Title 2 of the Code of Federal Regulations (CFR).
12 Federally funded Procurements shall follow the applicable CFR provisions, except where this
13 Resolution provides for a stricter procedure, then the provisions of this Resolution shall apply.
14 The Using Agency is responsible for compliance with all aspects of grant requirements and shall
15 inform the Manager of any and all grant requirements which affect the expenditure of grant funds
16 and the procurement of Design-Build Services with grant funds.

17 **ARTICLE TEN: ACQUISITION OF REAL PROPERTY**

18 SECTION 1000. Policy. Acquisition of Services by a Using Agency under the
19 supervision of the Real Property Services Manager:

20 SECTION 1001. Acquisition of Real Property Procedure. The process, forms and systems
21 used to conduct the acquisition of Real Property, as approved by the Manager, Community &
22 Economic Development Director, Chief Financial Officer, and City Manager, shall be included in
23 the City's Administrative Manual.

24 SECTION 1002. Exceptions. None.

25 SECTION 1003. Grant Purchases. When the Procurement for Real Property is to be
26 procured through the use of Federal or State grant funding, procurement shall be done in
27 accordance with the procedures herein. If the receipt of grant funding is conditioned upon
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1 requirements and procedures more strict than as set forth herein, the procedures necessary for the
2 receipt of the grant funding shall be followed. Certain federally funded Procurements are subject
3 to sections 200.317 through 200.327 of Title 2 of the Code of Federal Regulations (CFR).
4 Federally funded Procurements shall follow the applicable CFR provisions, except where this
5 Resolution provides for a stricter procedure, then the provisions of this Resolution shall apply.
6 The Using Agency is responsible for compliance with all aspects of grant requirements and shall
7 inform the Manager of any and all grant requirements which affect the expenditure of grant funds
8 and the procurement of Real Property with grant funds.

9 SECTION 1004. Signatory Authority. When the cost of acquisition of real property by
10 the City is Fifty Thousand Dollars (\$50,000) or less, or when the cost of acquisition of real property
11 by the City is over Fifty Thousand Dollars (\$50,000) and said acquisition has been previously
12 approved by the City Council, the City Manager, any of the Assistant City Managers, or the
13 Community & Economic Development Director are hereby authorized to negotiate and execute
14 any and all documents necessary to complete the transaction, including, but not limited to,
15 Purchase and Sale Agreements and Escrow Instructions.

16 SECTION 1005. Public Utilities. Pursuant to Article XII, Section 1202(b), when
17 Riverside Public Utilities funds in excess of \$50,000 are utilized for the full or partial payment for
18 the acquisition of Real Property, the Board of Public Utilities must approve the purchase prior to
19 approval of the City Council.

20 SECTION 1006. Notification to Manager. Within 90 days following the acquisition of
21 real property, the acquiring City Department will notify the Manager of the acquisition so that the
22 property may be added to the City's schedule of insured property.

23 **ARTICLE ELEVEN: PURCHASE ORDER AND PURCHASE REQUISITION**
24 **PROCEDURES**

25 SECTION 1100. Policy and Purpose. The purpose of the Purchase Requisition is to inform
26 the Manager, in clear and explicit terms, of the Procurement needs and processes followed of the
27 Using Agencies, thus enabling the Manager to oversee the Procurement of all Goods, Services,
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1 Construction, and Design-Build work required by the City. Except as otherwise provided in this
2 Resolution, each Using Agency shall prepare a Purchase Requisition and submit it to the Manager
3 to provide documentation for the proper Procurement process followed. Goods shall not be
4 ordered and/or received, and Services, Construction and Design-Build work shall not commence
5 until a Purchase Requisition has been approved by the Manager or designee and a Purchase Order
6 has been issued. No Purchase Requisition shall be broken into smaller units to evade any
7 requirement of this Resolution, except that unrelated items requisitioned by Using Agencies may
8 be separated to provide different lists to vendors dealing in different types of Goods, Services,
9 Construction and Design-Build work.

10 SECTION 1101. Who May Requisition. All Purchase Requisitions shall be completed
11 and shall be approved by the head or duly authorized representative of the Using Agency making
12 the requisition. At such times and in such manner as shall be prescribed by the Manager, the head
13 of each Using Agency shall file with the City's Chief Financial Officer a written designation of
14 each person who is authorized to approve Purchase Requisitions on behalf of the Using Agency or
15 any division or section thereof.

16 SECTION 1102. Purchase Requisition Procedure. The process, forms and systems used to
17 process Purchase Requisitions, as approved by the Manager, Chief Financial Officer, and City
18 Manager, shall be included in the City's Administrative Manual.

19 SECTION 1103. Purchase Order and Encumbrance of Funds. All Procurement of Goods,
20 Services Construction, and Design-Build shall be made by Purchase Order. Certain procurements
21 for Services, Construction and Design-Build may have terms and conditions that govern those
22 Procurements stated in Contracts and in such case the Purchase Order will be utilized to track and
23 encumber funds. No Purchase Orders shall be required for petty cash purchases or P-Card
24 purchases less than an amount recommended from time to time by the Chief Financial Officer and
25 approved by the City Manager. Except in cases of Emergency Procurement, no Purchase Order
26 shall be issued unless there exists an unencumbered appropriation in the fund account against
27 which the Procurement is to be charged. Except for Emergency Procurement, no Goods, Services,
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1 Construction or Design-Build work shall be ordered, obtained or received without authorization
2 by the Manager, which authorization shall be in the form of an executed or confirming Purchase
3 Order. The Manager, or his designees, shall be authorized to issue and execute Purchase Orders in
4 accordance with policies and procedures established by the City Manager from time to time, that
5 are consistent with this Resolution.

6 SECTION 1104. Change Orders. Modifications to a Purchase Order shall be made only
7 by Change Order, except that minor variances of \$200 or less, where the variance is due to sales
8 tax or freight charges may be processed without a Change Order. Subject to the availability of
9 funds, Change Orders may be utilized for purposes of (1) adding and/or deleting quantity of items
10 being procured, (2) modifying unit prices, (3) modifying scope of work/services being provided,
11 where the modification is reasonably related to the original scope of work/services, (4) changing
12 funding source(s), (5) modifying contract completion time or the term of a Contract, or (6) any
13 other change approved by the Manager. Unless otherwise specifically authorized by the Awarding
14 Entity, Change Orders which cumulatively exceed the following will require Awarding Entity
15 approval:

- 16 a) 10% of the original contract price for Contracts and/or Purchase Orders for Goods
17 Services and Professional Services up to \$100,000 or for Contracts and/or Purchase
18 Orders of Construction or Design-Build Services up to \$50,000; additional percentage
19 authority may be authorized by the Manager up to \$100,000 or as otherwise specified
20 for in the City Charter;
- 21 b) Any Change Order which causes the contract price to exceed the authorization in
22 section 203 hereof, if the Contract and/or Purchase Order was not previously approved
23 by the Awarding Entity;
- 24 c) 10% of the original contract price for Contracts and/or Purchase Orders previously
25 approved by the Awarding Entity and the total Change Order amount will not exceed
26 \$150,000

1 d) A Contract amendment which extends the term of the agreement beyond one year of
2 the original expiration date.

3 e) Any Change Order which extends the time of completion beyond one year of the
4 original date.

5 Any Change Order involving the modification of the scope of work/services where the
6 modification is not reasonably related to the original scope of work/services, as determined by the
7 Manager, to the Contract is specifically prohibited.

8 Except for Construction contracts and Purchase Orders, all Change Orders shall be by fully
9 executed written amendment to the procuring Contract.

10 An Awarding Entity can pre-approve change orders for more than the allowances included
11 above, provided the amount of the change order is explicitly stated in the recommendations to the
12 Awarding Entity. Any pre-approved change order authority will be in lieu of the amounts provided
13 above and not in addition to, unless otherwise specifically authorized by the Awarding Entity.

14 The Manager, or designee, shall be authorized to issue and execute Change Orders in
15 accordance with policies and procedures established by the City Manager from time to time, that
16 are consistent with this Resolution. For purposes of this Section the term Contract also includes
17 Services and Professional Services.

18 SECTION 1105. Bidders' Lists. The Manager shall maintain public lists of prospective
19 bidders for each class of Goods, Services or Construction for which Competitive Procurement is
20 required. These lists shall set forth the names and addresses of prospective sources of Goods or
21 Services and shall include the manufacturer of the Goods or the provider of the Services in all
22 instances in which the manufacturer or provider follows the practice of direct bidding in addition
23 to or in lieu of bidding through a local wholesaler, distributor or representative.

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1 hourly fee or percentage of the amount of the sale, whichever is determined by the Manager to be
2 in the best interests of the City;

3 (d) They may be sold utilizing a negotiation process when the Manager deems in writing
4 that such process is in the best interests of the City;

5 (e) They may be disposed of as scrap or destroyed if they have no resale value;

6 (f) In accordance with State law, City’s Municipal Code, and City’s Administrative
7 Manual policies and procedures; or

8 (g) They may be sold to another public agency utilizing a negotiation process when the
9 Manager deems in writing that such process is in the best interests of the City.

10 SECTION 1204. Library Books. Notwithstanding anything to the contrary in this
11 Resolution, books and other items which are subject to Section 808(d) of the City Charter and
12 which the Library Department has determined to discard may be disposed of in accordance with
13 policies as are adopted from time to time by the Board of Library Trustees and approved by the
14 City Council.

15 SECTION 1205. Contributions to Other Agencies. Nothing contained in this Resolution
16 shall affect the power and authority of the City Council to make contributions of funds, Goods,
17 Services or Construction to other agencies.

18 Section 2: That the City Manager or his/her designee is authorized to execute all Contracts
19 awarded in accordance with this Resolution.

20 Section 3: That Resolution No. 23914, and all amendments thereto, is hereby repealed.

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ADOPTED by the City Council this ___ day of _____, 20__.

PATRICIA LOCK DAWSON
Mayor of the City of Riverside

Attest:

DONESIA GAUSE
City Clerk of the City of Riverside

I, Donesia Gause, City Clerk of the City of Riverside, California, hereby certify that the foregoing resolution was duly and regularly adopted at a meeting of the City Council of said City at its meeting held on the _____ day of _____, 20__, by the following vote, to wit:

- Ayes:
- Noes:
- Absent:
- Disqualified:

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the City of Riverside, California, this ___ day of _____, 20__.

DONESIA GAUSE
City Clerk of the City of Riverside

20-0104 RMS 2.5.24
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